

1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) **SHORT TITLE.**—This Act may be cited as the
“FAA Modernization and Reform Act of 2012”.

4 (b) TABLE OF CONTENTS.—The table of contents for
5 this Act is as follows:

Sec. 1. Short title; table of contents.

Sec. 2. Amendments to title 49, United States Code.

Sec. 3. Effective date.

TITLE I—AUTHORIZATIONS

Subtitle A—Funding of FAA Programs

Sec. 101. Airport planning and development and noise compatibility planning and programs.

Sec. 102. Air navigation facilities and equipment.

Sec. 103. FAA operations.

Sec. 104. Funding for aviation programs.

Sec. 105. Delineation of Next Generation Air Transportation System projects.

Subtitle B—Passenger Facility Charges

Sec. 111. Passenger facility charges.

Sec. 112. GAO study of alternative means of collecting PFCs.

Sec. 113. Qualifications-based selection.

Subtitle C—Fees for FAA Services

Sec. 121. Update on overflights.

Sec. 122. Registration fees.

Subtitle D—Airport Improvement Program Modifications

Sec. 131. Airport master plans.

Sec. 132. AIP definitions.

Sec. 133. Recycling plans for airports.

Sec. 134. Contents of competition plans.

Sec. 135. Grant assurances.

Sec. 136. Agreements granting through-the-fence access to general aviation airports.

Sec. 137. Government share of project costs.

Sec. 138. Allowable project costs.

Sec. 139. Veterans' preference.

Sec. 140. Minority and disadvantaged business participation.

Sec. 141. Special apportionment rules.

Sec. 142. United States territories minimum guarantee.

Sec. 143. Reducing apportionments.

Sec. 144. Marshall Islands, Micronesia, and Palau.

- Sec. 145. Use of apportioned amounts.
- Sec. 146. Designating current and former military airports.
- Sec. 147. Contract tower program.
- Sec. 148. Resolution of disputes concerning airport fees.
- Sec. 149. Sale of private airports to public sponsors.
- Sec. 150. Repeal of certain limitations on Metropolitan Washington Airports Authority.
- Sec. 151. Midway Island Airport.
- Sec. 152. Miscellaneous amendments.
- Sec. 153. Extension of grant authority for compatible land use planning and projects by State and local governments.
- Sec. 154. Priority review of construction projects in cold weather States.
- Sec. 155. Study on national plan of integrated airport systems.
- Sec. 156. Airport privatization program.

TITLE II—NEXTGEN AIR TRANSPORTATION SYSTEM AND AIR
TRAFFIC CONTROL MODERNIZATION

- Sec. 201. Definitions.
- Sec. 202. NextGen demonstrations and concepts.
- Sec. 203. Clarification of authority to enter into reimbursable agreements.
- Sec. 204. Chief NextGen Officer.
- Sec. 205. Definition of air navigation facility.
- Sec. 206. Clarification to acquisition reform authority.
- Sec. 207. Assistance to foreign aviation authorities.
- Sec. 208. Next Generation Air Transportation System Joint Planning and Development Office.
- Sec. 209. Next Generation Air Transportation Senior Policy Committee.
- Sec. 210. Improved management of property inventory.
- Sec. 211. Automatic dependent surveillance-broadcast services.
- Sec. 212. Expert review of enterprise architecture for NextGen.
- Sec. 213. Acceleration of NextGen technologies.
- Sec. 214. Performance metrics.
- Sec. 215. Certification standards and resources.
- Sec. 216. Surface systems acceleration.
- Sec. 217. Inclusion of stakeholders in air traffic control modernization projects.
- Sec. 218. Airspace redesign.
- Sec. 219. Study on feasibility of development of a public internet web-based resource on locations of potential aviation obstructions.
- Sec. 220. NextGen research and development center of excellence.
- Sec. 221. Public-private partnerships.
- Sec. 222. Operational incentives.
- Sec. 223. Educational requirements.
- Sec. 224. Air traffic controller staffing initiatives and analysis.
- Sec. 225. Reports on status of greener skies project.

TITLE III—SAFETY

Subtitle A—General Provisions

- Sec. 301. Judicial review of denial of airman certificates.
- Sec. 302. Release of data relating to abandoned type certificates and supplemental type certificates.
- Sec. 303. Design and production organization certificates.
- Sec. 304. Cabin crew communication.
- Sec. 305. Line check evaluations.

- Sec. 306. Safety of air ambulance operations.
- Sec. 307. Prohibition on personal use of electronic devices on flight deck.
- Sec. 308. Inspection of repair stations located outside the United States.
- Sec. 309. Enhanced training for flight attendants.
- Sec. 310. Limitation on disclosure of safety information.
- Sec. 311. Prohibition against aiming a laser pointer at an aircraft.
- Sec. 312. Aircraft certification process review and reform.
- Sec. 313. Consistency of regulatory interpretation.
- Sec. 314. Runway safety.
- Sec. 315. Flight Standards Evaluation Program.
- Sec. 316. Cockpit smoke.
- Sec. 317. Off-airport, low-altitude aircraft weather observation technology.
- Sec. 318. Feasibility of requiring helicopter pilots to use night vision goggles.
- Sec. 319. Maintenance providers.
- Sec. 320. Study of air quality in aircraft cabins.
- Sec. 321. Improved pilot licenses.

Subtitle B—Unmanned Aircraft Systems

- Sec. 331. Definitions.
- Sec. 332. Integration of civil unmanned aircraft systems into national airspace system.
- Sec. 333. Special rules for certain unmanned aircraft systems.
- Sec. 334. Public unmanned aircraft systems.
- Sec. 335. Safety studies.
- Sec. 336. Special rule for model aircraft.

Subtitle C—Safety and Protections

- Sec. 341. Aviation Safety Whistleblower Investigation Office.
- Sec. 342. Postemployment restrictions for flight standards inspectors.
- Sec. 343. Review of air transportation oversight system database.
- Sec. 344. Improved voluntary disclosure reporting system.
- Sec. 345. Duty periods and flight time limitations applicable to flight crewmembers.
- Sec. 346. Certain existing flight time limitations and rest requirements.
- Sec. 347. Emergency locator transmitters on general aviation aircraft.

TITLE IV—AIR SERVICE IMPROVEMENTS

Subtitle A—Passenger Air Service Improvements

- Sec. 401. Smoking prohibition.
- Sec. 402. Monthly air carrier reports.
- Sec. 403. Musical instruments.
- Sec. 404. Extension of competitive access reports.
- Sec. 405. Airfares for members of the Armed Forces.
- Sec. 406. Review of air carrier flight delays, cancellations, and associated causes.
- Sec. 407. Compensation for delayed baggage.
- Sec. 408. DOT airline consumer complaint investigations.
- Sec. 409. Study of operators regulated under part 135.
- Sec. 410. Use of cell phones on passenger aircraft.
- Sec. 411. Establishment of advisory committee for aviation consumer protection.
- Sec. 412. Disclosure of seat dimensions to facilitate the use of child safety seats on aircraft.

- Sec. 413. Schedule reduction.
Sec. 414. Ronald Reagan Washington National Airport slot exemptions.
Sec. 415. Passenger air service improvements.

Subtitle B—Essential Air Service

- Sec. 421. Limitation on essential air service to locations that average fewer than 10 enplanements per day.
- Sec. 422. Essential air service eligibility.
- Sec. 423. Essential air service marketing.
- Sec. 424. Notice to communities prior to termination of eligibility for subsidized essential air service.
- Sec. 425. Restoration of eligibility to a place determined to be ineligible for subsidized essential air service.
- Sec. 426. Adjustments to compensation for significantly increased costs.
- Sec. 427. Essential air service contract guidelines.
- Sec. 428. Essential air service reform.
- Sec. 429. Small community air service.
- Sec. 430. Repeal of essential air service local participation program.
- Sec. 431. Extension of final order establishing mileage adjustment eligibility.

TITLE V—ENVIRONMENTAL STREAMLINING

- Sec. 501. Overflights of national parks.
- Sec. 502. State block grant program.
- Sec. 503. Airport funding of special studies or reviews.
- Sec. 504. Grant eligibility for assessment of flight procedures.
- Sec. 505. Determination of fair market value of residential properties.
- Sec. 506. Prohibition on operating certain aircraft weighing 75,000 pounds or less not complying with stage 3 noise levels.
- Sec. 507. Aircraft departure queue management pilot program.
- Sec. 508. High performance, sustainable, and cost-effective air traffic control facilities.
- Sec. 509. Sense of Congress.
- Sec. 510. Aviation noise complaints.
- Sec. 511. Pilot program for zero-emission airport vehicles.
- Sec. 512. Increasing the energy efficiency of airport power sources.

TITLE VI—FAA EMPLOYEES AND ORGANIZATION

- Sec. 601. Federal Aviation Administration personnel management system.
- Sec. 602. Presidential rank award program.
- Sec. 603. Collegiate training initiative study.
- Sec. 604. Frontline manager staffing.
- Sec. 605. FAA technical training and staffing.
- Sec. 606. Safety critical staffing.
- Sec. 607. Air traffic control specialist qualification training.
- Sec. 608. FAA air traffic controller staffing.
- Sec. 609. Air traffic controller training and scheduling.
- Sec. 610. FAA facility conditions.
- Sec. 611. Technical correction.

TITLE VII—AVIATION INSURANCE

- Sec. 701. General authority.
- Sec. 702. Extension of authority to limit third-party liability of air carriers arising out of acts of terrorism.

- Sec. 703. Clarification of reinsurance authority.
Sec. 704. Use of independent claims adjusters.

TITLE VIII—MISCELLANEOUS

- Sec. 801. Disclosure of data to Federal agencies in interest of national security.
- Sec. 802. FAA authority to conduct criminal history record checks.
- Sec. 803. Civil penalties technical amendments.
- Sec. 804. Consolidation and realignment of FAA services and facilities.
- Sec. 805. Limiting access to flight decks of all-cargo aircraft.
- Sec. 806. Consolidation or elimination of obsolete, redundant, or otherwise unnecessary reports; use of electronic media format.
- Sec. 807. Prohibition on use of certain funds.
- Sec. 808. Study on aviation fuel prices.
- Sec. 809. Wind turbine lighting.
- Sec. 810. Air-rail code sharing study.
- Sec. 811. D.C. Metropolitan Area Special Flight Rules Area.
- Sec. 812. FAA review and reform.
- Sec. 813. Use of mineral revenue at certain airports.
- Sec. 814. Contracting.
- Sec. 815. Flood planning.
- Sec. 816. Historical aircraft documents.
- Sec. 817. Release from restrictions.
- Sec. 818. Sense of Congress.
- Sec. 819. Human Intervention Motivation Study.
- Sec. 820. Study of aeronautical mobile telemetry.
- Sec. 821. Clarification of requirements for volunteer pilots operating charitable medical flights.
- Sec. 822. Pilot program for redevelopment of airport properties.
- Sec. 823. Report on New York City and Newark air traffic control facilities.
- Sec. 824. Cylinders of compressed oxygen or other oxidizing gases.
- Sec. 825. Orphan aviation earmarks.
- Sec. 826. Privacy protections for air passenger screening with advanced imaging technology.
- Sec. 827. Commercial space launch license requirements.
- Sec. 828. Air transportation of lithium cells and batteries.
- Sec. 829. Clarification of memorandum of understanding with OSHA.
- Sec. 830. Approval of applications for the airport security screening opt-out program.

TITLE IX—FEDERAL AVIATION RESEARCH AND DEVELOPMENT

- Sec. 901. Authorization of appropriations.
- Sec. 902. Definitions.
- Sec. 903. Unmanned aircraft systems.
- Sec. 904. Research program on runways.
- Sec. 905. Research on design for certification.
- Sec. 906. Airport cooperative research program.
- Sec. 907. Centers of excellence.
- Sec. 908. Center of excellence for aviation human resource research.
- Sec. 909. Interagency research on aviation and the environment.
- Sec. 910. Aviation fuel research and development program.
- Sec. 911. Research program on alternative jet fuel technology for civil aircraft.
- Sec. 912. Review of FAA's energy-related and environment-related research programs.
- Sec. 913. Review of FAA's aviation safety-related research programs.

- Sec. 914. Production of clean coal fuel technology for civilian aircraft.
- Sec. 915. Wake turbulence, volcanic ash, and weather research.
- Sec. 916. Reauthorization of center of excellence in applied research and training in the use of advanced materials in transport aircraft.
- Sec. 917. Research and development of equipment to clean and monitor the engine and APU bleed air supplied on pressurized aircraft.
- Sec. 918. Expert review of enterprise architecture for NextGen.
- Sec. 919. Airport sustainability planning working group.

TITLE X—NATIONAL MEDIATION BOARD

- Sec. 1001. Rulemaking authority.
Sec. 1002. Runoff election rules.
Sec. 1003. Bargaining representative certification.
Sec. 1004. Oversight.

TITLE XI—AIRPORT AND AIRWAY TRUST FUND PROVISIONS AND
RELATED TAXES

- Sec. 1100. Amendment of 1986 code.
- Sec. 1101. Extension of taxes funding airport and airway trust fund.
- Sec. 1102. Extension of airport and airway trust fund expenditure authority.
- Sec. 1103. Treatment of fractional aircraft ownership programs.
- Sec. 1104. Transparency in passenger tax disclosures.
- Sec. 1105. Tax-exempt bond financing for fixed-wing emergency medical aircraft.
- Sec. 1106. Rollover of amounts received in airline carrier bankruptcy.
- Sec. 1107. Termination of exemption for small jet aircraft on nonestablished lines.
- Sec. 1108. Modification of control definition for purposes of section 249.

TITLE XII—COMPLIANCE WITH STATUTORY PAY-AS-YOU-GO-ACT
OF 2010

- Sec. 1201. Compliance provision.

1 SEC. 2. AMENDMENTS TO TITLE 49, UNITED STATES CODE.

2 Except as otherwise expressly provided, whenever in
3 this Act an amendment or repeal is expressed in terms
4 of an amendment to, or a repeal of, a section or other
5 provision, the reference shall be considered to be made to
6 a section or other provision of title 49, United States
7 Code.

1 “(b) AVAILABILITY OF AMOUNTS.—Amounts made
2 available under subsection (a) shall remain available until
3 expended.”.

(b) OBLIGATIONAL AUTHORITY.—Section 47104(c) is amended in the matter preceding paragraph (1) by striking “After” and all the follows before “the Secretary” and inserting “After September 30, 2015,”.

8 SEC. 102. AIR NAVIGATION FACILITIES AND EQUIPMENT.

9 (a) AUTHORIZATION OF APPROPRIATIONS.—Section
10 48101(a) is amended by striking paragraphs (1) through
11 (8) and inserting the following:

12 “(1) \$2,731,000,000 for fiscal year 2012.

13 “(2) \$2,715,000,000 for fiscal year 2013.

14 “(3) \$2,730,000,000 for fiscal year 2014.

15 “(4) \$2,730,000,000 for fiscal year 2015.”.

16 (b) SET-ASIDES.—Section 48101 is amended—

(1) by striking subsections (c), (d), (e), (h), and
(i); and

(2) by redesignating subsections (f) and (g) as subsections (c) and (d), respectively.

21 SEC. 103. FAA OPERATIONS.

(a) IN GENERAL.—Section 106(k)(1) is amended by striking subparagraphs (A) through (H) and inserting the following:

25 “(A) \$9,653,000,000 for fiscal year 2012;

1 “(B) \$9,539,000,000 for fiscal year 2013;

2 “(C) \$9,596,000,000 for fiscal year 2014;

3 and

4 “(D) \$9,653,000,000 for fiscal year
5 2015.”.

6 (b) AUTHORIZED EXPENDITURES.—Section
7 106(k)(2) is amended—

8 (1) by striking subparagraphs (A), (B), (C),
9 and (D);

(2) by redesignating subparagraphs (E), (F),
and (G) as subparagraphs (A), (B), and (C), respec-
tively; and

(3) in subparagraphs (A), (B), and (C) (as so redesignated) by striking “2004 through 2007” and inserting “2012 through 2015”.

16 (c) AUTHORITY TO TRANSFER FUNDS.—Section
17 106(k) is amended by adding at the end the following:

“(3) ADMINISTERING PROGRAM WITHIN AVAIL-
ABLE FUNDING.—Notwithstanding any other provi-
sion of law, in each of fiscal years 2012 through
2015, if the Secretary determines that the funds ap-
propriated under paragraph (1) are insufficient to
meet the salary, operations, and maintenance ex-
penses of the Federal Aviation Administration, as
authorized by this section, the Secretary shall reduce

1 nonsafety-related activities of the Administration as
2 necessary to reduce such expenses to a level that can
3 be met by the funding available under paragraph
4 (1).”.

5 SEC. 104. FUNDING FOR AVIATION PROGRAMS.

(a) AIRPORT AND AIRWAY TRUST FUND GUAR-
ANTEE.—Section 48114(a)(1)(A) is amended to read as
follows:

9 “(A) IN GENERAL.—The total budget re-
10 sources made available from the Airport and
11 Airway Trust Fund each fiscal year pursuant to
12 sections 48101, 48102, 48103, and 106(k)
13 shall—

“(i) in fiscal year 2013, be equal to 90 percent of the estimated level of receipts plus interest credited to the Airport and Airway Trust Fund for that fiscal year; and

“(ii) in fiscal year 2014 and each fiscal year thereafter, be equal to the sum of—

22 “(I) 90 percent of the estimated
23 level of receipts plus interest credited
24 to the Airport and Airway Trust
25 Fund for that fiscal year; and

“(II) the actual level of receipts plus interest credited to the Airport and Airway Trust Fund for the second preceding fiscal year minus the total amount made available for obligation from the Airport and Airway Trust Fund for the second preceding fiscal year.

9 Such amounts may be used only for the avia-
10 tion investment programs listed in subsection
11 (b)(1).”.

(b) TECHNICAL CORRECTION.—Section 48114(a)(1)(B) is amended by striking “subsection (b)” and inserting “subsection (b)(1)”.

(c) ADDITIONAL AUTHORIZATIONS OF APPROPRIATIONS FROM THE GENERAL FUND.—Section 48114(a)(2) is amended by striking “2007” and inserting “2015”.

(d) ESTIMATED LEVEL OF RECEIPTS PLUS INTER-
EST DEFINED.—Section 48114(b)(2) is amended—

(1) in the paragraph heading by striking
“LEVEL” and inserting “ESTIMATED LEVEL”; and
(2) by striking “level of receipts plus interest”
and inserting “estimated level of receipts plus interest”.

(e) ENFORCEMENT OF GUARANTEES.—Section 48114(c)(2) is amended by striking “2007” and inserting “2015”.

4 SEC. 105. DELINEATION OF NEXT GENERATION AIR TRANS-
5 PORTATION SYSTEM PROJECTS.

6 Section 44501(b) is amended—

7 (1) in paragraph (3) by striking “and” after
8 the semicolon;

9 (2) in paragraph (4)(B) by striking “defense.”
10 and inserting “defense; and”; and

11 (3) by adding at the end the following:

12 “(5) a list of capital projects that are part of
13 the Next Generation Air Transportation System and
14 funded by amounts appropriated under section
15 48101(a).”.

16 **Subtitle B—Passenger Facility**
17 **Charges**

18 SEC. 111. PASSENGER FACILITY CHARGES.

19 (a) PFC DEFINED.—Section 40117(a)(5) is amend-
20 ed to read as follows:

21 “(5) PASSENGER FACILITY CHARGE.—The term
22 ‘passenger facility charge’ means a charge or fee im-
23 posed under this section.”.

(b) PILOT PROGRAM FOR PFC AUTHORIZATIONS AT
NONHUB AIRPORTS.—Section 40117(l) is amended—

1 (1) by striking paragraph (7); and

2 (2) by redesignating paragraph (8) as para-
3 graph (7).

4 (c) CORRECTION OF REFERENCES.—

5 (1) SECTION 40117.—Section 40117 is amend-
6 ed—

7 (A) in the section heading by striking
8 “**fees**” and inserting “**charges**”;

9 (B) in the heading for subsection (e) by
10 striking “FEES” and inserting “CHARGES”;

11 (C) in the heading for subsection (l) by
12 striking “FEE” and inserting “CHARGE”;

(D) in the heading for paragraph (5) of subsection (l) by striking “FEE” and inserting “CHARGE”;

16 (E) in the heading for subsection (m) by
17 striking “FEES” and inserting “CHARGES”;

(F) in the heading for paragraph (1) of subsection (m) by striking “FEES” and inserting “CHARGES”;

(G) by striking “fee” each place it appears
(other than the second sentence of subsection
(g)(4)) and inserting “charge”; and

(H) by striking “fees” each place it ap-
pears and inserting “charges”.

1 (2) OTHER REFERENCES.—

(A) Subtitle VII is amended by striking “fee” and inserting “charge” each place it appears in each of the following sections:

5 (i) Section 47106(f)(1).

6 (ii) Section 47110(e)(5).

7 (iii) Section 47114(f).

8 (iv) Section 47134(g)(1).

9 (v) Section 47139(b).

10 (vi) Section 47521.

11 (vii) Section 47524(e).

12 (viii) Section 47526(2).

13 (B) Section 47521(5) is amended by strik-
14 ing “fees” and inserting “charges”.

15 (3) CLERICAL AMENDMENT.—The analysis for
16 chapter 401 is amended by striking the item relating
17 to section 40117 and inserting the following:

“40117. Passenger facility charges.”.

18 SEC. 112. GAO STUDY OF ALTERNATIVE MEANS OF COL-
19 LECTING PFCS.

(a) IN GENERAL.—The Comptroller General of the United States shall conduct a study of alternative means of collecting passenger facility charges imposed under section 40117 of title 49, United States Code, that would permit such charges to be collected without being included

1 in the ticket price. In conducting the study, the Comp-
2 troller General shall consider, at a minimum—

(1) collection options for arriving, connecting,
and departing passengers at airports;

(2) cost sharing or allocation methods based on passenger travel to address connecting traffic; and

(3) examples of airport charges collected by domestic and international airports that are not included in ticket prices.

(b) REPORT.—Not later than 1 year after the date of enactment of this Act, the Comptroller General shall submit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Transportation and Infrastructure of the House of Representatives a report on the study, including the Comptroller General’s findings, conclusions, and recommendations.

18 SEC. 113. QUALIFICATIONS-BASED SELECTION.

19 It is the sense of Congress that airports should con-
20 sider the use of qualifications-based selection in carrying
21 out capital improvement projects funded using passenger
22 facility charges collected under section 40117 of title 49,
23 United States Code, with the goal of serving the needs
24 of all stakeholders.

1 “(A) The establishment or adjustment of a
2 fee by the Administrator under this section.

3 “(B) The validity of a determination of
4 costs by the Administrator under paragraph
5 (1), and the processes and procedures applied
6 by the Administrator when reaching such deter-
7 mination.

8 “(C) An allocation of costs by the Adminis-
9 trator under paragraph (1) to services provided,
10 and the processes and procedures applied by the
11 Administrator when establishing such alloca-
12 tion.

“(4) AIRCRAFT ALTITUDE.—Nothing in this section shall require the Administrator to take into account aircraft altitude in establishing any fee for aircraft operations in en route or oceanic airspace.

“(5) COSTS DEFINED.—In this subsection, the term ‘costs’ includes operation and maintenance costs, leasing costs, and overhead expenses associated with the services provided and the facilities and equipment used in providing such services.”.

22 (b) ADJUSTMENT OF FEES.—Section 45301 is
23 amended by adding at the end the following:

“(e) ADJUSTMENT OF FEES.—In addition to adjustments under subsection (b), the Administrator may periodically adjust the fees established under this section.”.

4 SEC. 122. REGISTRATION FEES.

5 (a) IN GENERAL.—Chapter 453 is amended by add-
6 ing at the end the following:

7 “§ 45305. Registration, certification, and related fees

8 “(a) GENERAL AUTHORITY AND FEES.—Subject to
9 subsection (b), the Administrator of the Federal Aviation
10 Administration shall establish and collect a fee for each
11 of the following services and activities of the Administra-
12 tion that does not exceed the estimated costs of the service
13 or activity:

14 “(1) Registering an aircraft.

15 “(2) Reregistering, replacing, or renewing an
16 aircraft registration certificate.

17 “(3) Issuing an original dealer’s aircraft reg-
18 istration certificate.

19 “(4) Issuing an additional dealer’s aircraft reg-
20 istration certificate (other than the original).

21 “(5) Issuing a special registration number.

22 “(6) Issuing a renewal of a special registration
23 number reservation.

24 “(7) Recording a security interest in an aircraft
25 or aircraft part.

1 “(8) Issuing an airman certificate.

2 “(9) Issuing a replacement airman certificate.

3 “(10) Issuing an airman medical certificate.

4 “(11) Providing a legal opinion pertaining to
5 aircraft registration or recordation.

6 “(b) LIMITATION ON COLLECTION.—No fee may be
7 collected under this section unless the expenditure of the
8 fee to pay the costs of activities and services for which
9 the fee is imposed is provided for in advance in an appro-
10 priations Act.

11 “(c) FEES CREDITED AS OFFSETTING COLLEC-
12 TIONS.—

13 “(1) IN GENERAL.—Notwithstanding section
14 3302 of title 31, any fee authorized to be collected
15 under this section shall—

“(A) be credited as offsetting collections to the account that finances the activities and services for which the fee is imposed;

19 “(B) be available for expenditure only to
20 pay the costs of activities and services for which
21 the fee is imposed, including all costs associated
22 with collecting the fee; and

23 “(C) remain available until expended.

24 “(2) CONTINUING APPROPRIATIONS.—The Ad-
25 ministrator may continue to assess, collect, and

1 spend fees established under this section during any
2 period in which the funding for the Federal Aviation
3 Administration is provided under an Act providing
4 continuing appropriations in lieu of the Administra-
5 tion's regular appropriations.

6 “(3) ADJUSTMENTS.—The Administrator shall
7 adjust a fee established under subsection (a) for a
8 service or activity if the Administrator determines
9 that the actual cost of the service or activity is high-
10 er or lower than was indicated by the cost data used
11 to establish such fee.”.

(b) CLERICAL AMENDMENT.—The analysis for chapter 453 is amended by adding at the end the following:

“45305. Registration, certification, and related fees.”.

14 (c) FEES INVOLVING AIRCRAFT NOT PROVIDING AIR
15 TRANSPORTATION.—Section 45302(e) is amended—

16 (1) by striking “A fee” and inserting the fol-
17 lowing:

18 “(1) IN GENERAL.—A fee”; and

19 (2) by adding at the end the following:

20 “(2) EFFECT OF IMPOSITION OF OTHER
21 FEES.—A fee may not be imposed for a service or
22 activity under this section during any period in
23 which a fee for the same service or activity is im-
24 posed under section 45305.”.

1 **Subtitle D—Airport Improvement**
2 **Program Modifications**

meeting the requirements of section 112.8 of
title 40, Code of Federal Regulations.

3 “(N) terminal development under section
4 47119(a).

“(O) acquiring and installing facilities and equipment to provide air conditioning, heating, or electric power from terminal-based, nonexclusive use facilities to aircraft parked at a public use airport for the purpose of reducing energy use or harmful emissions as compared to the provision of such air conditioning, heating, or electric power from aircraft-based systems.”.

13 (b) AIRPORT PLANNING.—Section 47102(5) is
14 amended to read as follows:

15 “(5) ‘airport planning’ means planning as de-
16 fined by regulations the Secretary prescribes and in-
17 cludes—

18 “(A) integrated airport system planning;

19 “(B) developing an environmental manage-
20 ment system; and

21 “(C) developing a plan for recycling and
22 minimizing the generation of airport solid
23 waste, consistent with applicable State and local
24 recycling laws, including the cost of a waste
25 audit.”.

1 facilities that the Secretary determines will increase
2 the revenue producing ability of the airport.”.

(e) **TERMINAL DEVELOPMENT.**—Section 47102 (as amended by subsection (c) of this section) is further amended by adding at the end the following:

6 “(28) ‘terminal development’ means—

7 “(A) development of—

8 “(i) an airport passenger terminal
9 building, including terminal gates;

“(ii) access roads servicing exclusively airport traffic that leads directly to or from an airport passenger terminal building; and

“(iii) walkways that lead directly to or from an airport passenger terminal building; and

17 “(B) the cost of a vehicle described in sec-
18 tion 47119(a)(1)(B).”.

19 SEC. 133. RECYCLING PLANS FOR AIRPORTS.

20 Section 47106(a) is amended—

21 (1) in paragraph (4) by striking “and” at the
22 end;

(2) in paragraph (5) by striking “proposed.”
and inserting “proposed; and”; and

25 (3) by adding at the end the following:

“(6) if the project is for an airport that has an airport master plan, the master plan addresses issues relating to solid waste recycling at the airport, including—

5 “(A) the feasibility of solid waste recycling
6 at the airport;

7 “(B) minimizing the generation of solid
8 waste at the airport;

9 “(C) operation and maintenance require-
10 ments;

11 “(D) the review of waste management con-
12 tracts; and

13 “(E) the potential for cost savings or the
14 generation of revenue.”.

15 SEC. 134. CONTENTS OF COMPETITION PLANS.

16 Section 47106(f)(2) is amended—

17 (1) by striking “patterns of air service,”;

18 (2) by inserting “and” before “whether”; and

19 (3) by striking “, and airfare levels” and all
20 that follows before the period.

21 SEC. 135. GRANT ASSURANCES.

(a) GENERAL WRITTEN ASSURANCES.—Section 47107(a)(16)(D)(ii) is amended by inserting before the semicolon at the end the following: “, except in the case

1 of a relocation or replacement of an existing airport facil-
2 ity that meets the conditions of section 47110(d)''.

3 (b) WRITTEN ASSURANCES ON ACQUIRING LAND.—

4 (1) USE OF PROCEEDS.—Section 47107(c)(2) is
5 amended—

6 (A) in subparagraph (A)—

(i) in the matter preceding clause (i) by striking “purpose—” and inserting “purpose (including land serving as a noise buffer either by being undeveloped or developed in a way that is compatible with using the land for noise buffering purposes)—”;

(ii) in clause (iii) by striking “paid to the Secretary” and all that follows before the semicolon and inserting “reinvested in another project at the airport or transferred to another airport as the Secretary prescribes under paragraph (4)”; and

(B) in subparagraph (B)(iii) by striking
“reinvested, on application” and all that follows
before the period at the end and inserting “re-
invested in another project at the airport or
transferred to another airport as the Secretary
prescribes under paragraph (4)”.

“(B) The airport owner or operator may use revenues from a lease described in subparagraph (A) for an approved airport development project that is eligible for funding under section 47114, 47115, or 47117.

5 “(C) The Secretary shall coordinate with each airport
6 owner or operator to ensure that leases described in sub-
7 paragraph (A) are consistent with noise buffering pur-
8 poses.

9 “(D) The provisions of this paragraph apply to all
10 land acquired before, on, or after the date of enactment
11 of this paragraph.”.

12 SEC. 136. AGREEMENTS GRANTING THROUGH-THE-FENCE
13 ACCESS TO GENERAL AVIATION AIRPORTS.

14 (a) IN GENERAL.—Section 47107 is amended by
15 adding at the end the following:

16 “(t) AGREEMENTS GRANTING THROUGH-THE-
17 FENCE ACCESS TO GENERAL AVIATION AIRPORTS.—

“(1) IN GENERAL.—Subject to paragraph (2), a sponsor of a general aviation airport shall not be considered to be in violation of this subtitle, or to be in violation of a grant assurance made under this section or under any other provision of law as a condition for the receipt of Federal financial assistance for airport development, solely because the sponsor enters into an agreement that grants to a person

1 that owns residential real property adjacent to or
2 near the airport access to the airfield of the airport
3 for the following:

4 “(A) Aircraft of the person.

5 “(B) Aircraft authorized by the person.

6 “(2) THROUGH-THE-FENCE AGREEMENTS.—

“(A) IN GENERAL.—An agreement described in paragraph (1) between an airport sponsor and a property owner (or an association representing such property owner) shall be a written agreement that prescribes the rights, responsibilities, charges, duration, and other terms the airport sponsor determines are necessary to establish and manage the airport sponsor’s relationship with the property owner.

16 “(B) TERMS AND CONDITIONS.—An agree-
17 ment described in paragraph (1) between an
18 airport sponsor and a property owner (or an as-
19 sociation representing such property owner)
20 shall require the property owner, at minimum—

21 “(i) to pay airport access charges
22 that, as determined by the airport sponsor,
23 are comparable to those charged to tenants
24 and operators on-airport making similar
25 use of the airport;

“(ii) to bear the cost of building and maintaining the infrastructure that, as determined by the airport sponsor, is necessary to provide aircraft located on the property adjacent to or near the airport access to the airfield of the airport;

7 “(iii) to maintain the property for res-
8 idential, noncommercial use for the dura-
9 tion of the agreement;

10 “(iv) to prohibit access to the airport
11 from other properties through the property
12 of the property owner; and

13 “(v) to prohibit any aircraft refueling
14 from occurring on the property.”.

(b) APPLICABILITY.—The amendment made by subsection (a) shall apply to an agreement between an airport sponsor and a property owner (or an association representing such property owner) entered into before, on, or after the date of enactment of this Act.

20 SEC. 137. GOVERNMENT SHARE OF PROJECT COSTS.

21 Section 47109 is amended—

(1) in subsection (a) by striking “provided in
subsection (b) or subsection (c) of this section” and
inserting “otherwise provided in this section”; and

25 (2) by adding at the end the following:

“(e) SPECIAL RULE FOR TRANSITION FROM SMALL HUB TO MEDIUM HUB STATUS.—If the status of a small hub airport changes to a medium hub airport, the Government’s share of allowable project costs for the airport may not exceed 90 percent for the first 2 fiscal years after such change in hub status.

7 “(f) SPECIAL RULE FOR ECONOMICALLY DIS-
8 TRESSED COMMUNITIES.—The Government’s share of al-
9 lowable project costs shall be 95 percent for a project at
10 an airport that—

“(1) is receiving essential air service for which
compensation was provided to an air carrier under
subchapter II of chapter 417; and

“(2) is located in an area that meets one or more of the criteria established in section 301(a) of the Public Works and Economic Development Act of 1965 (42 U.S.C. 3161(a)), as determined by the Secretary of Commerce.”.

19 SEC. 138. ALLOWABLE PROJECT COSTS.

20 (a) ALLOWABLE PROJECT COSTS.—Section
21 47110(b)(2)(D) is amended to read as follows:

22 “(D) if the cost is for airport development and
23 is incurred before execution of the grant agreement,
24 but in the same fiscal year as execution of the grant
25 agreement, and if—

1 (c) RELOCATION OF AIRPORT-OWNED FACILITIES.—

2 Section 47110(d) is amended to read as follows:

3 “(d) RELOCATION OF AIRPORT-OWNED FACILI-

4 TIES.—The Secretary may determine that the costs of re-

5 locating or replacing an airport-owned facility are allow-

6 able for an airport development project at an airport only

7 if—

8 “(1) the Government’s share of such costs will

9 be paid with funds apportioned to the airport spon-

10 sor under section 47114(c)(1) or 47114(d);

11 “(2) the Secretary determines that the reloca-

tion or replacement is required due to a change in

13 the Secretary's design standards; and

14 “(3) the Secretary determines that the change

15 is beyond the control of the airport sponsor.”.

16 (d) NONPRIMARY AIRPORTS.—Section 47110(h) is

17 amended—

18 (1) by inserting “construction” before “costs of

19 revenue producing”; and

20 (2) by striking “, including fuel farms and

21 hangars,".

22 (e) BIRD-DETECTING RADAR SYSTEMS.—Section

23 47110 is amended by adding at the end the following:

24 “(i) BIRD-DETECTING RADAR SYSTEMS.—The Ad-

25 administrator of the Federal Aviation Administration, upon

1 the conclusion of all planned research by the Administra-
2 tion regarding avian radar systems, shall—

3 “(1) update Advisory Circular No. 150/5220–
4 25 to specify which systems have been studied; and

“(2) within 180 days after such research is con-
cluded, issue a final report on the use of avian radar
systems in the national airspace system.”.

8 SEC. 139. VETERANS' PREFERENCE.

9 Section 47112(c) is amended—

10 (1) in paragraph (1)—

11 (A) in subparagraph (B) by striking “sepa-
12 rated from” and inserting “discharged or re-
13 leased from active duty in”; and

14 (B) by adding at the end the following:

“(C) ‘Afghanistan-Iraq war veteran’ means an individual who served on active duty (as defined in section 101 of title 38) in the armed forces in support of Operation Enduring Freedom, Operation Iraqi Freedom, or Operation New Dawn for more than 180 consecutive days, any part of which occurred after September 11, 2001, and before the date prescribed by presidential proclamation or by law as the last day of Operation Enduring Freedom, Operation Iraqi Freedom, or Operation New Dawn (whichever is later), and who was discharged or re-

1 leased from active duty in the armed forces under
2 honorable conditions.

“(D) ‘Persian Gulf veteran’ means an individual who served on active duty in the armed forces in the Southwest Asia theater of operations during the Persian Gulf War for more than 180 consecutive days, any part of which occurred after August 2, 1990, and before the date prescribed by presidential proclamation or by law, and who was discharged or released from active duty in the armed forces under honorable conditions.”; and

(2) in paragraph (2) by striking “Vietnam-era veterans and disabled veterans” and inserting “Vietnam-era veterans, Persian Gulf veterans, Afghanistan-Iraq war veterans, disabled veterans, and small business concerns (as defined in section 3 of the Small Business Act (15 U.S.C. 632)) owned and controlled by disabled veterans”.

19 SEC. 140. MINORITY AND DISADVANTAGED BUSINESS PAR-
20 TICIPATION.

21 (a) FINDINGS.—Congress finds the following:

(1) While significant progress has occurred due to the establishment of the airport disadvantaged business enterprise program (49 U.S.C. 47107(e) and 47113), discrimination and related barriers con-

1 tinue to pose significant obstacles for minority- and
2 women-owned businesses seeking to do business in
3 airport-related markets across the Nation. These
4 continuing barriers merit the continuation of the air-
5 port disadvantaged business enterprise program.

(2) Congress has received and reviewed testimony and documentation of race and gender discrimination from numerous sources, including congressional hearings and roundtables, scientific reports, reports issued by public and private agencies, news stories, reports of discrimination by organizations and individuals, and discrimination lawsuits. This testimony and documentation shows that race- and gender-neutral efforts alone are insufficient to address the problem.

(3) This testimony and documentation demonstrates that discrimination across the Nation poses a barrier to full and fair participation in airport-related businesses of women business owners and minority business owners in the racial groups detailed in parts 23 and 26 of title 49, Code of Federal Regulations, and has impacted firm development and many aspects of airport-related business in the public and private markets.

(4) This testimony and documentation provides a strong basis that there is a compelling need for the continuation of the airport disadvantaged business enterprise program and the airport concessions disadvantaged business enterprise program to address race and gender discrimination in airport-related business.

(b) STANDARDIZING CERTIFICATION OF DISADVANTAGED BUSINESS ENTERPRISES.—Section 47113 is amended by adding at the end the following:

11 “(e) MANDATORY TRAINING PROGRAM.—

“(1) IN GENERAL.—Not later than 1 year after the date of enactment of this subsection, the Secretary shall establish a mandatory training program for persons described in paragraph (3) to provide streamlined training on certifying whether a small business concern qualifies as a small business concern owned and controlled by socially and economically disadvantaged individuals under this section and section 47107(e).

21 “(2) IMPLEMENTATION.—The training program
22 may be implemented by one or more private entities
23 approved by the Secretary.

1 “(3) PARTICIPANTS.—A person referred to in
2 paragraph (1) is an official or agent of an airport
3 sponsor—

4 “(A) who is required to provide a written
5 assurance under this section or section
6 47107(e) that the airport owner or operator will
7 meet the percentage goal of subsection (b) of
8 this section or section 47107(e)(1), as the case
9 may be; or

10 “(B) who is responsible for determining
11 whether or not a small business concern quali-
12 fies as a small business concern owned and con-
13 trolled by socially and economically disadvan-
14 taged individuals under this section or section
15 47107(e).”.

(c) INSPECTOR GENERAL REPORT ON PARTICIPATION IN FAA PROGRAMS BY DISADVANTAGED SMALL BUSINESS CONCERNS.—

(1) IN GENERAL.—For each of fiscal years 2013 through 2015, the Inspector General of the Department of Transportation shall submit to Congress a report on the number of new small business concerns owned and controlled by socially and economically disadvantaged individuals, including those owned by veterans, that participated in the pro-

grams and activities funded using the amounts made
available under this Act.

(2) NEW SMALL BUSINESS CONCERNS.—For purposes of subsection (a), a new small business concern is a small business concern that did not participate in the programs and activities described in subsection (a) in a previous fiscal year.

8 (3) CONTENTS.—The report shall include—

(A) a list of the top 25 and bottom 25 large and medium hub airports in terms of providing opportunities for small business concerns owned and controlled by socially and economically disadvantaged individuals to participate in the programs and activities funded using the amounts made available under this Act;

(B) the results of an assessment, to be conducted by the Inspector General, on the reasons why the top airports have been successful in providing such opportunities; and

(C) recommendations to the Administrator of the Federal Aviation Administration and Congress on methods for other airports to achieve results similar to those of the top airports.

1 SEC. 141. SPECIAL APPORTIONMENT RULES.

(a) ELIGIBILITY TO RECEIVE PRIMARY AIRPORT
MINIMUM APPORTIONMENT AMOUNT.—Section 47114(d)
is amended by adding at the end the following:

“(7) ELIGIBILITY TO RECEIVE PRIMARY AIR-
PORT MINIMUM APPORTIONMENT AMOUNT.—Not-
withstanding any other provision of this subsection,
the Secretary may apportion to an airport sponsor
in a fiscal year an amount equal to the minimum ap-
portionment available under subsection (c)(1)(B) if
the Secretary finds that the airport—

“(A) received scheduled or unscheduled air service from a large certificated air carrier (as defined in part 241 of title 14, Code of Federal Regulations, or such other regulations as may be issued by the Secretary under the authority of section 41709) in the calendar year used to calculate the apportionment; and

19 “(B) had more than 10,000 passenger
20 boardings in the calendar year used to calculate
21 the apportionment.”.

(b) SPECIAL RULE FOR FISCAL YEARS 2012 AND 2013.—Section 47114(c)(1) is amended—

24 (1) by striking subparagraphs (F) and (G); and

(2) by inserting after subparagraph (E) the following:

“(F) SPECIAL RULE FOR FISCAL YEARS 2012 AND 2013.—Notwithstanding subparagraph (A), for an airport that had more than 10,000 passenger boardings and scheduled passenger aircraft service in calendar year 2007, but in either calendar year 2009 or 2010, or in both years, the number of passenger boardings decreased to a level below 10,000 boardings per year at such airport, the Secretary may apportion in each of fiscal years 2012 and 2013 to the sponsor of such airport an amount equal to the amount apportioned to that sponsor in fiscal year 2009.”.

14 SEC. 142. UNITED STATES TERRITORIES MINIMUM GUAR-
15 ANTEE.

16 Section 47114 is amended by adding at the end the
17 following:

18 “(g) SUPPLEMENTAL APPORTIONMENT FOR PUERTO
19 RICO AND UNITED STATES TERRITORIES.—The Sec-
20 retary shall apportion amounts for airports in Puerto Rico
21 and all other United States territories in accordance with
22 this section. This subsection does not prohibit the Sec-
23 retary from making project grants for airports in Puerto
24 Rico or other United States territories from the discre-
25 tionary fund under section 47115.”.

1 SEC. 143. REDUCING APPORTIONMENTS.

2 Section 47114(f)(1) is amended by striking subpara-
3 graphs (A) and (B) and inserting the following:

4 “(A) in the case of a charge of \$3.00 or
5 less—

6 “(i) except as provided in clause (ii),
7 50 percent of the projected revenues from
8 the charge in the fiscal year but not by
9 more than 50 percent of the amount that
10 otherwise would be apportioned under this
11 section; or

“(ii) with respect to an airport in Hawaii, 50 percent of the projected revenues from the charge in the fiscal year but not by more than 50 percent of the excess of—

16 “(I) the amount that otherwise
17 would be apportioned under this sec-
18 tion; over

“(II) the amount equal to the amount specified in subclause (I) multiplied by the percentage of the total passenger boardings at the applicable airport that are comprised of inter-island passengers; and

25 “(B) in the case of a charge of more than
26 \$3.00—

“(i) except as provided in clause (ii),
75 percent of the projected revenues from
the charge in the fiscal year but not by
more than 75 percent of the amount that
otherwise would be apportioned under this
section; or

7 “(ii) with respect to an airport in Ha-
8 waii, 75 percent of the projected revenues
9 from the charge in the fiscal year but not
10 by more than 75 percent of the excess of—

11 “(I) the amount that otherwise
12 would be apportioned under this sec-
13 tion; over

“(II) the amount equal to the amount specified in subclause (I) multiplied by the percentage of the total passenger boardings at the applicable airport that are comprised of inter-island passengers.”.

20 SEC. 144. MARSHALL ISLANDS, MICRONESIA, AND PALAU.

21 Section 47115(j) is amended by striking “For fiscal
22 years” and all that follows before “the sponsors” and in-
23 serting “For fiscal years 2012 through 2015,”.

24 SEC. 145. USE OF APPORTIONED AMOUNTS.

25 Section 47117(e)(1)(A) is amended—

(1) by striking “35 percent” in the first sentence and inserting “35 percent, but not more than \$300,000,000,”;

4 (2) by striking “and” after “47141,”;

(3) by striking “et seq.).” and inserting “et seq.), and for water quality mitigation projects to comply with the Act of June 30, 1948 (33 U.S.C. 1251 et seq.), approved in an environmental record of decision for an airport development project under this title.”; and

(4) by striking “such 35 percent requirement
is” in the second sentence and inserting “the re-
quirements of the preceding sentence are”.

14 SEC. 146. DESIGNATING CURRENT AND FORMER MILITARY
15 AIRPORTS.

16 (a) CONSIDERATIONS.—Section 47118(c) is amend-
17 ed—

18 (1) in paragraph (1) by striking “or” after the
19 semicolon;

20 (2) in paragraph (2) by striking “delays.” and
21 inserting “delays; or”; and

22 (3) by adding at the end the following:

23 “(3) preserve or enhance minimum airfield in-
24 frastructure facilities at former military airports to

1 support emergency diversionary operations for trans-
2 oceanic flights in locations—

3 “(A) within United States jurisdiction or
4 control; and

“(B) where there is a demonstrable lack of diversionary airports within the distance or flight-time required by regulations governing transoceanic flights.”.

9 (b) DESIGNATION OF GENERAL AVIATION AIR-
10 PORTS.—Section 47118(g) is amended—

(1) in the subsection heading by striking “AIR-
PORT” and inserting “AIRPORTS”; and

(2) by striking “one of the airports bearing a designation under subsection (a) may be a general aviation airport that was a former military installation” and inserting “3 of the airports bearing designations under subsection (a) may be general aviation airports that were former military installations”.

20 (c) SAFETY-CRITICAL AIRPORTS.—Section 47118 is
21 amended by adding at the end the following:

22 “(h) SAFETY-CRITICAL AIRPORTS.—Notwithstanding
23 any other provision of this chapter, a grant under section
24 47117(e)(1)(B) may be made for a federally owned airport

1 designated under subsection (a) if the grant is for a

2 project that is—

3 “(1) to preserve or enhance minimum airfield
4 infrastructure facilities described in subsection
5 (c)(3); and

6 “(2) necessary to meet the minimum safety and
7 emergency operational requirements established
8 under part 139 of title 14, Code of Federal Regula-
9 tions.”.

10 SEC. 147. CONTRACT TOWER PROGRAM.

11 (a) COST-BENEFIT REQUIREMENT.—Section
12 47124(b) is amended—

13 (1) in paragraph (1)—

14 (A) by striking “(1) The Secretary” and
15 inserting the following:

16 “(1) CONTRACT TOWER PROGRAM.—

17 “(A) CONTINUATION.—The Secretary”;
18 and

19 (B) by adding at the end the following:

“(B) SPECIAL RULE.—If the Secretary determines that a tower already operating under the program continued under this paragraph has a benefit-to-cost ratio of less than 1.0, the airport sponsor or State or local government having jurisdiction over the airport shall not be

1 required to pay the portion of the costs that ex-
2 ceeds the benefit for a period of 18 months
3 after such determination is made.

“(C) USE OF EXCESS FUNDS.—If the Secretary finds that all or part of an amount made available to carry out the program continued under this paragraph is not required during a fiscal year, the Secretary may use, during such fiscal year, the amount not so required to carry out the program established under paragraph (3).”; and

12 (2) in paragraph (2) by striking “(2) The Sec-
13 retary” and inserting the following:

14 “(2) GENERAL AUTHORITY.—The Secretary”.

(b) FUNDING; USE OF EXCESS FUNDS.—Section 47124(b)(3) is amended by striking subparagraph (E) and inserting the following:

18 “(E) FUNDING.—Of the amounts appro-
19 priated pursuant to section 106(k)(1), not more
20 than \$10,350,000 for each of fiscal years 2012
21 through 2015 may be used to carry out this
22 paragraph.

23 “(F) USE OF EXCESS FUNDS.—If the Sec-
24 retary finds that all or part of an amount made
25 available under this paragraph is not required

1 during a fiscal year, the Secretary may use,
2 during such fiscal year, the amount not so re-
3 quired to carry out the program continued
4 under paragraph (1).”.

(c) FEDERAL SHARE.—Section 47124(b)(4)(C) is amended by striking “\$1,500,000” and inserting “\$2,000,000”.

8 (d) SAFETY AUDITS.—Section 47124 is amended by
9 adding at the end the following:

“(c) SAFETY AUDITS.—The Secretary shall establish uniform standards and requirements for regular safety assessments of air traffic control towers that receive funding under this section.”.

14 SEC. 148. RESOLUTION OF DISPUTES CONCERNING AIR-
15 PORT FEES.

16 (a) IN GENERAL.—Section 47129 is amended—

17 (1) by striking the section heading and insert-
18 ing the following:

19 **“§ 47129. Resolution of disputes concerning airport**
20 **fees”;**

(2) by inserting “AND FOREIGN AIR CARRIER”
after “CARRIER” in the heading for subsection (d);

23 (3) by inserting “AND FOREIGN AIR CARRIER”
24 after “CARRIER” in the heading for subsection

25 (d)(2);

(4) by striking “air carrier” each place it appears and inserting “air carrier or foreign air carrier”;

(5) by striking “air carrier’s” each place it appears and inserting “air carrier’s or foreign air carrier’s”;

7 (6) by striking “air carriers” and inserting “air
8 carriers or foreign air carriers”; and

9 (7) by striking “(as defined in section 40102 of
10 this title)” in subsection (a) and inserting “(as those
11 terms are defined in section 40102)”.

(b) CONFORMING AMENDMENT.—The analysis for chapter 471 is amended by striking the item relating to section 47129 and inserting the following:

“47129. Resolution of disputes concerning airport fees.”.

15 SEC. 149. SALE OF PRIVATE AIRPORTS TO PUBLIC SPON-
16 SORS.

17 (a) IN GENERAL.—Section 47133(b) is amended—

18 (1) by striking “Subsection (a) shall not apply
19 if” and inserting the following:

20 “(1) PRIOR LAWS AND AGREEMENTS.—Sub-
21 section (a) shall not apply if”; and

22 (2) by adding at the end the following:

23 “(2) SALE OF PRIVATE AIRPORT TO PUBLIC
24 SPONSOR.—In the case of a privately owned airport,

1 subsection (a) shall not apply to the proceeds from
2 the sale of the airport to a public sponsor if—

3 “(A) the sale is approved by the Secretary;

4 “(B) funding is provided under this sub-
5 chapter for any portion of the public sponsor’s
6 acquisition of airport land; and

“(C) an amount equal to the remaining
unamortized portion of any airport improve-
ment grant made to that airport for purposes
other than land acquisition, amortized over a
20-year period, plus an amount equal to the
Federal share of the current fair market value
of any land acquired with an airport improve-
ment grant made to that airport on or after Oc-
tober 1, 1996, is repaid to the Secretary by the
private owner.

17 “(3) TREATMENT OF REPAYMENTS.—Repay-
18 ments referred to in paragraph (2)(C) shall be treat-
19 ed as a recovery of prior year obligations.”.

(b) APPLICABILITY TO GRANTS.—The amendments made by subsection (a) shall apply to grants issued on or after October 1, 1996.

1 **SEC. 150. REPEAL OF CERTAIN LIMITATIONS ON METRO-**
2 **POLITAN WASHINGTON AIRPORTS AUTHOR-**
3 **ITY.**

4 Section 49108, and the item relating to section
5 49108 in the analysis for chapter 491, are repealed.

6 SEC. 151. MIDWAY ISLAND AIRPORT.

Section 186(d) of the Vision 100—Century of Aviation Reauthorization Act (117 Stat. 2518) is amended by striking “for fiscal years” and all that follows before “from amounts” and inserting “for fiscal years 2012 through 2015”.

12 SEC. 152. MISCELLANEOUS AMENDMENTS.

13 (a) TECHNICAL CHANGES TO NATIONAL PLAN OF
14 INTEGRATED AIRPORT SYSTEMS.—Section 47103 is
15 amended—

16 (1) in subsection (a)—

17 (A) by striking “each airport to—” and in-
18 serting “the airport system to—”;

(B) in paragraph (1) by striking “system”
in the particular area;” and inserting “system,
including connection to the surface transpor-
tation network; and”;

23 (C) in paragraph (2) by striking “; and”
24 and inserting a period; and

25 (D) by striking paragraph (3);

26 (2) in subsection (b)—

1 (A) in paragraph (1) by striking the semi-
2 colon and inserting “; and”;

3 (B) by striking paragraph (2) and redesigning
4 paragraph (3) as paragraph (2); and

5 (C) in paragraph (2) (as so redesignated)
6 by striking “, Short Takeoff and Landing/Very
7 Short Takeoff and Landing aircraft oper-
8 ations,”; and

9 (3) in subsection (d) by striking “status of
10 the”.

11 (b) CONSOLIDATION OF TERMINAL DEVELOPMENT
12 PROVISIONS.—Section 47119 is amended—

(1) by redesignating subsections (a), (b), (c), and (d) as subsections (b), (c), (d), and (e), respectively;

16 (2) by inserting before subsection (b) (as so re-

17 designated) the following:

18 “(a) TERMINAL DEVELOPMENT PROJECTS.—

“(1) IN GENERAL.—The Secretary of Transportation may approve a project for terminal development (including multimodal terminal development) in a nonrevenue-producing public-use area of a commercial service airport—

“(A) if the sponsor certifies that the airport, on the date the grant application is submitted to the Secretary, has—

“(i) all the safety equipment required for certification of the airport under section 44706;

“(ii) all the security equipment required by regulation; and

“(iii) provided for access by passengers to the area of the airport for boarding or exiting aircraft that are not air carrier aircraft;

“(B) if the cost is directly related to moving passengers and baggage in air commerce within the airport, including vehicles for moving passengers between terminal facilities and between terminal facilities and aircraft; and

“(C) under terms necessary to protect the
interests of the Government.

“(2) PROJECT IN REVENUE-PRODUCING AREAS AND NONREVENUE-PRODUCING PARKING LOTS.—In making a decision under paragraph (1), the Secretary may approve as allowable costs the expenses of terminal development in a revenue-producing area and construction, reconstruction, repair, and im-

1 provement in a nonrevenue-producing parking lot
2 if—

3 “(A) except as provided in section
4 47108(e)(3), the airport does not have more
5 than .05 percent of the total annual passenger
6 boardings in the United States; and

7 “(B) the sponsor certifies that any needed
8 airport development project affecting safety, se-
9 curity, or capacity will not be deferred because
10 of the Secretary’s approval.”;

(3) in subsection (b)(4)(B) (as redesignated by paragraph (1) of this subsection) by striking “Secretary of Transportation” and inserting “Secretary”;

(4) in subsections (b)(3) and (b)(4)(A) (as re-
designated by paragraph (1) of this subsection) by
striking “section 47110(d)” and inserting “sub-
section (a)”;

(5) in subsection (b)(5) (as redesignated by paragraph (1) of this subsection) by striking “subsection (b)(1) and (2)” and inserting “subsections (c)(1) and (c)(2)”;

(6) in subsections (c)(1), (c)(2)(A), (c)(3), and (c)(4) (as redesignated by paragraph (1) of this subsection) by striking “section 47110(d) of this title” and inserting “subsection (a)”;

(7) in subsections (c)(2)(B) and (c)(5) (as re-
designated by paragraph (1) of this subsection) by
striking “section 47110(d)” and inserting “sub-
section (a)”; and

5 (8) by adding at the end the following:

6 “(f) LIMITATION ON DISCRETIONARY FUNDS.—The
7 Secretary may distribute not more than \$20,000,000 from
8 the discretionary fund established under section 47115 for
9 terminal development projects at a nonhub airport or a
10 small hub airport that is eligible to receive discretionary
11 funds under section 47108(e)(3).”.

12 (c) ANNUAL REPORT.—Section 47131(a) is amend-
13 ed—

14 (1) by striking “April 1” and inserting “June
15 1”; and

(2) by striking paragraphs (1), (2), (3), and (4)

and inserting the following:

18 “(1) a summary of airport development and
19 planning completed;

20 “(2) a summary of individual grants issued;

21 “(3) an accounting of discretionary and appor-
22 tioned funds allocated;

23 “(4) the allocation of appropriations; and”.

24 (d) CORRECTION TO EMISSION CREDITS PROVI-
25 SION.—Section 47139 is amended—

1 (1) in subsection (a) by striking
2 “47102(3)(F),”; and

3 (2) in subsection (b)—

4 (A) by striking “47102(3)(F),”; and

5 (B) by striking “47103(3)(F),”.

6 (e) CONFORMING AMENDMENTS.—

(1) Section 40117(a)(3)(B) is amended by striking “section 47110(d)” and inserting “section 47119(a)”.

10 (2) Section 47108(e)(3) is amended—

11 (A) by striking “section 47110(d)(2)” and
12 inserting “section 47119(a)”; and

(B) by striking “section 47110(d)” and inserting “section 47119(a)”.

(f) CORRECTION TO SURPLUS PROPERTY AUTHOR-
ITY.—Section 47151(e) is amended by striking “(other
than real property” and all that follows through “(10
U.S.C. 2687 note))”.

19 (g) DEFINITIONS.—

(1) CONGESTED AIRPORT.—Section 47175(2) is amended by striking “2001” and inserting “2004 or any successor report”.

(2) JOINT USE AIRPORT.—Section 47175 is amended by adding at the end the following:

1 section referred to as the “plan”) under section 47103 of
2 title 49, United States Code.

3 (b) CONTENTS OF STUDY.—The study shall include
4 a review of the following:

(1) The criteria used for including airports in the plan and the application of such criteria in the most recently published version of the plan.

(2) The changes in airport capital needs as shown in the 2005–2009 and 2007–2011 plans, compared with the amounts apportioned or otherwise made available to individual airports between 2005 and 2010.

(3) A comparison of the amounts received by airports under the airport improvement program in airport apportionments, State apportionments, and discretionary grants during such fiscal years with capital needs as reported in the plan.

18 (4) The effect of transfers of airport apporportion-
19 ments under title 49, United States Code.

(5) An analysis on the feasibility and advisability of apportioning amounts under section 47114(c)(1) of title 49, United States Code, to the sponsor of each primary airport for each fiscal year an amount that bears the same ratio to the amount subject to the apportionment for fiscal year 2009 as

the number of passenger boardings at the airport during the prior calendar year bears to the aggregate of all passenger boardings at all primary airports during that calendar year.

(6) A documentation and review of the methods used by airports to reach the 10,000 passenger enplanement threshold, including whether such airports subsidize commercial flights to reach such threshold, at every airport in the United States that reported between 10,000 and 15,000 passenger enplanements during each of the 2 most recent calendar years for which such data is available.

13 (7) Any other matters pertaining to the plan
14 that the Secretary determines appropriate.

15 (c) REPORT TO CONGRESS.—

(1) SUBMISSION.—Not later than 36 months after the date that the Secretary begins the study under this section, the Secretary shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report on the results of the study.

23 (2) CONTENTS.—The report shall include—

24 (A) the findings of the Secretary on each
25 of the issues described in subsection (b);

(B) recommendations for any changes to policies and procedures for formulating the plan; and

(C) recommendations for any changes to the methods of determining the amounts to be apportioned or otherwise made available to individual airports.

8 SEC. 156. AIRPORT PRIVATIZATION PROGRAM.

9 Section 47134(b) is amended in the matter preceding
10 paragraph (1) by striking “5 airports” and inserting “10
11 airports”.

12 **TITLE II—NEXTGEN AIR TRANS-**
13 **PORTATION SYSTEM AND AIR**
14 **TRAFFIC CONTROL MOD-**
15 **ERNIZATION**

16 **SEC. 201. DEFINITIONS.**

17 In this title, the following definitions apply:

(1) NEXTGEN.—The term “NextGen” means the Next Generation Air Transportation System.

(2) ADS-B.—The term “ADS-B” means auto-
matic dependent surveillance-broadcast.

(3) **ADS-B Out.**—The term “ADS-B Out” means automatic dependent surveillance-broadcast with the ability to transmit information from the

- 1 aircraft to ground stations and to other equipped
- 2 aircraft.

(4) ADS-B IN.—The term “ADS-B In” means automatic dependent surveillance-broadcast with the ability to transmit information from the aircraft to ground stations and to other equipped aircraft as well as the ability of the aircraft to receive information from other transmitting aircraft and the ground infrastructure.

(5) RNAV.—The term “RNAV” means area navigation.

(6) RNP.—The term “RNP” means required navigation performance.

14 SEC. 202. NEXTGEN DEMONSTRATIONS AND CONCEPTS.

In allocating amounts appropriated pursuant to section 48101(a) of title 49, United States Code, the Secretary of Transportation shall give priority to the following NextGen activities:

(1) Next Generation Transportation System—
Demonstrations and Infrastructure Development.

21 (2) Next Generation Transportation System—
22 Trajectory Based Operations.

(3) Next Generation Transportation System—
Reduce Weather Impact.

(4) Next Generation Transportation System—
Arrivals/Departures at High Density Airports.

(5) Next Generation Transportation System—
Collaborative ATM.

5 (6) Next Generation Transportation System—
6 Flexible Terminals and Airports.

7 (7) Next Generation Transportation System—
8 Safety, Security, and Environment.

9 (8) Next Generation Transportation System—
10 Systems Network Facilities.

11 (9) Center for Advanced Aviation System De-
12 velopment.

13 (10) Next Generation Transportation System—
14 System Development.

(11) Data Communications in support of Next
Generation Air Transportation System.

17 (12) ADS-B NAS-Wide Implementation.

18 (13) System-Wide Information Management.

19 (14) Next Generation Transportation System—
20 Facility Consolidation and Realignment.

(15) En Route Modernization—D-Position Upgrade and System Enhancements.

23 (16) National Airspace System Voice System.

(17) Next Generation Network Enabled Weather.

(18) NextGen Performance Based Navigation
Metroplex Area Navigation/Required Navigation
Performance.

4 SEC. 203. CLARIFICATION OF AUTHORITY TO ENTER INTO
5 REIMBURSABLE AGREEMENTS.

6 Section 106(m) is amended in the last sentence by
7 inserting “with or” before “without reimbursement”.

8 SEC. 204. CHIEF NEXTGEN OFFICER.

9 Section 106 is amended by adding at the end the fol-
10 lowing:

11 “(S) CHIEF NEXTGEN OFFICER.—

12 “(1) IN GENERAL.—

“(A) APPOINTMENT.—There shall be a Chief NextGen Officer appointed by the Administrator, with the approval of the Secretary. The Chief NextGen Officer shall report directly to the Administrator and shall be subject to the authority of the Administrator.

19 “(B) QUALIFICATIONS.—The Chief
20 NextGen Officer shall have a demonstrated abil-
21 ity in management and knowledge of or experi-
22 ence in aviation and systems engineering.

23 “(C) TERM.—The Chief NextGen Officer
24 shall be appointed for a term of 5 years.

“(D) REMOVAL.—The Chief NextGen Officer shall serve at the pleasure of the Administrator, except that the Administrator shall make every effort to ensure stability and continuity in the leadership of the implementation of NextGen.

(A), the Chief NextGen Officer may receive a bonus for any calendar year not to exceed 30 percent of the annual rate of basic pay, based upon the Administrator's evaluation of the Chief NextGen Officer's performance in relation to the performance goals set forth in the performance agreement described in paragraph (3).

9 “(3) ANNUAL PERFORMANCE AGREEMENT.—
10 The Administrator and the Chief NextGen Officer,
11 in consultation with the Federal Aviation Manage-
12 ment Advisory Council, shall enter into an annual
13 performance agreement that sets forth measurable
14 organization and individual goals for the Chief
15 NextGen Officer in key operational areas. The
16 agreement shall be subject to review and renegoti-
17 ation on an annual basis.

“(4) ANNUAL PERFORMANCE REPORT.—The Chief NextGen Officer shall prepare and transmit to the Secretary of Transportation, the Committee on Transportation and Infrastructure of the House of Representatives, the Committee on Science, Space, and Technology of the House of Representatives, and the Committee on Commerce, Science, and Transportation of the Senate an annual manage-

1 ment report containing such information as may be
2 prescribed by the Secretary.

3 “(5) RESPONSIBILITIES.—The responsibilities
4 of the Chief NextGen Officer include the following:

“(A) Implementing NextGen activities and budgets across all program offices of the Federal Aviation Administration.

8 “(B) Coordinating the implementation of
9 NextGen activities with the Office of Manage-
10 ment and Budget.

11 “(C) Reviewing and providing advice on
12 the Administration’s modernization programs,
13 budget, and cost accounting system with respect
14 to NextGen.

15 “(D) With respect to the budget of the Ad-
16 ministration—

17 “(i) developing a budget request of
18 the Administration related to the imple-
19 mentation of NextGen;

20 “(ii) submitting such budget request
21 to the Administrator; and

“(iii) ensuring that the budget request supports the annual and long-range strategic plans of the Administration with respect to NextGen.

1 “(E) Consulting with the Administrator on
2 the Capital Investment Plan of the Administra-
3 tion prior to its submission to Congress.

4 “(F) Developing an annual NextGen imple-
5 mentation plan.

“(G) Ensuring that NextGen implementation activities are planned in such a manner as to require that system architecture is designed to allow for the incorporation of novel and currently unknown technologies into NextGen in the future and that current decisions do not bias future decisions unfairly in favor of existing technology at the expense of innovation.

“(H) Coordinating with the NextGen Joint
Planning and Development Office with respect
to facilitating cooperation among all Federal
agencies whose operations and interests are af-
fected by the implementation of NextGen.

“(6) EXCEPTION.—If the Administrator appoints as the Chief NextGen Officer, pursuant to paragraph (1)(A), an Executive Schedule employee covered by section 5315 of title 5, then paragraphs (1)(B), (1)(C), (2), and (3) of this subsection shall not apply to such employee.

“(7) NEXTGEN DEFINED.—For purposes of this subsection, the term ‘NextGen’ means the Next Generation Air Transportation System.”.

4 SEC. 205. DEFINITION OF AIR NAVIGATION FACILITY.

5 Section 40102(a)(4) is amended—

6 (1) by redesignating subparagraph (D) as sub-
7 paragraph (E);

8 (2) by striking subparagraphs (B) and (C); and

9 (3) by inserting after subparagraph (A) the fol-
10 lowing:

11 “(B) runway lighting and airport surface
12 visual and other navigation aids;

“(C) apparatus, equipment, software, or
service for distributing aeronautical and mete-
orological information to air traffic control fa-
cilities or aircraft;

“(D) communication, navigation, or surveillance equipment for air-to-ground or air-to-air applications;”;

(4) in subparagraph (E) (as redesignated by paragraph (1) of this section)—

(A) by striking “another structure” and
inserting “any structure, equipment,”; and

(B) by striking the period at the end and
inserting “; and”; and

1 (5) by adding at the end the following:

2 “(F) buildings, equipment, and systems
3 dedicated to the national airspace system.”.

4 SEC. 206. CLARIFICATION TO ACQUISITION REFORM AU-
5 THORITY.

6 Section 40110(c) is amended—

(1) by inserting “and” after the semicolon in paragraph (3);

9 (2) by striking paragraph (4); and

(3) by redesignating paragraph (5) as paragraph (4).

12 SEC. 207. ASSISTANCE TO FOREIGN AVIATION AUTHORITIES.
13 TIES.

14 Section 40113(e) is amended—

15 (1) in paragraph (1)—

16 (A) by inserting “(whether public or pri-
17 vate)” after “authorities”; and

(B) by striking “safety.” and inserting “safety or efficiency. The Administrator is authorized to participate in, and submit offers in response to, competitions to provide these services, and to contract with foreign aviation authorities to provide these services consistent with section 106(l)(6).”;

(2) in paragraph (2) by adding at the end the following: “The Administrator is authorized, notwithstanding any other provision of law or policy, to accept payments for services provided under this subsection in arrears.”; and

6 (3) by striking paragraph (3) and inserting the
7 following:

8 “(3) CREDITING APPROPRIATIONS.—Funds re-
9 ceived by the Administrator pursuant to this section
10 shall—

11 “(A) be credited to the appropriation cur-
12 rent when the amount is received;

13 “(B) be merged with and available for the
14 purposes of such appropriation; and

15 “(C) remain available until expended.”.

16 SEC. 208. NEXT GENERATION AIR TRANSPORTATION SYS-
17 TEM JOINT PLANNING AND DEVELOPMENT
18 OFFICE.

19 (a) REDESIGNATION OF JPDO DIRECTOR TO ASSO-
20 CIATE ADMINISTRATOR.—

(1) ASSOCIATE ADMINISTRATOR FOR NEXT
GENERATION AIR TRANSPORTATION SYSTEM PLAN-
NING, DEVELOPMENT, AND INTERAGENCY COORDI-
NATION.—Section 709(a) of the Vision 100—Cen-

1 tury of Aviation Reauthorization Act (49 U.S.C.
2 40101 note; 117 Stat. 2582) is amended—

(A) by redesignating paragraphs (2), (3), and (4) as paragraphs (3), (4), and (5), respectively; and

6 (B) by inserting after paragraph (1) the
7 following:

8 “(2) The head of the Office shall be the Associate
9 Administrator for Next Generation Air Transportation
10 System Planning, Development, and Interagency Coordi-
11 nation, who shall be appointed by the Administrator of
12 the Federal Aviation Administration, with the approval of
13 the Secretary. The Administrator shall appoint the Asso-
14 ciate Administrator after consulting with the Chairman of
15 the Next Generation Senior Policy Committee and pro-
16 viding advanced notice to the other members of that Com-
17 mittee.”.

(2) RESPONSIBILITIES.—Section 709(a)(3) of such Act (as redesignated by paragraph (1) of this subsection) is amended—

21 (A) in subparagraph (G) by striking “;

22 and” and inserting a semicolon;

23 (B) in subparagraph (H) by striking the
24 period at the end and inserting a semicolon;
25 and

1 (C) by adding at the end the following:

“(I) establishing specific quantitative goals for the safety, capacity, efficiency, performance, and environmental impacts of each phase of Next Generation Air Transportation System planning and development activities and measuring actual operational experience against those goals, taking into account noise pollution reduction concerns of affected communities to the extent practicable in establishing the environmental goals;

11 “(J) working to ensure global interoperability of
12 the Next Generation Air Transportation System;

“(K) working to ensure the use of weather in-
formation and space weather information in the
Next Generation Air Transportation System as soon
as possible;

“(L) overseeing, with the Administrator and in consultation with the Chief NextGen Officer, the selection of products or outcomes of research and development activities that should be moved to a demonstration phase; and

“(M) maintaining a baseline modeling and simulation environment for testing and evaluating alternative concepts to satisfy Next Generation Air

1 Transportation System enterprise architecture re-
2 quirements.”.

(3) COOPERATION WITH OTHER FEDERAL AGENCIES.—Section 709(a)(4) of such Act (as redesignated by paragraph (1) of this subsection) is amended—

7 (A) by striking “(4)” and inserting
8 “(4)(A)”; and

9 (B) by adding at the end the following:

“(B) The Secretary of Defense, the Administrator of the National Aeronautics and Space Administration, the Secretary of Commerce, the Secretary of Homeland Security, and the head of any other Federal agency from which the Secretary of Transportation requests assistance under subparagraph (A) shall designate a senior official in the agency to be responsible for—

“(i) carrying out the activities of the agency relating to the Next Generation Air Transportation System in coordination with the Office, including the execution of all aspects of the work of the agency in developing and implementing the integrated work plan described in subsection (b)(5);

“(ii) serving as a liaison for the agency in activities of the agency relating to the Next Generation Air Transportation System and coordinating with

1 other Federal agencies involved in activities relating
2 to the System; and

“(iii) ensuring that the agency meets its obligations as set forth in any memorandum of understanding executed by or on behalf of the agency relating to the Next Generation Air Transportation System.

8 “(C) The head of a Federal agency referred to in sub-
9 paragraph (B) shall—

“(i) ensure that the responsibilities of the agency relating to the Next Generation Air Transportation System are clearly communicated to the senior official of the agency designated under subparagraph (B);

“(ii) ensure that the performance of the senior official in carrying out the responsibilities of the agency relating to the Next Generation Air Transportation System is reflected in the official’s annual performance evaluations and compensation;

20 “(iii) establish or designate an office within the
21 agency to carry out its responsibilities under the
22 memorandum of understanding under the super-
23 vision of the designated official; and

24 “(iv) ensure that the designated official has suf-
25 ficient budgetary authority and staff resources to

1 carry out the agency's Next Generation Air Trans-
2 portation System responsibilities as set forth in the
3 integrated plan under subsection (b).

“(D) Not later than 6 months after the date of enactment of this subparagraph, the head of each Federal agency that has responsibility for carrying out any activity under the integrated plan under subsection (b) shall execute a memorandum of understanding with the Office obligating that agency to carry out the activity.”.

10 (4) COORDINATION WITH OMB.—Section 709(a)
11 of such Act (117 Stat. 2582) is further amended by
12 adding at the end the following:

13 “(6)(A) The Office shall work with the Director of
14 the Office of Management and Budget to develop a process
15 whereby the Director will identify projects related to the
16 Next Generation Air Transportation System across the
17 agencies referred to in paragraph (4)(A) and consider the
18 Next Generation Air Transportation System as a unified,
19 cross-agency program.

20 “(B) The Director of the Office of Management and
21 Budget, to the extent practicable, shall—

22 “(i) ensure that—

23 “(I) each Federal agency covered by the
24 plan has sufficient funds requested in the Presi-
25 dent’s budget, as submitted under section

1 1105(a) of title 31, United States Code, for
2 each fiscal year covered by the plan to carry out
3 its responsibilities under the plan; and

“(II) the development and implementation of the Next Generation Air Transportation System remains on schedule;

“(ii) include, in the President’s budget, a statement of the portion of the estimated budget of each Federal agency covered by the plan that relates to the activities of the agency under the Next Generation Air Transportation System; and

“(iii) identify and justify as part of the President’s budget submission any inconsistencies between the plan and amounts requested in the budget.

16 “(7) The Associate Administrator for Next Genera-
17 tion Air Transportation System Planning, Development,
18 and Interagency Coordination shall be a voting member
19 of the Joint Resources Council of the Federal Aviation Ad-
20 ministration.”.

21 (b) INTEGRATED PLAN.—Section 709(b) of such Act
22 (117 Stat. 2583) is amended—

23 (1) in the matter preceding paragraph (1)—

24 (A) by striking “meets air” and inserting
25 “meets anticipated future air”; and

(B) by striking “beyond those currently in-
cluded in the Federal Aviation Administration’s
operational evolution plan”;

4 (2) at the end of paragraph (3) by striking
5 “and”;

6 (3) at the end of paragraph (4) by striking the
7 period and inserting “; and”; and

8 (4) by adding at the end the following:

9 “(5) a multiagency integrated work plan for the
10 Next Generation Air Transportation System that in-
11 cludes—

“(A) an outline of the activities required to achieve the end-state architecture, as expressed in the concept of operations and enterprise architecture documents, that identifies each Federal agency or other entity responsible for each activity in the outline;

“(B) details on a year-by-year basis of specific accomplishments, activities, research requirements, rulemakings, policy decisions, and other milestones of progress for each Federal agency or entity conducting activities relating to the Next Generation Air Transportation System;

“(C) for each element of the Next Generation Air Transportation System, an outline, on a year-by-year basis, of what is to be accomplished in that year toward meeting the Next Generation Air Transportation System’s end-state architecture, as expressed in the concept of operations and enterprise architecture documents, as well as identifying each Federal agency or other entity that will be responsible for each component of any research, development, or implementation program;

“(D) an estimate of all necessary expenditures on a year-by-year basis, including a statement of each Federal agency or entity’s responsibility for costs and available resources, for each stage of development from the basic research stage through the demonstration and implementation phase;

“(E) a clear explanation of how each step in the development of the Next Generation Air Transportation System will lead to the following step and of the implications of not successfully completing a step in the time period described in the integrated work plan;

contingency plans for dealing with the degradation of the System in the event of a natural disaster, major equipment failure, or act of terrorism.

4 SEC. 209. NEXT GENERATION AIR TRANSPORTATION SEN-
5 IOR POLICY COMMITTEE.

(a) MEETINGS.—Section 710(a) of the Vision 100—
Century of Aviation Reauthorization Act (49 U.S.C.
40101 note; 117 Stat. 2584) is amended by inserting be-
fore the period at the end the following “and shall meet
at least twice each year”.

11 (b) ANNUAL REPORT.—Section 710 of such Act (117
12 Stat. 2584) is amended by adding at the end the following:

13 “(e) ANNUAL REPORT.—

“(1) SUBMISSION TO CONGRESS.—Not later than 1 year after the date of enactment of this subsection, and annually thereafter on the date of submission of the President’s budget request to Congress under section 1105(a) of title 31, United States Code, the Secretary shall submit to Congress a report summarizing the progress made in carrying out the integrated work plan required by section 709(b)(5) and any changes in that plan.

23 “(2) CONTENTS.—The report shall include—

24 “(A) a copy of the updated integrated
25 work plan;

“(B) a description of the progress made in carrying out the integrated work plan and any changes in that plan, including any changes based on funding shortfalls and limitations set by the Office of Management and Budget;

“(C) a detailed description of—

“(i) the success or failure of each item of the integrated work plan for the previous year and relevant information as to why any milestone was not met; and

“(ii) the impact of not meeting the milestone and what actions will be taken in the future to account for the failure to complete the milestone;

“(D) an explanation of any change to future years in the integrated work plan and the reasons for such change; and

“(E) an identification of the levels of funding for each agency participating in the integrated work plan devoted to programs and activities under the plan for the previous fiscal year and in the President’s budget request.”.

1 **SEC. 210. IMPROVED MANAGEMENT OF PROPERTY INVEN-**
2 **TORY.**

3 Section 40110(a) is amended by striking paragraphs
4 (2) and (3) and inserting the following:

5 “(2) may construct and improve laboratories
6 and other test facilities; and

7 “(3) may dispose of any interest in property for
8 adequate compensation, and the amount so received
9 shall—

10 “(A) be credited to the appropriation cur-
11 rent when the amount is received;

12 “(B) be merged with and available for the
13 purposes of such appropriation; and

14 “(C) remain available until expended.”.

15 SEC. 211. AUTOMATIC DEPENDENT SURVEILLANCE-BROAD-
16 CAST SERVICES.

17 (a) REVIEW BY DOT INSPECTOR GENERAL.—

(1) IN GENERAL.—The Inspector General of the Department of Transportation shall conduct a review concerning the Federal Aviation Administration’s award and oversight of any contracts entered into by the Administration to provide ADS-B services for the national airspace system.

(2) CONTENTS.—The review shall include, at a minimum—

1 (A) an examination of how the Administra-
2 tion manages program risks;

(B) an assessment of expected benefits attributable to the deployment of ADS-B services, including the Administration's plans for implementation of advanced operational procedures and air-to-air applications, as well as the extent to which ground radar will be retained;

(C) an assessment of the Administration's analysis of specific operational benefits, and benefit/costs analyses of planned operational benefits conducted by the Administration, for ADS-B In and ADS-B Out avionics equipage for airspace users;

(D) a determination of whether the Administration has established sufficient mechanisms to ensure that all design, acquisition, operation, and maintenance requirements have been met by the contractor;

(E) an assessment of whether the Administration and any contractors are meeting cost, schedule, and performance milestones, as measured against the original baseline of the Administration's program for providing ADS-B services;

(F) an assessment of how security issues are being addressed in the overall design and implementation of the ADS-B system;

(G) identification of any potential operational or workforce changes resulting from deployment of ADS-B; and

7 (H) any other matters or aspects relating
8 to contract implementation and oversight that
9 the Inspector General determines merit atten-
10 tion.

(3) REPORTS TO CONGRESS.—The Inspector General shall submit, periodically (and on at least an annual basis), to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report on the results of the review conducted under this subsection.

18 (b) RULEMAKING.—

(1) ADS-B In.—Not later than 1 year after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall initiate a rulemaking proceeding to issue guidelines and regulations relating to ADS-B In technology that—

(A) identify the ADS-B In technology that
will be required under NextGen;

(B) subject to paragraph (2), require all aircraft operating in capacity constrained airspace, at capacity constrained airports, or in any other airspace deemed appropriate by the Administrator to be equipped with ADS-B In technology by 2020; and

(C) identify—

(i) the type of avionics required of aircraft for all classes of airspace;

(ii) the expected costs associated with the avionics; and

(iii) the expected uses and benefits of the avionics.

(2) **READINESS VERIFICATION.**—Before the Administrator completes an ADS-B In equipage rule-making proceeding or issues an interim or final rule pursuant to paragraph (1), the Chief NextGen Officer shall verify that—

(A) the necessary ground infrastructure is installed and functioning properly;

(B) certification standards have been approved; and

(C) appropriate operational platforms interface safely and efficiently.

(c) USE OF ADS-B TECHNOLOGY.—

(1) PLANS.—Not later than 18 months after the date of enactment of this Act, the Administrator shall develop, in consultation with appropriate employee and industry groups, a plan for the use of ADS-B technology for surveillance and active air traffic control.

7 (2) CONTENTS.—The plan shall—

(A) include provisions to test the use of ADS-B technology for surveillance and active air traffic control in specific regions of the United States with the most congested airspace;

(B) identify the equipment required at air traffic control facilities and the training required for air traffic controllers;

(C) identify procedures, to be developed in consultation with appropriate employee and industry groups, to conduct air traffic management in mixed equipage environments; and

(D) establish a policy in test regions referred to in subparagraph (A), in consultation with appropriate employee and industry groups, to provide incentives for equipage with ADS-B technology, including giving priority to aircraft equipped with such technology before the 2020 equipage deadline.

1 **SEC. 212. EXPERT REVIEW OF ENTERPRISE ARCHITECTURE**
2 **FOR NEXTGEN.**

(a) REVIEW.—The Administrator of the Federal Aviation Administration shall enter into an arrangement with the National Research Council to review the enterprise architecture for the NextGen.

(b) CONTENTS.—At a minimum, the review to be conducted under subsection (a) shall—

(1) highlight the technical activities, including human-system design, organizational design, and other safety and human factor aspects of the system, that will be necessary to successfully transition current and planned modernization programs to the future system envisioned by the Joint Planning and Development Office of the Administration;

(2) assess technical, cost, and schedule risk for the software development that will be necessary to achieve the expected benefits from a highly automated air traffic management system and the implications for ongoing modernization projects; and

(3) determine how risks with automation efforts for the NextGen can be mitigated based on the experiences of other public or private entities in developing complex, software-intensive systems.

25 (c) REPORT.—Not later than 1 year after the date
26 of enactment of this Act, the Administrator shall submit

1 to the Committee on Transportation and Infrastructure
2 of the House of Representatives and the Committee on
3 Commerce, Science, and Transportation of the Senate a
4 report containing the results of the review conducted pur-
5 suant to subsection (a).

6 SEC. 213. ACCELERATION OF NEXTGEN TECHNOLOGIES.

7 (a) OPERATIONAL EVOLUTION PARTNERSHIP (OEP)
8 AIRPORT PROCEDURES.—

(1) OEP AIRPORTS REPORT.—Not later than 6 months after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall publish a report, after consultation with representatives of appropriate Administration employee groups, airport operators, air carriers, general aviation representatives, aircraft and avionics manufacturers, and third parties that have received letters of qualification from the Administration to design and validate required navigation performance flight paths for public use (in this section referred to as “qualified third parties”) that includes the following:

(A) RNP/RNAV OPERATIONS FOR OEP
AIRPORTS.—The required navigation perform-
ance and area navigation operations, including
the procedures to be developed, certified, and
published and the air traffic control operational

changes, to maximize the fuel efficiency and airspace capacity of NextGen commercial operations at each of the 35 operational evolution partnership airports identified by the Administration and any medium or small hub airport located within the same metroplex area considered appropriate by the Administrator. The Administrator shall, to the maximum extent practicable, avoid overlays of existing flight procedures, but if unavoidable, the Administrator shall clearly identify each required navigation performance and area navigation procedure that is an overlay of an existing instrument flight procedure and the reason why such an overlay was used.

(B) COORDINATION AND IMPLEMENTATION
ACTIVITIES FOR OEP AIRPORTS.—A description
of the activities and operational changes and
approvals required to coordinate and utilize the
procedures at OEP airports.

(C) IMPLEMENTATION PLAN FOR OEP AIR-
PORTS.—A plan for implementing the proce-
dures for OEP airports under subparagraph
(A) that establishes—

(i) clearly defined budget, schedule,
project organization, and leadership re-
quirements;

4 (ii) specific implementation and tran-
5 sition steps;

(I) measuring the Administration's progress in implementing the plan, including the percentage utilization of required navigation performance in the national airspace system; and

(II) achieving measurable fuel burn and carbon dioxide emissions reductions compared to current performance;

(v) coordination and communication mechanisms with qualified third parties, if applicable;

(vi) plans to address human factors, training, and other issues for air traffic controllers surrounding the adoption of RNP procedures in the en route and terminal environments, including in a mixed operational environment; and

(vii) a lifecycle management strategy for RNP procedures to be developed by qualified third parties, if applicable.

(D) ADDITIONAL PROCEDURES FOR OEP AIRPORTS.—A process for the identification, certification, and publication of additional required navigation performance and area navigation procedures that may provide operational benefits at OEP airports, and any medium or small hub airport located within the same metroplex area as the OEP airport, in the future.

(2) IMPLEMENTATION SCHEDULE FOR OEP AIR-
PORTS.—The Administrator shall certify, publish,
and implement—

1 (A) not later than 18 months after the
2 date of enactment of this Act, 30 percent of the
3 required procedures at OEP airports;

(B) not later than 36 months after the date of enactment of this Act, 60 percent of the required procedures at OEP airports; and

7 (C) before June 30, 2015, 100 percent of
8 the required procedures at OEP airports.

9 (b) NON-OEP AIRPORTS.—

(1) NON-OEP AIRPORTS REPORT.—Not later than 6 months after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall publish a report, after consultation with representatives of appropriate Administration employee groups, airport operators, air carriers, general aviation representatives, aircraft and avionics manufacturers, and third parties that have received letters of qualification from the Administration to design and validate required navigation performance flight paths for public use (in this section referred to as “qualified third parties”) that includes the following:

(A) RNP OPERATIONS FOR NON-OEP AIR-
PORTS.—A list of required navigation perform-
ance procedures (as defined in FAA order

8260.52(d)) to be developed, certified, and published, and the air traffic control operational changes, to maximize the fuel efficiency and airspace capacity of NextGen commercial operations at 35 non-OEP small, medium, and large hub airports other than those referred to in subsection (a)(1). The Administrator shall choose such non-OEP airports considered appropriate by the Administrator to produce maximum operational benefits, including improved fuel efficiency and emissions reductions that do not have public RNP procedures that produce such benefits on the date of enactment of this Act. The Administrator shall, to the maximum extent practicable, avoid overlays of existing flight procedures, but if unavoidable, the Administrator shall clearly identify each required navigation performance procedure that is an overlay of an existing instrument flight procedure and the reason why such an overlay was used.

(B) COORDINATION AND IMPLEMENTATION
ACTIVITIES FOR NON-OEP AIRPORTS.—A de-
scription of the activities and operational
changes and approvals required to coordinate

and to utilize the procedures required by subparagraph (A) at each of the airports described in such subparagraph.

(C) IMPLEMENTATION PLAN FOR NON-OEP AIRPORTS.—A plan for implementation of the procedures required by subparagraph (A) that establishes—

(i) clearly defined budget, schedule, project organization, and leadership requirements;

- (ii) specific implementation and transition steps;

(iii) coordination and communications mechanisms with qualified third parties;

(iv) plans to address human factors, training, and other issues for air traffic controllers surrounding the adoption of RNP procedures in the en route and terminal environments, including in a mixed operational environment;

(v) baseline and performance metrics
for—

(I) measuring the Administration's progress in implementing the plan, including the percentage utilization

tion of required navigation performance in the national airspace system;
and

(II) achieving measurable fuel burn and carbon dioxide emissions reduction compared to current performance;

(vi) expedited environmental review procedures and processes for timely environmental approval of area navigation and required navigation performance that offer significant efficiency improvements as determined by baseline and performance metrics established under clause (v);

(vii) a description of the software and database information, such as a current version of the Noise Integrated Routing System or the Integrated Noise Model that the Administration will need to make available to qualified third parties to enable those third parties to design procedures that will meet the broad range of requirements of the Administration; and

(viii) lifecycle management strategy for RNP procedures to be developed by qualified third parties, if applicable.

(D) ADDITIONAL PROCEDURES FOR NON-OEP AIRPORTS.—A process for the identification, certification, and publication of additional required navigation performance procedures that may provide operational benefits at non-OEP airports in the future.

10 (2) IMPLEMENTATION SCHEDULE FOR NON-OEP
11 AIRPORTS.—The Administrator shall certify, publish,
12 and implement—

(A) not later than 18 months after the date of enactment of this Act, 25 percent of the required procedures for non-OEP airports;

(B) not later than 36 months after the date of enactment of this Act, 50 percent of the required procedures for non-OEP airports; and

19 (C) before June 30, 2016, 100 percent of
20 the required procedures for non-OEP airports.

21 (c) COORDINATED AND EXPEDITED REVIEW.—

(1) IN GENERAL.—Navigation performance and area navigation procedures developed, certified, published, or implemented under this section shall be presumed to be covered by a categorical exclusion

1 (as defined in section 1508.4 of title 40, Code of
2 Federal Regulations) under chapter 3 of FAA Order
3 1050.1E unless the Administrator determines that
4 extraordinary circumstances exist with respect to the
5 procedure.

(2) NEXTGEN PROCEDURES.—Any navigation performance or other performance based navigation procedure developed, certified, published, or implemented that, in the determination of the Administrator, would result in measurable reductions in fuel consumption, carbon dioxide emissions, and noise, on a per flight basis, as compared to aircraft operations that follow existing instrument flight rules procedures in the same airspace, shall be presumed to have no significant affect on the quality of the human environment and the Administrator shall issue and file a categorical exclusion for the new procedure.

(d) DEPLOYMENT PLAN FOR NATIONWIDE DATA COMMUNICATIONS SYSTEM.—Not later than 1 year after the date of enactment of this Act, the Administrator shall submit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Transportation and Infrastructure of the House of Rep-

1 representatives a plan for implementation of a nationwide
2 data communications system. The plan shall include—

3 (1) clearly defined budget, schedule, project or-
4 ganization, and leadership requirements;

(2) specific implementation and transition steps; and

(3) baseline and performance metrics for measuring the Administration's progress in implementing the plan.

10 (e) IMPROVED PERFORMANCE STANDARDS.—

(1) ASSESSMENT OF WORK BEING PERFORMED
UNDER NEXTGEN IMPLEMENTATION PLAN.—The
Administrator shall clearly outline in the NextGen
Implementation Plan document of the Administra-
tion the work being performed under the plan to de-
termine—

(A) whether utilization of ADS-B, RNP, and other technologies as part of NextGen implementation will display the position of aircraft more accurately and frequently to enable a more efficient use of existing airspace and result in reduced consumption of aviation fuel and aircraft engine emissions; and

(B) the feasibility of reducing aircraft separation standards in a safe manner as a result of the implementation of such technologies.

(2) AIRCRAFT SEPARATION STANDARDS.—If the Administrator determines that the standards referred to in paragraph (1)(B) can be reduced safely, the Administrator shall include in the NextGen Implementation Plan a timetable for implementation of such reduced standards.

(f) **THIRD-PARTY USAGE.**—The Administration shall establish a program under which the Administrator is authorized to use qualified third parties in the development, testing, and maintenance of flight procedures.

14 SEC. 214. PERFORMANCE METRICS.

(a) IN GENERAL.—Not later than 180 days after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall establish and begin tracking national airspace system performance metrics, including, at a minimum, metrics with respect to—

(1) actual arrival and departure rates per hour measured against the currently published aircraft arrival rate and aircraft departure rate for the 35 operational evolution partnership airports;

24 (2) average gate-to-gate times;

25 (3) fuel burned between key city pairs;

(4) operations using the advanced navigation procedures, including performance based navigation procedures;

4 (5) the average distance flown between key city
5 pairs;

6 (6) the time between pushing back from the
7 gate and taking off;

8 (7) continuous climb or descent;

9 (8) average gate arrival delay for all arrivals;

10 (9) flown versus filed flight times for key city
11 pairs;

(10) implementation of NextGen Implementation Plan, or any successor document, capabilities designed to reduce emissions and fuel consumption;

15 (11) the Administration's unit cost of providing
16 air traffic control services; and

(12) runway safety, including runway incursions, operational errors, and loss of standard separation events.

(b) BASELINES.—The Administrator, in consultation with aviation industry stakeholders, shall identify baselines for each of the metrics established under subsection (a) and appropriate methods to measure deviations from the baselines.

(c) PUBLICATION.—The Administrator shall make data obtained under subsection (a) available to the public in a searchable, sortable, and downloadable format through the Web site of the Administration and other appropriate media.

(d) REPORT.—Not later than 180 days after the date of enactment of this Act, the Administrator shall submit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Transportation and Infrastructure of the House of Representatives a report that contains—

(1) a description of the metrics that will be used to measure the Administration’s progress in implementing NextGen capabilities and operational results;

(2) information on any additional metrics developed; and

(3) a process for holding the Administration accountable for meeting or exceeding the metrics base-lines identified in subsection (b).

21 SEC. 215. CERTIFICATION STANDARDS AND RESOURCES.

(a) PROCESS FOR CERTIFICATION.—Not later than 180 days after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall

- 1 develop a plan to accelerate and streamline the process
- 2 for certification of NextGen technologies, including—

(1) establishment of updated project plans and timelines;

(2) identification of the specific activities needed to certify NextGen technologies, including the establishment of NextGen technical requirements for the manufacture of equipage, installation of equipage, airline operational procedures, pilot training standards, air traffic control procedures, and air traffic controller training;

(3) identification of staffing requirements for the Air Certification Service and the Flight Standards Service, taking into consideration the leveraging of assistance from third parties and designees;

(4) establishment of a program under which the Administration will use third parties in the certification process; and

(5) establishment of performance metrics to measure the Administration's progress.

(b) CERTIFICATION INTEGRITY.—The Administrator shall ensure that equipment, systems, or services used in the national airspace system meet appropriate certification requirements regardless of whether the equipment, system, or service is publically or privately owned.

1 SEC. 216. SURFACE SYSTEMS ACCELERATION.

(a) IN GENERAL.—The Chief Operating Officer of the Air Traffic Organization shall—

(1) evaluate the Airport Surface Detection Equipment-Model X program for its potential contribution to implementation of the NextGen initiative;

(2) evaluate airport surveillance technologies and associated collaborative surface management software for potential contributions to implementation of NextGen surface management;

12 (3) accelerate implementation of the program
13 referred to in paragraph (1); and

(4) carry out such additional duties as the Administrator of the Federal Aviation Administration may require.

(b) EXPEDITED CERTIFICATION AND UTILIZATION.—The Administrator shall—

(1) consider options for expediting the certification of Ground-Based Augmentation System technology; and

(2) develop a plan to utilize such a system at the 35 operational evolution partnership airports by December 31, 2012.

1 SEC. 217. INCLUSION OF STAKEHOLDERS IN AIR TRAFFIC
2 CONTROL MODERNIZATION PROJECTS.

(a) PROCESS FOR EMPLOYEE INCLUSION.—Notwithstanding any other law or agreement, the Administrator of the Federal Aviation Administration shall establish a process or processes for including qualified employees selected by each exclusive collective bargaining representative of employees of the Administration impacted by the air traffic control modernization process to serve in a collaborative and expert capacity in the planning and development of air traffic control modernization projects, including NextGen.

(b) ADHERENCE TO DEADLINES.—Participants in these processes shall adhere, to the greatest extent possible, to all deadlines and milestones established pursuant to this title.

(c) NO CHANGE IN EMPLOYEE STATUS.—Participation in these processes by an employee shall not—

19 (1) serve as a waiver of any bargaining obliga-
20 tions or rights;

(2) entitle the employee to any additional compensation or benefits with the exception of a per diem, if appropriate; or

24 (3) entitle the employee to prevent or unduly
25 delay the exercise of management prerogatives.

(d) WORKING GROUPS.—Except in extraordinary circumstances, the Administrator shall not pay overtime related to work group participation.

(e) REPORT.—Not later than 1 year after the date of enactment of this Act, the Administrator shall report to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate on the implementation of this section.

10 **SEC. 218. AIRSPACE REDESIGN.**

11 (a) FINDINGS.—Congress finds the following:

(1) The airspace redesign efforts of the Federal Aviation Administration will play a critical near-term role in enhancing capacity, reducing delays, transitioning to more flexible routing, and ultimately saving money in fuel costs for airlines and airspace users.

(2) The critical importance of airspace redesign efforts is underscored by the fact that they are highlighted in strategic plans of the Administration, including Flight Plan 2009–2013 and the NextGen Implementation Plan.

(3) Funding cuts have led to delays and deferrals of critical capacity enhancing airspace redesign efforts.

(4) New runways planned for the period of fiscal years 2011 and 2012 will not provide estimated capacity benefits without additional funds.

(b) NOISE IMPACTS OF NEW YORK/NEW JERSEY/
PHILADELPHIA METROPOLITAN AREA AIRSPACE REDE-
SIGN.—

(1) MONITORING.—The Administrator of the Federal Aviation Administration, in conjunction with the Port Authority of New York and New Jersey and the Philadelphia International Airport, shall monitor the noise impacts of the New York/New Jersey/Philadelphia Metropolitan Area Airspace Redesign.

(2) REPORT.—Not later than 1 year following the first day of completion of the New York/New Jersey/Philadelphia Metropolitan Area Airspace Redesign, the Administrator shall submit to Congress a report on the findings of the Administrator with respect to monitoring conducted under paragraph (1).

1 SEC. 219. STUDY ON FEASIBILITY OF DEVELOPMENT OF A
2 PUBLIC INTERNET WEB-BASED RESOURCE
3 ON LOCATIONS OF POTENTIAL AVIATION OB-
4 STRUCTIONS.

(a) STUDY.—The Administrator of the Federal Aviation Administration shall carry out a study on the feasibility of developing a publicly searchable, Internet Web-based resource that provides information regarding the height and latitudinal and longitudinal locations of guy-wire and free-standing tower obstructions.

(b) CONSIDERATIONS.—In conducting the study, the Administrator shall consult with affected industries and appropriate Federal agencies.

(c) REPORT.—Not later than 1 year after the date of enactment of this Act, the Administrator shall submit a report to the appropriate committees of Congress on the results of the study.

18 SEC. 220. NEXTGEN RESEARCH AND DEVELOPMENT CEN-
19 TER OF EXCELLENCE.

(a) IN GENERAL.—The Administrator of the Federal Aviation Administration may enter into an agreement, on a competitive basis, to assist in the establishment of a center of excellence for the research and development of NextGen technologies.

25 (b) FUNCTIONS.—The Administrator shall ensure
26 that the center established under subsection (a)—

(1) leverages resources and partnerships, including appropriate programs of the Administration, to enhance the research and development of NextGen technologies by academia and industry; and

(2) provides educational, technical, and analytical assistance to the Administration and other Federal departments and agencies with responsibilities to research and develop NextGen technologies.

9 SEC. 221. PUBLIC-PRIVATE PARTNERSHIPS.

(a) IN GENERAL.—The Secretary may establish an avionics equipage incentive program for the purpose of equipping general aviation and commercial aircraft with communications, surveillance, navigation, and other avionics equipment as determined by the Secretary to be in the interest of achieving NextGen capabilities for such aircraft.

(b) NEXTGEN PUBLIC-PRIVATE PARTNERSHIPS.—
The incentive program established under subsection (a)
shall, at a minimum—

20 (1) be based on public-private partnership prin-
21 ciples; and

(2) leverage and maximize the use of private sector capital.

(c) FINANCIAL INSTRUMENTS.—Subject to the availability of appropriated funds, the Secretary may use finan-

1 cial instruments to facilitate public-private financing for
2 the equipage of general aviation and commercial aircraft
3 registered under section 44103 of title 49, United States
4 Code. To the extent appropriations are not made available,
5 the Secretary may establish the program, provided the
6 costs are covered by the fees and premiums authorized by
7 subsection (d)(2). For purposes of this section, the term
8 “financial instruments” means loan guarantees and other
9 credit assistance designed to leverage and maximize pri-
10 vate sector capital.

11 (d) PROTECTION OF THE TAXPAYER.—

(1) LIMITATION ON PRINCIPAL.— The amount of any guarantee under this program shall be limited to 90 percent of the principal amount of the underlying loan.

(2) COLLATERAL, FEES, AND PREMIUMS.—The Secretary shall require applicants for the incentive program to post collateral and pay such fees and premiums if feasible, as determined by the Secretary, to offset costs to the Government of potential defaults, and agree to performance measures that the Secretary considers necessary and in the best interest of implementing the NextGen program.

(3) USE OF FUNDS.—Applications for this program shall be limited to equipment that is installed

on general aviation or commercial aircraft and is necessary for communications, surveillance, navigation, or other purposes determined by the Secretary to be in the interests of achieving NextGen capabilities for commercial and general aviation.

(e) **TERMINATION OF AUTHORITY.**—The authority of the Secretary to issue such financial instruments under this section shall terminate 5 years after the date of the establishment of the incentive program.

10 SEC. 222. OPERATIONAL INCENTIVES.

11 (a) IN GENERAL.—The Administrator of the Federal
12 Aviation Administration shall issue a report that—

(1) identifies incentive options to encourage the equipage of aircraft with NextGen technologies, including a policy that gives priority to aircraft equipped with ADS-B technology;

(2) identifies the costs and benefits of each option; and

(3) includes input from industry stakeholders, including passenger and cargo air carriers, aerospace manufacturers, and general aviation aircraft operators.

(b) DEADLINE.—The Administrator shall issue the report before the earlier of—

1 (1) the date that is 6 months after the date of
2 enactment of this Act; or

(2) the date on which aircraft are required to be equipped with ADS-B technology pursuant to the rulemaking under section 211(b).

6 SEC. 223. EDUCATIONAL REQUIREMENTS.

7 The Administrator of the Federal Aviation Adminis-
8 tration shall make payments to the Department of De-
9 fense for the education of dependent children of those Ad-
10 ministration employees in Puerto Rico and Guam as they
11 are subject to transfer by policy and practice and meet
12 the eligibility requirements of section 2164(c) of title 10,
13 United States Code.

14 SEC. 224. AIR TRAFFIC CONTROLLER STAFFING INITIA-
15 TIVES AND ANALYSIS.

As soon as practicable, and not later than 1 year after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall—

(1) ensure, to the extent practicable, a sufficient number of contract instructors, classroom space (including off-site locations as needed), and simulators to allow for an increase in the number of air traffic controllers at air traffic control facilities;

(2) distribute, to the extent practicable, the placement of certified professional air traffic control-

1 lers-in-training and developmental air traffic control-
2 lers at facilities evenly across the calendar year in
3 order to avoid training bottlenecks;

(3) initiate an analysis, to be conducted in consultation with the exclusive bargaining representative of air traffic controllers certified under section 7111 of title 5, United States Code, of scheduling processes and practices, including overtime scheduling practices at those facilities;

(4) provide, to the extent practicable and where appropriate, priority to certified professional air traffic controllers-in-training when filling staffing vacancies at facilities;

(5) assess training programs at air traffic control facilities with below-average success rates to determine if training is being carried out in accordance with Administration standards, and conduct exit interview analyses with all candidates to determine potential weaknesses in training protocols, or in the execution of such training protocols; and

(6) prioritize, to the extent practicable, such efforts to address the recommendations for the facilities identified in the Department of Transportation's Office of the Inspector General Report Number: AV-2009-047.

1 SEC. 225. REPORTS ON STATUS OF GREENER SKIES
2 PROJECT.

(a) INITIAL REPORT.—Not later than 180 days after the date of the enactment of this Act, the Administrator of the Federal Aviation Administration shall submit to Congress a report on the strategy of the Administrator for implementing, on an accelerated basis, the NextGen operational capabilities produced by the Greener Skies project, as recommended in the final report of the RTCA NextGen Mid-Term Implementation Task Force that was issued on September 9, 2009.

12 (b) SUBSEQUENT REPORTS.—

(1) IN GENERAL.—Not later than 180 days after the Administrator submits to Congress the report required by subsection (a) and annually thereafter until the pilot program terminates, the Administrator shall submit to the Committee on Commerce, Science, and Transportation of the Senate and to the Committee on Transportation and Infrastructure of the House of Representatives a report on the progress of the Administrator in carrying out the strategy described in the report submitted under subsection (a).

(2) CONTENTS.—Each report submitted under paragraph (1) shall include the following:

(A) A timeline for full implementation of the strategy described in the report submitted under subsection (a).

4 (B) A description of the progress made in
5 carrying out such strategy.

(C) A description of the challenges, if any, encountered by the Administrator in carrying out such strategy.

9 **TITLE III—SAFETY**
10 **Subtitle A—General Provisions**

11 SEC. 301. JUDICIAL REVIEW OF DENIAL OF AIRMAN CER-
12 TIFICATES.

(a) JUDICIAL REVIEW OF NTSB DECISIONS.—Section 44703(d) is amended by adding at the end the following:

“(3) A person who is substantially affected by an order of the Board under this subsection, or the Administrator if the Administrator decides that an order of the Board will have a significant adverse impact on carrying out this subtitle, may seek judicial review of the order under section 46110. The Administrator shall be made a party to the judicial review proceedings. The findings of fact of the Board in any such case are conclusive if supported by substantial evidence.”.

(b) CONFORMING AMENDMENT.—Section 1153(c) is amended by striking “section 44709 or” and inserting “section 44703(d), 44709, or”.

4 SEC. 302. RELEASE OF DATA RELATING TO ABANDONED
5 TYPE CERTIFICATES AND SUPPLEMENTAL
6 TYPE CERTIFICATES.

7 Section 44704(a) is amended by adding at the end
8 the following:

9 “(5) RELEASE OF DATA.—

“(A) IN GENERAL.—Notwithstanding any other provision of law, the Administrator may make available upon request, to a person seeking to maintain the airworthiness or develop product improvements of an aircraft, engine, propeller, or appliance, engineering data in the possession of the Administration relating to a type certificate or a supplemental type certificate for such aircraft, engine, propeller, or appliance, without the consent of the owner of record, if the Administrator determines that—

21 “(i) the certificate containing the re-
22 quested data has been inactive for 3 or
23 more years, except that the Administrator
24 may reduce this time if required to address

1 an unsafe condition associated with the
2 product;

3 “(ii) after using due diligence, the Ad-
4 ministrator is unable to find the owner of
5 record, or the owner of record’s heir, of the
6 type certificate or supplemental type cer-
7 tificate; and

8 “(iii) making such data available will
9 enhance aviation safety.

“(B) ENGINEERING DATA DEFINED.—In this section, the term ‘engineering data’ as used with respect to an aircraft, engine, propeller, or appliance means type design drawing and specifications for the entire aircraft, engine, propeller, or appliance or change to the aircraft, engine, propeller, or appliance, including the original design data, and any associated supplier data for individual parts or components approved as part of the particular certificate for the aircraft, engine, propeller, or appliance.

21 “(C) REQUIREMENT TO MAINTAIN DATA.—
22 The Administrator shall maintain engineering
23 data in the possession of the Administration re-
24 lating to a type certificate or a supplemental

1 type certificate that has been inactive for 3 or
2 more years.”.

3 SEC. 303. DESIGN AND PRODUCTION ORGANIZATION CER-
4 TIFICATES.

5 (a) IN GENERAL.—Section 44704(e) is amended to
6 read as follows:

7 “(e) DESIGN AND PRODUCTION ORGANIZATION CER-
8 TIFICATES.—

“(1) ISSUANCE.—Beginning January 1, 2013, the Administrator may issue a certificate to a design organization, production organization, or design and production organization to authorize the organization to certify compliance of aircraft, aircraft engines, propellers, and appliances with the requirements and minimum standards prescribed under section 44701(a). An organization holding a certificate issued under this subsection shall be known as a certified design and production organization (in this subsection referred to as a ‘CDPO’).

“(2) APPLICATIONS.—On receiving an application for a CDPO certificate, the Administrator shall examine and rate the organization submitting the application, in accordance with regulations to be prescribed by the Administrator, to determine whether the organization has adequate engineering, design,

and production capabilities, standards, and safeguards to make certifications of compliance as described in paragraph (1).

4 “(3) ISSUANCE OF CERTIFICATES BASED ON
5 CDPO FINDINGS.—The Administrator may rely on
6 certifications of compliance by a CDPO when mak-
7 ing determinations under this section.

8 “(4) PUBLIC SAFETY.—The Administrator shall
9 include in a CDPO certificate terms required in the
10 interest of safety.

11 “(5) NO EFFECT ON POWER OF REVOCATION.—
12 Nothing in this subsection affects the authority of
13 the Secretary of Transportation to revoke a certifi-
14 cate.”.

(b) APPLICABILITY.—Before January 1, 2013, the Administrator of the Federal Aviation Administration may continue to issue certificates under section 44704(e) of title 49, United States Code, as in effect on the day before the date of enactment of this Act.

20 (c) CLERICAL AMENDMENTS.—Chapter 447 is
21 amended—

(1) in the heading for section 44704 by striking
“and design organization certificates” and
inserting **“, and design and production or-
ganization certificates”**; and

(2) in the analysis for such chapter by striking the item relating to section 44704 and inserting the following:

“44704. Type certificates, production certificates, airworthiness certificates, and design and production organization certificates.”.

4 SEC. 304. CABIN CREW COMMUNICATION.

5 (a) IN GENERAL.—Section 44728 is amended—

(1) by redesignating subsection (f) as sub-
section (g); and

8 (2) by inserting after subsection (e) the fol-
9 lowing:

10 “(f) MINIMUM LANGUAGE SKILLS.—

“(1) IN GENERAL.—No person may serve as a flight attendant aboard an aircraft of an air carrier, unless that person has demonstrated to an individual qualified to determine proficiency the ability to read, speak, and write English well enough to—

16 “(A) read material written in English and
17 comprehend the information;

18 “(B) speak and understand English suffi-
19 ciently to provide direction to, and understand
20 and answer questions from, English-speaking
21 individuals;

22 “(C) write incident reports and statements
23 and log entries and statements; and

“(D) carry out written and oral instructions regarding the proper performance of their duties.

holder providing air ambulance services shall comply,
whenever medical personnel are onboard the aircraft,
with regulations pertaining to weather minimums
and flight and duty time under part 135.

5 “(2) EXCEPTION.—If a certificate holder de-
6 scribed in paragraph (1) is operating, or carrying
7 out training, under instrument flight rules, the
8 weather reporting requirement at the destination
9 shall not apply if authorized by the Administrator of
10 the Federal Aviation Administration.

“(b) FINAL RULE.—Not later than June 1, 2012, the Administrator shall issue a final rule, with respect to the notice of proposed rulemaking published in the Federal Register on October 12, 2010 (75 Fed. Reg. 62640), to improve the safety of flight crewmembers, medical personnel, and passengers onboard helicopters providing air ambulance services under part 135.

18 “(c) MATTERS TO BE ADDRESSED.—In conducting
19 the rulemaking proceeding under subsection (b), the Ad-
20 ministrators shall address the following:

21 “(1) Flight request and dispatch procedures, in-
22 cluding performance-based flight dispatch proce-
23 dures.

24 “(2) Pilot training standards, including estab-
25 lishment of training standards in—

1 “(A) preventing controlled flight into ter-
2 rain; and

“(B) recovery from inadvertent flight into
instrument meteorological conditions.

5 “(3) Safety-enhancing technology and equip-
6 ment, including—

7 “(A) helicopter terrain awareness and
8 warning systems;

9 “(B) radar altimeters; and

“(C) devices that perform the function of flight data recorders and cockpit voice recorders, to the extent feasible.

13 “(4) Such other matters as the Administrator
14 considers appropriate.

15 “(d) MINIMUM REQUIREMENTS.—In issuing a final
16 rule under subsection (b), the Administrator, at a min-
17 imum, shall provide for the following:

18 “(1) FLIGHT RISK EVALUATION PROGRAM.—
19 The Administrator shall ensure that a part 135 cer-
20 tificate holder providing helicopter air ambulance
21 services—

“(A) establishes a flight risk evaluation
program, based on FAA Notice 8000.301
issued by the Administration on August 1,
2005, including any updates thereto;

1 “(B) as part of the flight risk evaluation
2 program, develops a checklist for use by pilots
3 in determining whether a flight request should
4 be accepted; and

5 “(C) requires the pilots of the certificate
6 holder to use the checklist.

7 “(2) OPERATIONAL CONTROL CENTER.—The
8 Administrator shall ensure that a part 135 certifi-
9 cate holder providing helicopter air ambulance serv-
10 ices using 10 or more helicopters has an operational
11 control center that meets such requirements as the
12 Administrator may prescribe.

13 “(e) SUBSEQUENT RULEMAKING.—

“(1) IN GENERAL.—Upon completion of the rulemaking required under subsection (b), the Administrator shall conduct a follow-on rulemaking to address the following:

18 “(A) Pilot training standards, including—

19 “(i) mandatory training requirements,
20 including a minimum time for completing
21 the training requirements;

“(ii) training subject areas, such as
communications procedures and appropriate technology use; and

1 “(iii) establishment of training stand-
2 ards in—

3 “(I) crew resource management;

4 “(II) flight risk evaluation;

5 “(III) operational control of the
6 pilot in command; and

“(IV) use of flight simulation
training devices and line-oriented
flight training.

“(B) Use of safety equipment that should be worn or used by flight crewmembers and medical personnel on a flight, including the possible use of shoulder harnesses, helmets, seatbelts, and fire resistant clothing to enhance crash survivability.

“(2) DEADLINES.—Not later than 180 days after the date of issuance of a final rule under subsection (b), the Administrator shall initiate the rulemaking under this subsection.

“(3) LIMITATION ON CONSTRUCTION.—Nothing in this subsection shall be construed to require the Administrator to propose or finalize any rule that would derogate or supersede the rule required to be finalized under subsection (b).

“(f) DEFINITIONS.—In this section, the following definitions apply:

3 “(1) PART 135.—The term ‘part 135’ means
4 part 135 of title 14, Code of Federal Regulations.

“(2) PART 135 CERTIFICATE HOLDER.—The term ‘part 135 certificate holder’ means a person holding an operating certificate issued under part 119 of title 14, Code of Federal Regulations, that is authorized to conduct civil helicopter air ambulance operations under part 135.

11 **“§ 44731. Collection of data on helicopter air ambu-**
12 **lance operations**

“(a) IN GENERAL.—The Administrator of the Federal Aviation Administration shall require a part 135 certificate holder providing helicopter air ambulance services to submit to the Administrator, not later than 1 year after the date of enactment of this section, and annually thereafter, a report containing, at a minimum, the following data:

“(1) The number of helicopters that the certificate holder uses to provide helicopter air ambulance services and the base locations of the helicopters.

“ (2) The number of flights and hours flown, by
registration number, during which helicopters oper-

ated by the certificate holder were providing helicopter air ambulance services.

“(3) The number of flight requests for a helicopter providing air ambulance services that were accepted or declined by the certificate holder and the type of each such flight request (such as scene response, interfacility transport, organ transport, or ferry or repositioning flight).

9 “(4) The number of accidents, if any, involving
10 helicopters operated by the certificate holder while
11 providing air ambulance services and a description
12 of the accidents.

“(5) The number of flights and hours flown
under instrument flight rules by helicopters operated
by the certificate holder while providing air ambu-
lance services.

17 “(6) The time of day of each flight flown by
18 helicopters operated by the certificate holder while
19 providing air ambulance services.

“(7) The number of incidents, if any, in which
a helicopter was not directly dispatched and arrived
to transport patients but was not utilized for patient
transport.

24 “(b) REPORTING PERIOD.—Data contained in a re-
25 port submitted by a part 135 certificate holder under sub-

1 Federal Aviation Administration shall initiate a rule-
2 making procedure for regulations to carry out section
3 44732 of title 49, United States Code (as added by this
4 section), and shall issue a final rule thereunder not later
5 than 2 years after the date of enactment of this Act.

6 (e) STUDY.—

(1) IN GENERAL.—The Administrator of the Federal Aviation Administration shall review relevant air carrier data and carry out a study—

(A) to identify common sources of distraction for the flight crewmembers on the flight deck of a commercial aircraft; and

13 (B) to determine the safety impacts of
14 such distractions.

(2) REPORT TO CONGRESS.—Not later than 1 year after the date of enactment of this Act, the Administrator shall submit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Transportation and Infrastructure of the House of Representatives a report that contains—

(A) the findings of the study conducted
under paragraph (1); and

(B) recommendations regarding how to reduce distractions for flight crewmembers on the flight deck of a commercial aircraft.

4 **SEC. 308. INSPECTION OF REPAIR STATIONS LOCATED OUT-**
5 **SIDE THE UNITED STATES.**

(a) IN GENERAL.—Chapter 447 (as amended by this Act) is further amended by adding at the end the following:

9 **“§ 44733. Inspection of repair stations located outside**
10 **the United States**

“(a) IN GENERAL.—Not later than 1 year after the date of enactment of this section, the Administrator of the Federal Aviation Administration shall establish and implement a safety assessment system for all part 145 repair stations based on the type, scope, and complexity of work being performed. The system shall—

“(1) ensure that repair stations located outside the United States are subject to appropriate inspections based on identified risks and consistent with existing United States requirements;

21 “(2) consider inspection results and findings
22 submitted by foreign civil aviation authorities oper-
23 ating under a maintenance safety or maintenance
24 implementation agreement with the United States;
25 and

1 “(3) describe the training provided to inspec-
2 tors; and

“(4) include an assessment of the quality of monitoring and surveillance by the Administration of work performed by its inspectors and the inspectors of foreign authorities operating under a maintenance safety or maintenance implementation agreement.

8 “(d) ALCOHOL AND CONTROLLED SUBSTANCES
9 TESTING PROGRAM REQUIREMENTS.—

“(1) IN GENERAL.—The Secretary of State and the Secretary of Transportation, acting jointly, shall request the governments of foreign countries that are members of the International Civil Aviation Organization to establish international standards for alcohol and controlled substances testing of persons that perform safety-sensitive maintenance functions on commercial air carrier aircraft.

“(2) APPLICATION TO PART 121 AIRCRAFT
WORK.—Not later than 1 year after the date of en-
actment of this section, the Administrator shall pro-
mulgate a proposed rule requiring that all part 145
repair station employees responsible for safety-sen-
sitive maintenance functions on part 121 air carrier
aircraft are subject to an alcohol and controlled sub-
stances testing program determined acceptable by

1 the Administrator and consistent with the applicable
2 laws of the country in which the repair station is lo-
3 cated.

“(e) ANNUAL INSPECTIONS.—The Administrator shall ensure that part 145 repair stations located outside the United States are inspected annually by Federal Aviation Administration safety inspectors, without regard to where the station is located, in a manner consistent with United States obligations under international agreements. The Administrator may carry out inspections in addition to the annual inspection required under this subsection based on identified risks.

13 “(f) DEFINITIONS.—In this section, the following
14 definitions apply:

“(1) PART 121 AIR CARRIER.—The term ‘part 121 air carrier’ means an air carrier that holds a certificate issued under part 121 of title 14, Code of Federal Regulations.

19 “(2) PART 145 REPAIR STATION.—The term
20 ‘part 145 repair station’ means a repair station that
21 holds a certificate issued under part 145 of title 14,
22 Code of Federal Regulations.”.

(b) CONFORMING AMENDMENT.—The analysis for chapter 447 (as amended by this Act) is further amended by adding at the end the following:

“44733. Inspection of repair stations located outside the United States.”.

1 SEC. 309. ENHANCED TRAINING FOR FLIGHT ATTENDANTS.

(a) IN GENERAL.—Chapter 447 (as amended by this Act) is further amended by adding at the end the following:

5 “§ 44734. Training of flight attendants

6 “(a) **TRAINING REQUIRED.**—In addition to other
7 training required under this chapter, each air carrier shall
8 provide to flight attendants employed or contracted by
9 such air carrier initial and annual training regarding—

10 “(1) serving alcohol to passengers;

11 “(2) recognizing intoxicated passengers; and

12 “(3) dealing with disruptive passengers.

“(b) SITUATIONAL TRAINING.—In carrying out the training required under subsection (a), each air carrier shall provide to flight attendants situational training on the proper method for dealing with intoxicated passengers who act in a belligerent manner.

18 “(c) DEFINITIONS.—In this section, the following
19 definitions apply:

20 “(1) AIR CARRIER.—The term ‘air carrier’
21 means a person, including a commercial enterprise,
22 that has been issued an air carrier operating certifi-
23 cate under section 44705.

24 “(2) FLIGHT ATTENDANT.—The term ‘flight at-
25 attendant’ has the meaning given that term in section
26 44728(g).”.

(b) CLERICAL AMENDMENT.—The analysis for chapter 447 (as amended by this Act) is further amended by adding at the end the following:

“44734. Training of flight attendants.”.

4 SEC. 310. LIMITATION ON DISCLOSURE OF SAFETY INFOR-
5 MATION.

(a) IN GENERAL.—Chapter 447 (as amended by this Act) is further amended by adding at the end the following:

9 **“§ 44735. Limitation on disclosure of safety informa-**
10 **tion**

“(a) IN GENERAL.—Except as provided by subsection (c), a report, data, or other information described in subsection (b) shall not be disclosed to the public by the Administrator of the Federal Aviation Administration pursuant to section 552(b)(3)(B) of title 5 if the report, data, or other information is submitted to the Federal Aviation Administration voluntarily and is not required to be submitted to the Administrator under any other provision of law.

20 “(b) APPLICABILITY.—The limitation established by
21 subsection (a) shall apply to the following:

22 “(1) Reports, data, or other information devel-
23 oped under the Aviation Safety Action Program.

“(2) Reports, data, or other information produced or collected under the Flight Operational Quality Assurance Program.

“(3) Reports, data, or other information developed under the Line Operations Safety Audit Program.

“(4) Reports, data, or other information produced or collected for purposes of developing and implementing a safety management system acceptable to the Administrator.

“(5) Reports, analyses, and directed studies, based in whole or in part on reports, data, or other information described in paragraphs (1) through (4), including those prepared under the Aviation Safety Information Analysis and Sharing Program (or any successor program).

17 “(c) EXCEPTION FOR DE-IDENTIFIED INFORMA-
18 TION.—

“(1) IN GENERAL.—The limitation established by subsection (a) shall not apply to a report, data, or other information if the information contained in the report, data, or other information has been de-identified.

24 “(2) DE-IDENTIFIED DEFINED.—In this sub-
25 section, the term ‘de-identified’ means the process by

1 which all information that is likely to establish the
2 identity of the specific persons or entities submitting
3 reports, data, or other information is removed from
4 the reports, data, or other information.”.

(b) CLERICAL AMENDMENT.—The analysis for such chapter (as amended by this Act) is further amended by adding at the end the following:

“44735. Limitation on disclosure of safety information.”.

8 (c) TECHNICAL CORRECTION.—Section
9 44703(i)(9)(B)(i) is amended by striking “section 552 of
10 title 5” and inserting “section 552(b)(3)(B) of title 5”.

11 SEC. 311. PROHIBITION AGAINST AIMING A LASER POINTER
12 AT AN AIRCRAFT.

(a) OFFENSE.—Chapter 2 of title 18, United States Code, is amended by inserting after section 39 the following:

16 **“§ 39A. Aiming a laser pointer at an aircraft**

“(a) OFFENSE.—Whoever knowingly aims the beam of a laser pointer at an aircraft in the special aircraft jurisdiction of the United States, or at the flight path of such an aircraft, shall be fined under this title or imprisoned not more than 5 years, or both.

“(b) **LASER POINTER DEFINED.**—As used in this section, the term ‘laser pointer’ means any device designed or used to amplify electromagnetic radiation by stimulated emission that emits a beam designed to be used by the

- 1 operator as a pointer or highlighter to indicate, mark, or
- 2 identify a specific position, place, item, or object.

3 “(c) EXCEPTIONS.—This section does not prohibit
4 aiming a beam of a laser pointer at an aircraft, or the
5 flight path of such an aircraft, by—

“(1) an authorized individual in the conduct of research and development or flight test operations conducted by an aircraft manufacturer, the Federal Aviation Administration, or any other person authorized by the Federal Aviation Administration to conduct such research and development or flight test operations;

“(2) members or elements of the Department of Defense or Department of Homeland Security acting in an official capacity for the purpose of research, development, operations, testing, or training; or

“ (3) by an individual using a laser emergency signaling device to send an emergency distress signal.

“(d) AUTHORITY TO ESTABLISH ADDITIONAL EX-
CEPTIONS BY REGULATION.—The Attorney General, in
consultation with the Secretary of Transportation, may
provide by regulation, after public notice and comment,
such additional exceptions to this section as may be nec-
essary and appropriate. The Attorney General shall pro-

1 vide written notification of any proposed regulations under
2 this section to the Committees on the Judiciary of the Sen-
3 ate and the House of Representatives, the Committee on
4 Commerce, Science, and Transportation of the Senate,
5 and the Committee on Transportation and Infrastructure
6 of the House of Representatives, not less than 90 days
7 before such regulations become final.”.

8 (b) CLERICAL AMENDMENT.—The analysis for such
9 chapter is amended—

10 (1) by moving the item relating to section 39
11 after the item relating to section 38; and

(2) by inserting after the item relating to section 39 the following:

“39A. Aiming a laser pointer at an aircraft”.

14 SEC. 312. AIRCRAFT CERTIFICATION PROCESS REVIEW AND
15 REFORM.

(a) IN GENERAL.—The Administrator of the Federal Aviation Administration, in consultation with representatives of the aviation industry, shall conduct an assessment of the certification and approval process under section 44704 of title 49, United States Code.

(b) CONTENTS.—In conducting the assessment, the Administrator shall consider—

(1) the expected number of applications for product certifications and approvals the Administrator will receive under section 44704 of such title

1 in the 1-year, 5-year, and 10-year periods following
2 the date of enactment of this Act;

(2) process reforms and improvements necessary to allow the Administrator to review and approve the applications in a fair and timely fashion;

(3) the status of recommendations made in previous reports on the Administration's certification process;

(4) methods for enhancing the effective use of delegation systems, including organizational designation authorization;

(5) methods for training the Administration's field office employees in the safety management system and auditing; and

(6) the status of updating airworthiness requirements, including implementing recommendations in the Administration’s report entitled “Part 23—Small Airplane Certification Process Study” (OK-09-3468, dated July 2009).

(c) RECOMMENDATIONS.—In conducting the assessment, the Administrator shall make recommendations to improve efficiency and reduce costs through streamlining and reengineering the certification process under section 44704 of such title to ensure that the Administrator can conduct certifications and approvals under such section in

1 a manner that supports and enables the development of
2 new products and technologies and the global competitive-
3 ness of the United States aviation industry.

(d) REPORT TO CONGRESS.—Not later than 180 days after the date of enactment of this Act, the Administrator shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report on the results of the assessment, together with an explanation of how the Administrator will implement recommendations made under subsection (c) and measure the effectiveness of the recommendations.

(e) IMPLEMENTATION OF RECOMMENDATIONS.—Not later than 1 year after the date of enactment of this Act, the Administrator shall begin to implement the recommendations made under subsection (c).

17 SEC. 313. CONSISTENCY OF REGULATORY INTERPRETA-
18 TION.

(a) ESTABLISHMENT OF ADVISORY PANEL.—Not later than 90 days after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall establish an advisory panel comprised of both Government and industry representatives to—

(1) review the October 2010 report by the Government Accountability Office on certification and approval processes (GAO-11-14); and

(2) develop recommendations to address the findings in the report and other concerns raised by interested parties, including representatives of the aviation industry.

8 (b) MATTERS TO BE CONSIDERED.—The advisory
9 panel shall—

(1) determine the root causes of inconsistent interpretation of regulations by the Administration's Flight Standards Service and Aircraft Certification Service;

(2) develop recommendations to improve the consistency of interpreting regulations by the Administration's Flight Standards Service and Aircraft Certification Service; and

(3) develop recommendations to improve communications between the Administration's Flight Standards Service and Aircraft Certification Service and applicants and certificate and approval holders for the identification and resolution of potentially adverse issues in an expeditious and fair manner.

(c) REPORT TO CONGRESS.—Not later than 1 year after the date of enactment of this Act, the Administrator

1 I shall transmit to the Committee on Transportation and
2 Infrastructure of the House of Representatives and the
3 Committee on Commerce, Science, and Transportation of
4 the Senate a report on the findings of the advisory panel,
5 together with an explanation of how the Administrator will
6 implement the recommendations of the advisory panel and
7 measure the effectiveness of the recommendations.

8 SEC. 314. RUNWAY SAFETY.

9 (a) STRATEGIC RUNWAY SAFETY PLAN.—

(1) IN GENERAL.—Not later than 6 months after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall develop and submit to Congress a report containing a strategic runway safety plan.

15 (2) CONTENTS OF PLAN.—The strategic run-
16 way safety plan—

17 (A) shall include, at a minimum—

18 (i) goals to improve runway safety;

(ii) near- and long-term actions designed to reduce the severity, number, and rate of runway incursions, losses of standard separation, and operational errors;

(iii) time frames and resources needed
for the actions described in clause (ii);

(iv) a continuous evaluative process to track performance toward the goals referred to in clause (i); and

(v) a review with respect to runway safety of every commercial service airport (as defined in section 47102 of title 49, United States Code) in the United States and proposed action to improve airport lighting, provide better signs, and improve runway and taxiway markings at those airports; and

(B) shall address the increased runway safety risk associated with the expected increased volume of air traffic.

(b) PROCESS.—Not later than 6 months after the date of enactment of this Act, the Administrator shall develop a process for tracking and investigating operational errors, losses of standard separation, and runway incursions that includes procedures for—

(1) identifying who is responsible for tracking operational errors, losses of standard separation, and runway incursions, including a process for lower level employees to report to higher supervisory levels and for frontline managers to receive the information in a timely manner;

(2) conducting periodic random audits of the oversight process; and

3 (3) ensuring proper accountability.

(c) PLAN FOR INSTALLATION AND DEPLOYMENT OF SYSTEMS TO PROVIDE ALERTS OF POTENTIAL RUNWAY INCURSIONS.—Not later than June 30, 2012, the Administrator shall submit to Congress a report containing a plan for the installation and deployment of systems to alert air traffic controllers or flight crewmembers, or both, of potential runway incursions. The plan shall be integrated into the annual NextGen Implementation Plan of the Administration or any successor document.

13 **SEC. 315. FLIGHT STANDARDS EVALUATION PROGRAM.**

(a) IN GENERAL.—Not later than 180 days after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall modify the Flight Standards Evaluation Program—

(1) to include periodic and random reviews as part of the Administration's oversight of air carriers; and

(2) to prohibit an individual from participating in a review or audit of an office with responsibility for an air carrier under the program if the individual, at any time in the 5-year period preceding the date of the review or audit, had responsibility for

1 inspecting, or overseeing the inspection of, the oper-
2 ations of that carrier.

(b) ANNUAL REPORT TO CONGRESS.—Not later than 1 year after the date of enactment of this Act, and annually thereafter, the Administrator shall submit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Transportation and Infrastructure of the House of Representatives a report on the Flight Standards Evaluation Program, including the Administrator’s findings and recommendations with respect to the program.

(c) FLIGHT STANDARDS EVALUATION PROGRAM DEFINED.—In this section, the term “Flight Standards Evaluation Program” means the program established by the Federal Aviation Administration in FS 1100.1B CHG3, including any subsequent revisions thereto.

17 SEC. 316. COCKPIT SMOKE.

(a) STUDY.—The Comptroller General of the United States shall conduct a study on the effectiveness of oversight activities of the Federal Aviation Administration relating to the use of new technologies to prevent or mitigate the effects of dense, continuous smoke in the cockpit of a commercial aircraft.

(b) REPORT TO CONGRESS.—Not later than 18 months after the date of enactment of this Act, the Comp-

1 troller General shall submit to Congress a report on the
2 results of the study.

3 SEC. 317. OFF-AIRPORT, LOW-ALTITUDE AIRCRAFT WEATH-
4 ER OBSERVATION TECHNOLOGY.

(a) **STUDY.**—The Administrator of the Federal Aviation Administration shall conduct a review of off-airport, low-altitude aircraft weather observation technologies.

(b) SPECIFIC REVIEW.—The review shall include, at a minimum, an examination of off-airport, low-altitude weather reporting needs, an assessment of technical alternatives (including automated weather observation stations), an investment analysis, and recommendations for improving weather reporting.

(c) REPORT TO CONGRESS.—Not later than 1 year after the date of enactment of this Act, the Administrator shall submit to Congress a report containing the results of the review.

18 SEC. 318. FEASIBILITY OF REQUIRING HELICOPTER PILOTS
19 TO USE NIGHT VISION GOGGLES.

(a) STUDY.—The Administrator of the Federal Aviation Administration shall carry out a study on the feasibility of requiring pilots of helicopters providing air ambulance services under part 135 of title 14, Code of Federal Regulations, to use night vision goggles during nighttime operations.

(b) CONSIDERATIONS.—In conducting the study, the Administrator shall consult with owners and operators of helicopters providing air ambulance services under such part 135 and aviation safety professionals to determine the benefits, financial considerations, and risks associated with requiring the use of night vision goggles.

(c) REPORT TO CONGRESS.—Not later than 1 year after the date of enactment of this Act, the Administrator shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report on the results of the study.

13 SEC. 319. MAINTENANCE PROVIDERS.

(a) REGULATIONS.—Not later than 3 years after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall issue regulations requiring that covered work on an aircraft used to provide air transportation under part 121 of title 14, Code of Federal Regulations, be performed by persons in accordance with subsection (b).

(b) PERSONS AUTHORIZED TO PERFORM CERTAIN
WORK.—A person may perform covered work on aircraft
used to provide air transportation under part 121 of title
14, Code of Federal Regulations, only if the person is em-
ployed by—

1 air carrier directly in charge of the covered work
2 being performed on its aircraft.

(d) DEFINITIONS.—In this section, the following definitions apply:

(1) COVERED WORK.—The term “covered work” means any of the following:

(A) Essential maintenance that could result in a failure, malfunction, or defect endangering the safe operation of an aircraft if not performed properly or if improper parts or materials are used.

12 (B) Regularly scheduled maintenance.

13 (C) A required inspection item (as defined
14 by the Administrator).

(2) PART 121 AIR CARRIER.—The term “part 121 air carrier” means an air carrier that holds a certificate issued under part 121 of title 14, Code of Federal Regulations.

(3) PART 145 REPAIR STATION.—The term “part 145 repair station” means a repair station that holds a certificate issued under part 145 of title 14, Code of Federal Regulations.

(4) PERSON.—The term “person” means an individual, firm, partnership, corporation, company, or

1 association that performs maintenance, preventative
2 maintenance, or alterations.

3 SEC. 320. STUDY OF AIR QUALITY IN AIRCRAFT CABINS.

(a) IN GENERAL.—Not later than 1 year after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall initiate a study of air quality in aircraft cabins to—

(1) assess bleed air quality on the full range of commercial aircraft operating in the United States;

(2) identify oil-based contaminants, hydraulic fluid toxins, and other air toxins that appear in cabin air and measure the quantity and prevalence, or absence, of those toxins through a comprehensive sampling program;

(3) determine the specific amount and duration of toxic fumes present in aircraft cabins that constitutes a health risk to passengers;

(4) develop a systematic reporting standard for smoke and fume events in aircraft cabins; and

(5) identify the potential health risks to individuals exposed to toxic fumes during flight.

(b) AUTHORITY TO MONITOR AIR IN AIRCRAFT CAB-
INS.—For purposes of conducting the study required by
subsection (a), the Administrator of the Federal Aviation
Administration shall require domestic air carriers to allow

1 air quality monitoring on their aircraft in a manner that
2 imposes no significant costs on the air carrier and does
3 not interfere with the normal operation of the aircraft.

4 SEC. 321. IMPROVED PILOT LICENSES.

(a) IN GENERAL.—The Administrator of the Federal Aviation Administration shall issue improved pilot licenses consistent with requirements under this section.

(b) **TIMING.**—Not later than 270 days after the date of enactment of this Act, the Administrator shall—

(1) provide to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report containing—

(A) a timeline for the phased issuance of improved pilot licenses under this section that ensures all pilots are issued such licenses not later than 2 years after the initial issuance of such licenses under paragraph (2); and

(B) recommendations for the Federal installation of infrastructure necessary to take advantage of information contained on improved pilot licenses issued under this section, which identify the necessary infrastructure, indicate the Federal entity that should be responsible for installing, funding, and operating the

(6) SMALL UNMANNED AIRCRAFT.—The term “small unmanned aircraft” means an unmanned aircraft weighing less than 55 pounds.

(7) TEST RANGE.—The term “test range” means a defined geographic area where research and development are conducted.

(8) UNMANNED AIRCRAFT.—The term “unmanned aircraft” means an aircraft that is operated without the possibility of direct human intervention from within or on the aircraft.

(9) UNMANNED AIRCRAFT SYSTEM.—The term “unmanned aircraft system” means an unmanned aircraft and associated elements (including communication links and the components that control the unmanned aircraft) that are required for the pilot in command to operate safely and efficiently in the national airspace system.

18 SEC. 332. INTEGRATION OF CIVIL UNMANNED AIRCRAFT
19 SYSTEMS INTO NATIONAL AIRSPACE SYSTEM.

20 (a) REQUIRED PLANNING FOR INTEGRATION.—

(1) COMPREHENSIVE PLAN.—Not later than 270 days after the date of enactment of this Act, the Secretary of Transportation, in consultation with representatives of the aviation industry, Federal agencies that employ unmanned aircraft systems

1 technology in the national airspace system, and the
2 unmanned aircraft systems industry, shall develop a
3 comprehensive plan to safely accelerate the integra-
4 tion of civil unmanned aircraft systems into the na-
5 tional airspace system.

(2) CONTENTS OF PLAN.—The plan required under paragraph (1) shall contain, at a minimum, recommendations or projections on—

9 (A) the rulemaking to be conducted under
10 subsection (b), with specific recommendations
11 on how the rulemaking will—

(i) define the acceptable standards for operation and certification of civil unmanned aircraft systems;

(ii) ensure that any civil unmanned aircraft system includes a sense and avoid capability; and

(iii) establish standards and requirements for the operator and pilot of a civil unmanned aircraft system, including standards and requirements for registration and licensing;

(B) the best methods to enhance the technologies and subsystems necessary to achieve the safe and routine operation of civil un-

1 manned aircraft systems in the national air-
2 space system;

(C) a phased-in approach to the integration of civil unmanned aircraft systems into the national airspace system;

6 (D) a timeline for the phased-in approach
7 described under subparagraph (C);

8 (E) creation of a safe

(F) airspace designation for cooperative
manned and unmanned flight operations in the
national airspace system;

(G) establishment of a process to develop certification, flight standards, and air traffic requirements for civil unmanned aircraft systems at test ranges where such systems are subject to testing;

(H) the best methods to ensure the safe operation of civil unmanned aircraft systems and public unmanned aircraft systems simultaneously in the national airspace system; and

(I) incorporation of the plan into the annual NextGen Implementation Plan document (or any successor document) of the Federal Aviation Administration.

(3) DEADLINE.—The plan required under paragraph (1) shall provide for the safe integration of civil unmanned aircraft systems into the national airspace system as soon as practicable, but not later than September 30, 2015.

(4) REPORT TO CONGRESS.—Not later than 1 year after the date of enactment of this Act, the Secretary shall submit to Congress a copy of the plan required under paragraph (1).

(5) ROADMAP.—Not later than 1 year after the date of enactment of this Act, the Secretary shall approve and make available in print and on the Administration’s Internet Web site a 5-year roadmap for the introduction of civil unmanned aircraft systems into the national airspace system, as coordinated by the Unmanned Aircraft Program Office of the Administration. The Secretary shall update the roadmap annually.

(b) RULEMAKING.—Not later than 18 months after the date on which the plan required under subsection (a)(1) is submitted to Congress under subsection (a)(4), the Secretary shall publish in the Federal Register—

(1) a final rule on small unmanned aircraft systems that will allow for civil operation of such systems in the national airspace system, to the extent

1 the systems do not meet the requirements for expe-
2 dited operational authorization under section 333 of
3 this Act;

(2) a notice of proposed rulemaking to implement the recommendations of the plan required under subsection (a)(1), with the final rule to be published not later than 16 months after the date of publication of the notice; and

9 (3) an update to the Administration's most re-
10 cent policy statement on unmanned aircraft systems,
11 contained in Docket No. FAA-2006-25714.

12 (c) PILOT PROJECTS.—

(1) ESTABLISHMENT.—Not later than 180 days after the date of enactment of this Act, the Administrator shall establish a program to integrate unmanned aircraft systems into the national airspace system at 6 test ranges. The program shall terminate 5 years after the date of enactment of this Act.

(2) PROGRAM REQUIREMENTS.—In establishing the program under paragraph (1), the Administrator shall—

(A) safely designate airspace for integrated
manned and unmanned flight operations in the
national airspace system;

(B) develop certification standards and air traffic requirements for unmanned flight operations at test ranges;

(C) coordinate with and leverage the resources of the National Aeronautics and Space Administration and the Department of Defense;

7 (D) address both civil and public un-
8 manned aircraft systems;

9 (E) ensure that the program is coordinated
10 with the Next Generation Air Transportation
11 System; and

(F) provide for verification of the safety of unmanned aircraft systems and related navigation procedures before integration into the national airspace system.

(3) TEST RANGE LOCATIONS.—In determining the location of the 6 test ranges of the program under paragraph (1), the Administrator shall—

19 (A) take into consideration geographic and
20 climatic diversity;

(B) take into consideration the location of
ground infrastructure and research needs; and

(C) consult with the National Aeronautics
and Space Administration and the Department
of Defense.

(4) TEST RANGE OPERATION.—A project at a test range shall be operational not later than 180 days after the date on which the project is established.

5 (5) REPORT TO CONGRESS.—

(A) IN GENERAL.—Not later than 90 days after the date of the termination of the program under paragraph (1), the Administrator shall submit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Transportation and Infrastructure and the Committee on Science, Space, and Technology of the House of Representatives a report setting forth the Administrator’s findings and conclusions concerning the projects.

(B) ADDITIONAL CONTENTS.—The report under subparagraph (A) shall include a description and assessment of the progress being made in establishing special use airspace to fill the immediate need of the Department of Defense—

(i) to develop detection techniques for small unmanned aircraft systems; and

(ii) to validate the sense and avoid capability and operation of unmanned aircraft systems.

4 (d) EXPANDING USE OF UNMANNED AIRCRAFT SYS-
5 TEMS IN ARCTIC.—

(1) IN GENERAL.—Not later than 180 days after the date of enactment of this Act, the Secretary shall develop a plan and initiate a process to work with relevant Federal agencies and national and international communities to designate permanent areas in the Arctic where small unmanned aircraft may operate 24 hours per day for research and commercial purposes. The plan for operations in these permanent areas shall include the development of processes to facilitate the safe operation of unmanned aircraft beyond line of sight. Such areas shall enable over-water flights from the surface to at least 2,000 feet in altitude, with ingress and egress routes from selected coastal launch sites.

(2) AGREEMENTS.—To implement the plan under paragraph (1), the Secretary may enter into an agreement with relevant national and international communities.

(3) AIRCRAFT APPROVAL.—Not later than 1 year after the entry into force of an agreement nec-

1 essary to effectuate the purposes of this subsection,
2 the Secretary shall work with relevant national and
3 international communities to establish and imple-
4 ment a process, or may apply an applicable process
5 already established, for approving the use of un-
6 manned aircraft in the designated permanent areas
7 in the Arctic without regard to whether an un-
8 manned aircraft is used as a public aircraft, a civil
9 aircraft, or a model aircraft.

10 SEC. 333. SPECIAL RULES FOR CERTAIN UNMANNED AIR-
11 CRAFT SYSTEMS.

(a) IN GENERAL.—Notwithstanding any other requirement of this subtitle, and not later than 180 days after the date of enactment of this Act, the Secretary of Transportation shall determine if certain unmanned aircraft systems may operate safely in the national airspace system before completion of the plan and rulemaking required by section 332 of this Act or the guidance required by section 334 of this Act.

(b) ASSESSMENT OF UNMANNED AIRCRAFT SYSTEMS.—In making the determination under subsection (a), the Secretary shall determine, at a minimum—

(1) which types of unmanned aircraft systems, if any, as a result of their size, weight, speed, operational capability, proximity to airports and popu-

lated areas, and operation within visual line of sight
do not create a hazard to users of the national air-
space system or the public or pose a threat to na-
tional security; and

(2) whether a certificate of waiver, certificate of authorization, or airworthiness certification under section 44704 of title 49, United States Code, is required for the operation of unmanned aircraft systems identified under paragraph (1).

(c) REQUIREMENTS FOR SAFE OPERATION.—If the Secretary determines under this section that certain unmanned aircraft systems may operate safely in the national airspace system, the Secretary shall establish requirements for the safe operation of such aircraft systems in the national airspace system.

16 SEC. 334. PUBLIC UNMANNED AIRCRAFT SYSTEMS.

(a) GUIDANCE.—Not later than 270 days after the date of enactment of this Act, the Secretary of Transportation shall issue guidance regarding the operation of public unmanned aircraft systems to—

(1) expedite the issuance of a certificate of au-
thorization process;

(2) provide for a collaborative process with public agencies to allow for an incremental expansion of access to the national airspace system as technology

1 matures and the necessary safety analysis and data
2 become available, and until standards are completed
3 and technology issues are resolved;

(3) facilitate the capability of public agencies to develop and use test ranges, subject to operating restrictions required by the Federal Aviation Administration, to test and operate unmanned aircraft systems; and

9 (4) provide guidance on a public entity's re-
10 responsibility when operating an unmanned aircraft
11 without a civil airworthiness certificate issued by the
12 Administration.

(b) STANDARDS FOR OPERATION AND CERTIFICATION.—Not later than December 31, 2015, the Administrator shall develop and implement operational and certification requirements for the operation of public unmanned aircraft systems in the national airspace system.

18 (c) AGREEMENTS WITH GOVERNMENT AGENCIES.—

(1) IN GENERAL.—Not later than 90 days after the date of enactment of this Act, the Secretary shall enter into agreements with appropriate government agencies to simplify the process for issuing certificates of waiver or authorization with respect to applications seeking authorization to operate public

1 unmanned aircraft systems in the national airspace
2 system.

3 (2) CONTENTS.—The agreements shall—

4 (A) with respect to an application de-
5 scribed in paragraph (1)—

6 (i) provide for an expedited review of
7 the application;

(ii) require a decision by the Administrator on approval or disapproval within 60 business days of the date of submission of the application; and

12 (iii) allow for an expedited appeal if
13 the application is disapproved;

(B) allow for a one-time approval of similar operations carried out during a fixed period of time; and

(C) allow a government public safety agency to operate unmanned aircraft weighing 4.4 pounds or less, if operated—

(i) within the line of sight of the operator;

(ii) less than 400 feet above the
ground;

24 (iii) during daylight conditions;

25 (iv) within Class G airspace; and

(v) outside of 5 statute miles from any airport, heliport, seaplane base, spaceport, or other location with aviation activities.

5 SEC. 335. SAFETY STUDIES.

6 The Administrator of the Federal Aviation Adminis-
7 tration shall carry out all safety studies necessary to sup-
8 port the integration of unmanned aircraft systems into the
9 national airspace system.

10 SEC. 336. SPECIAL RULE FOR MODEL AIRCRAFT.

(a) IN GENERAL.—Notwithstanding any other provision of law relating to the incorporation of unmanned aircraft systems into Federal Aviation Administration plans and policies, including this subtitle, the Administrator of the Federal Aviation Administration may not promulgate any rule or regulation regarding a model aircraft, or an aircraft being developed as a model aircraft, if—

18 (1) the aircraft is flown strictly for hobby or
19 recreational use;

(2) the aircraft is operated in accordance with a community-based set of safety guidelines and within the programming of a nationwide community-based organization;

(3) the aircraft is limited to not more than 55 pounds unless otherwise certified through a design,

1 mine whether a substantial likelihood ex-
2 ists that a violation of an order, a regula-
3 tion, or any other provision of Federal law
4 relating to aviation safety has occurred;
5 and

6 “(iii) based on findings of the assess-
7 ment conducted under clause (ii), make
8 recommendations to the Administrator of
9 the Agency, in writing, regarding further
10 investigation or corrective actions.

“(B) DISCLOSURE OF IDENTITIES.—The Director shall not disclose the identity of an individual who submits a complaint or information under subparagraph (A)(i) unless—

15 “(i) the individual consents to the dis-
16 closure in writing; or

“(ii) the Director determines, in the course of an investigation, that the disclosure is required by regulation, statute, or court order, or is otherwise unavoidable, in which case the Director shall provide the individual reasonable advanced notice of the disclosure.

24 “(C) INDEPENDENCE OF DIRECTOR.—The
25 Secretary, the Administrator, or any officer or

1 employee of the Agency may not prevent or pro-
2 hibit the Director from initiating, carrying out,
3 or completing any assessment of a complaint or
4 information submitted under subparagraph
5 (A)(i) or from reporting to Congress on any
6 such assessment.

“(D) ACCESS TO INFORMATION.—In conducting an assessment of a complaint or information submitted under subparagraph (A)(i), the Director shall have access to all records, reports, audits, reviews, documents, papers, recommendations, and other material of the Agency necessary to determine whether a substantial likelihood exists that a violation of an order, a regulation, or any other provision of Federal law relating to aviation safety may have occurred.

“(4) RESPONSES TO RECOMMENDATIONS.—Not later than 60 days after the date on which the Administrator receives a report with respect to an investigation, the Administrator shall respond to a recommendation made by the Director under paragraph (3)(A)(iii) in writing and retain records related to any further investigations or corrective actions taken in response to the recommendation.

“(5) INCIDENT REPORTS.—If the Director determines there is a substantial likelihood that a violation of an order, a regulation, or any other provision of Federal law relating to aviation safety has occurred that requires immediate corrective action, the Director shall report the potential violation expeditiously to the Administrator and the Inspector General of the Department of Transportation.

9 “(6) REPORTING OF CRIMINAL VIOLATIONS TO
10 INSPECTOR GENERAL.—If the Director has reason-
11 able grounds to believe that there has been a viola-
12 tion of Federal criminal law, the Director shall re-
13 port the violation expeditiously to the Inspector Gen-
14 eral.

15 “(7) ANNUAL REPORTS TO CONGRESS.—Not
16 later than October 1 of each year, the Director shall
17 submit to Congress a report containing—

18 “(A) information on the number of submis-
19 sions of complaints and information received by
20 the Director under paragraph (3)(A)(i) in the
21 preceding 12-month period;

22 “(B) summaries of those submissions;

23 “(C) summaries of further investigations
24 and corrective actions recommended in response
25 to the submissions; and

1 tive of a certificate holder in a matter before the Ad-
2 ministration if the individual makes any written or
3 oral communication on behalf of the certificate hold-
4 er to the Administration (or any of its officers or
5 employees) in connection with a particular matter,
6 whether or not involving a specific party and without
7 regard to whether the individual has participated in,
8 or had responsibility for, the particular matter while
9 serving as a flight standards inspector of the Admin-
10 istration.”.

(b) APPLICABILITY.—The amendment made by sub-
section (a) shall not apply to an individual employed by
a certificate holder as of the date of enactment of this
Act.

15 SEC. 343. REVIEW OF AIR TRANSPORTATION OVERSIGHT
16 SYSTEM DATABASE.

(a) **REVIEWS.**—The Administrator of the Federal Aviation Administration shall establish a process by which the air transportation oversight system database of the Administration is reviewed by regional teams of employees of the Administration, including at least one employee on each team representing aviation safety inspectors, on a monthly basis to ensure that—

(1) any trends in regulatory compliance are identified; and

(2) appropriate corrective actions are taken in accordance with Administration regulations, advisory directives, policies, and procedures.

4 (b) MONTHLY TEAM REPORTS.—

(1) IN GENERAL.—A regional team of employees conducting a monthly review of the air transportation oversight system database under subsection (a) shall submit to the Administrator, the Associate Administrator for Aviation Safety, and the Director of Flight Standards Service a report each month on the results of the review.

(2) CONTENTS.—A report submitted under paragraph (1) shall identify—

(A) any trends in regulatory compliance discovered by the team of employees in conducting the monthly review; and

17 (B) any corrective actions taken or pro-
18 posed to be taken in response to the trends.

(c) BIENNIAL REPORTS TO CONGRESS.—The Administrator, on a biennial basis, shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report on the results of the reviews of the air transportation oversight

1 riers are reviewed and approved by a supervisor after the
2 initial review by an inspector.

3 (d) INSPECTOR GENERAL STUDY.—

(1) IN GENERAL.—The Inspector General of the Department of Transportation shall conduct a study of the Voluntary Disclosure Reporting Program.

8 (2) REVIEW.—In conducting the study, the In-
9 spector General shall examine, at a minimum, if the
10 Administration—

(A) conducts comprehensive reviews of voluntary disclosure reports before closing a voluntary disclosure report under the provisions of the program;

(B) evaluates the effectiveness of corrective actions taken by air carriers; and

(C) effectively prevents abuse of the voluntary disclosure reporting program through its secondary review of self-disclosures before they are accepted and closed by the Administration.

(3) REPORT TO CONGRESS.—Not later than 1 year after the date of enactment of this Act, the Inspector General shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and Committee on Commerce,

1 Science, and Transportation of the Senate a report
2 on the results of the study conducted under this sec-
3 tion.

4 SEC. 345. DUTY PERIODS AND FLIGHT TIME LIMITATIONS

5 APPLICABLE TO FLIGHT CREWMEMBERS.

(a) RULEMAKING ON APPLICABILITY OF PART 121 DUTY PERIODS AND FLIGHT TIME LIMITATIONS TO PART 91 OPERATIONS.—Not later than 180 days after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall initiate a rulemaking proceeding, if such a proceeding has not already been initiated, to require a flight crewmember who is employed by an air carrier conducting operations under part 121 of title 14, Code of Federal Regulations, and who accepts an additional assignment for flying under part 91 of such title from the air carrier or from any other air carrier conducting operations under part 121 or 135 of such title, to apply the period of the additional assignment (regardless of whether the assignment is performed by the flight crewmember before or after an assignment to fly under part 121 of such title) toward any limitation applicable to the flight crewmember relating to duty periods or flight times under part 121 of such title.

24 (b) RULEMAKING ON APPLICABILITY OF PART 135
25 DUTY PERIODS AND FLIGHT TIME LIMITATIONS TO PART

91 OPERATIONS.—Not later than 1 year after the date of enactment of this Act, the Administrator shall initiate a rulemaking proceeding to require a flight crewmember who is employed by an air carrier conducting operations under part 135 of title 14, Code of Federal Regulations, and who accepts an additional assignment for flying under part 91 of such title from the air carrier or any other air carrier conducting operations under part 121 or 135 of such title, to apply the period of the additional assignment (regardless of whether the assignment is performed by the flight crewmember before or after an assignment to fly under part 135 of such title) toward any limitation applicable to the flight crewmember relating to duty periods or flight times under part 135 of such title.

(c) SEPARATE RULEMAKING PROCEEDINGS REQUIRED.—The rulemaking proceeding required under subsection (b) shall be separate from the rulemaking proceeding required under subsection (a).

19 SEC. 346. CERTAIN EXISTING FLIGHT TIME LIMITATIONS
20 AND REST REQUIREMENTS.

The Administrator of the Federal Aviation Administration may not finalize the interpretation proposed in Docket No. FAA-2010-1259, relating to rest requirements, and published in the Federal Register on December 23, 2010.

1 SEC. 347. EMERGENCY LOCATOR TRANSMITTERS ON GEN-
2 ERAL AVIATION AIRCRAFT.

(a) INSPECTION.—As part of the annual inspection of general aviation aircraft, the Administrator of the Federal Aviation Administration shall require a detailed inspection of each emergency locator transmitter (in this section referred to as an “ELT”) installed in general aviation aircraft operating in the United States to ensure that the ELT is mounted and retained in accordance with the manufacturer’s specifications.

11 (b) MOUNTING AND RETENTION.—

(1) IN GENERAL.—Not later than 90 days after the date of enactment of this Act, the Administrator shall determine if the ELT mounting requirements and retention tests specified by Technical Standard Orders C91a and C126 are adequate to assess retention capabilities in ELT designs.

(2) REVISION.—Based on the determination under paragraph (1), the Administrator shall make any necessary revisions to the requirements and retention tests referred to in paragraph (1) to ensure that ELTs are properly retained in the event of an aircraft accident.

(c) REPORT.—Upon the completion of any revisions under subsection (b)(2), the Administrator shall submit a report on the implementation of this section to—

1 (1) the Committee on Commerce, Science, and
2 Transportation of the Senate; and

3 (2) the Committee on Transportation and In-
4 frastructure of the House of Representatives.

5 **TITLE IV—AIR SERVICE**
6 **IMPROVEMENTS**

7 **Subtitle A—Passenger Air Service**
8 **Improvements**

9 SEC. 401. SMOKING PROHIBITION.

10 (a) IN GENERAL.—Section 41706 is amended—

11 (1) in the section heading by striking “**sched-**
12 **uled**” and inserting “**passenger**”; and

(2) by striking subsections (a) and (b) and inserting the following:

15 “(a) SMOKING PROHIBITION IN INTERSTATE AND
16 INTRASTATE AIR TRANSPORTATION.—An individual may
17 not smoke—

18 “(1) in an aircraft in scheduled passenger inter-
19 state or intrastate air transportation; or

“(2) in an aircraft in nonscheduled passenger interstate or intrastate air transportation, if a flight attendant is a required crewmember on the aircraft (as determined by the Administrator of the Federal Aviation Administration).

1 “(b) SMOKING PROHIBITION IN FOREIGN AIR
2 TRANSPORTATION.—The Secretary of Transportation
3 shall require all air carriers and foreign air carriers to pro-
4 hibit smoking—

5 “(1) in an aircraft in scheduled passenger for-
6 eign air transportation; and

7 “(2) in an aircraft in nonscheduled passenger
8 foreign air transportation, if a flight attendant is a
9 required crewmember on the aircraft (as determined
10 by the Administrator or a foreign government).”.

(b) CLERICAL AMENDMENT.—The analysis for chapter 417 is amended by striking the item relating to section 41706 and inserting the following:

“41706. Prohibitions against smoking on passenger flights.”.

14 SEC. 402. MONTHLY AIR CARRIER REPORTS.

15 (a) IN GENERAL.—Section 41708 is amended by
16 adding at the end the following:

17 “(c) DIVERTED AND CANCELLED FLIGHTS.—

“(1) MONTHLY REPORTS.—The Secretary shall require an air carrier referred to in paragraph (2) to file with the Secretary a monthly report on each flight of the air carrier that is diverted from its scheduled destination to another airport and each flight of the air carrier that departs the gate at the airport at which the flight originates but is cancelled before wheels-off time.

“(2) APPLICABILITY.—An air carrier that is re-
quired to file a monthly airline service quality per-
formance report pursuant to part 234 of title 14,
Code of Federal Regulations, shall be subject to the
requirement of paragraph (1).

“(3) CONTENTS.—A monthly report filed by an
air carrier under paragraph (1) shall include, at a
minimum, the following information:

9 “(A) For a diverted flight—

10 “(i) the flight number of the diverted
11 flight;

12 “(ii) the scheduled destination of the
13 flight;

14 “(iii) the date and time of the flight;

15 “(iv) the airport to which the flight
16 was diverted;

17 “(v) wheels-on time at the diverted
18 airport;

19 “(vi) the time, if any, passengers
20 deplaned the aircraft at the diverted air-
21 port; and

22 “(vii) if the flight arrives at the sched-
23 uled destination airport—

24 “(I) the gate-departure time at
25 the diverted airport;

1 “(II) the wheels-off time at the
2 diverted airport;

3 “(III) the wheels-on time at the
4 scheduled arrival airport; and

5 “(IV) the gate-arrival time at the
6 scheduled arrival airport.

7 “(B) For flights cancelled after gate de-
8 parture—

9 “(i) the flight number of the cancelled
10 flight;

11 “(ii) the scheduled origin and destina-
12 tion airports of the cancelled flight;

13 “(iii) the date and time of the can-
14 celled flight;

15 “(iv) the gate-departure time of the
16 cancelled flight; and

17 “(v) the time the aircraft returned to
18 the gate.

19 “(4) PUBLICATION.—The Secretary shall com-
20 pile the information provided in the monthly reports
21 filed pursuant to paragraph (1) in a single monthly
22 report and publish such report on the Internet Web
23 site of the Department of Transportation.”.

(b) **EFFECTIVE DATE.**—Beginning not later than 90 days after the date of enactment of this Act, the Secretary

1 of Transportation shall require monthly reports pursuant
2 to the amendment made by subsection (a).

3 SEC. 403. MUSICAL INSTRUMENTS.

4 (a) IN GENERAL.—Subchapter I of chapter 417 is
5 amended by adding at the end the following:

6 “§ 41724. Musical instruments

7 “(a) IN GENERAL.—

8 “(1) SMALL INSTRUMENTS AS CARRY-ON BAG-
9 GAGE.—An air carrier providing air transportation
10 shall permit a passenger to carry a violin, guitar, or
11 other musical instrument in the aircraft cabin, with-
12 out charging the passenger a fee in addition to any
13 standard fee that carrier may require for comparable
14 carry-on baggage, if—

“(A) the instrument can be stowed safely in a suitable baggage compartment in the aircraft cabin or under a passenger seat, in accordance with the requirements for carriage of carry-on baggage or cargo established by the Administrator; and

21 “(B) there is space for such stowage at the
22 time the passenger boards the aircraft.

“**(2) LARGER INSTRUMENTS AS CARRY-ON BAG-**
GAGE.—An air carrier providing air transportation
shall permit a passenger to carry a musical instru-

1 ment that is too large to meet the requirements of
2 paragraph (1) in the aircraft cabin, without charging
3 the passenger a fee in addition to the cost of the ad-
4 ditional ticket described in subparagraph (E), if—

5 “(A) the instrument is contained in a case
6 or covered so as to avoid injury to other pas-
7 sengers;

8 “(B) the weight of the instrument, includ-
9 ing the case or covering, does not exceed 165
10 pounds or the applicable weight restrictions for
11 the aircraft;

12 “(C) the instrument can be stowed in ac-
13 cordance with the requirements for carriage of
14 carry-on baggage or cargo established by the
15 Administrator;

16 “(D) neither the instrument nor the case
17 contains any object not otherwise permitted to
18 be carried in an aircraft cabin because of a law
19 or regulation of the United States; and

20 “(E) the passenger wishing to carry the in-
21 strument in the aircraft cabin has purchased an
22 additional seat to accommodate the instrument.

“ (3) LARGE INSTRUMENTS AS CHECKED BAG-
GAGE.—An air carrier shall transport as baggage a
musical instrument that is the property of a pas-

1 senger traveling in air transportation that may not
2 be carried in the aircraft cabin if—

“(A) the sum of the length, width, and height measured in inches of the outside linear dimensions of the instrument (including the case) does not exceed 150 inches or the applicable size restrictions for the aircraft;

8 “(B) the weight of the instrument does not
9 exceed 165 pounds or the applicable weight re-
10 strictions for the aircraft; and

“(C) the instrument can be stowed in accordance with the requirements for carriage of carry-on baggage or cargo established by the Administrator.

15 “(b) REGULATIONS.—Not later than 2 years after
16 the date of enactment of this section, the Secretary shall
17 issue final regulations to carry out subsection (a).

18 “(c) **EFFECTIVE DATE.**—The requirements of this
19 section shall become effective on the date of issuance of
20 the final regulations under subsection (b).”.

(b) CONFORMING AMENDMENT.—The analysis for such subchapter is amended by adding at the end the following:

“41724. Musical instruments.”.

24 SEC. 404. EXTENSION OF COMPETITIVE ACCESS REPORTS.

25 Section 47107(s)(3) is amended to read as follows:

1 “(3) SUNSET PROVISION.—This subsection shall
2 cease to be effective beginning October 1, 2015.”.

3 SEC. 405. AIRFARES FOR MEMBERS OF THE ARMED
4 FORCES.

5 (a) FINDINGS.—Congress finds that—

(1) the Armed Forces is comprised of approximately 1,450,000 members who are stationed on active duty at more than 6,000 military bases in 146 different countries;

10 (2) the United States is indebted to the mem-
11 bers of the Armed Forces, many of whom are in
12 grave danger due to their engagement in, or expo-
13 sure to, combat;

(3) military service, especially in the current war against terrorism, often requires members of the Armed Forces to be separated from their families on short notice, for long periods of time, and under very stressful conditions;

(4) the unique demands of military service often preclude members of the Armed Forces from purchasing discounted advance airline tickets in order to visit their loved ones at home; and

23 (5) it is the patriotic duty of the people of the
24 United States to support the members of the Armed

1 Forces who are defending the Nation's interests
2 around the world at great personal sacrifice.

3 (b) SENSE OF CONGRESS.—It is the sense of Con-
4 gress that—

(1) all United States commercial air carriers should seek to lend their support with flexible, generous policies applicable to members of the Armed Forces who are traveling on leave or liberty at their own expense; and

10 (2) each United States air carrier, for all mem-
11 bers of the Armed Forces who have been granted
12 leave or liberty and who are traveling by air at their
13 own expense, should—

(A) seek to provide reduced air fares that are comparable to the lowest airfare for ticketed flights and that eliminate to the maximum extent possible advance purchase requirements;

18 (B) seek to eliminate change fees or
19 charges and any penalties;

20 (C) seek to eliminate or reduce baggage
21 and excess weight fees;

(D) offer flexible terms that allow members to purchase, modify, or cancel tickets without time restrictions, and to waive fees (including baggage fees), ancillary costs, or penalties; and

(E) seek to take proactive measures to ensure that all airline employees, particularly those who issue tickets and respond to members of the Armed Forces and their family members, are trained in the policies of the airline aimed at benefitting members of the Armed Forces who are on leave or liberty.

8 SEC. 406. REVIEW OF AIR CARRIER FLIGHT DELAYS, CAN-
9 CELLATIONS, AND ASSOCIATED CAUSES.

(a) REVIEW.—The Inspector General of the Department of Transportation shall conduct a review regarding air carrier flight delays, cancellations, and associated causes to update the 2000 report numbered CR-2000-112 and titled “Audit of Air Carrier Flight Delays and Cancellations”.

16 (b) ASSESSMENTS.—In conducting the review under
17 subsection (a), the Inspector General shall assess—

(1) the need for an update on delay and cancellation statistics, including with respect to the number of chronically delayed flights and taxi-in and taxi-out times;

22 (2) air carriers' scheduling practices;

23 (3) the need for a reexamination of capacity
24 benchmarks at the Nation's busiest airports;

(4) the impact of flight delays and cancellations on air travelers, including recommendations for programs that could be implemented to address the impact of flight delays on air travelers;

(5) the effect that limited air carrier service options on routes have on the frequency of delays and cancellations on such routes;

8 (6) the effect of the rules and regulations of the
9 Department of Transportation on the decisions of
10 air carriers to delay or cancel flights; and

(7) the impact of flight delays and cancellations
on the airline industry.

(c) REPORT TO CONGRESS.—Not later than 1 year after the date of enactment of this Act, the Inspector General shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report on the results of the review conducted under this section, including the assessments described in subsection (b).

21 SEC. 407. COMPENSATION FOR DELAYED BAGGAGE.

22 (a) STUDY.—The Comptroller General of the United
23 States shall conduct a study to—

(1) examine delays in the delivery of checked baggage to passengers of air carriers; and

(2) assess the options for and examine the impact of establishing minimum standards to compensate a passenger in the case of an unreasonable delay in the delivery of checked baggage.

(b) CONSIDERATION.—In conducting the study, the Comptroller General shall take into account the additional fees for checked baggage that are imposed by many air carriers and how the additional fees should improve an air carrier's baggage performance.

(c) REPORT TO CONGRESS.—Not later than 180 days after the date of enactment of this Act, the Comptroller General shall transmit to Congress a report on the results of the study.

14 SEC. 408. DOT AIRLINE CONSUMER COMPLAINT INVESTIGA-
15 TIONS.

16 The Secretary of Transportation may investigate con-
17 sumer complaints regarding—

18 (1) flight cancellations;

(2) compliance with Federal regulations concerning overbooking seats on flights;

(3) lost, damaged, or delayed baggage, and difficulties with related airline claims procedures;

(4) problems in obtaining refunds for unused or lost tickets or fare adjustments;

(5) incorrect or incomplete information about fares, discount fare conditions and availability, overcharges, and fare increases;

(6) the rights of passengers who hold frequent flyer miles or equivalent redeemable awards earned through customer-loyalty programs; and

7 (7) deceptive or misleading advertising.

8 SEC. 409. STUDY OF OPERATORS REGULATED UNDER PART
9 135.

(a) **STUDY REQUIRED.**—The Administrator of the Federal Aviation Administration, in consultation with interested parties, shall conduct a study of operators regulated under part 135 of title 14, Code of Federal Regulations.

(b) CONTENTS.—In conducting the study under sub-
section (a), the Administrator shall analyze the part 135
fleet in the United States, which shall include analysis
of—

19 (1) the size and type of aircraft in the fleet;

20 (2) the equipment utilized by the fleet;

21 (3) the hours flown each year by the fleet;

(4) the utilization rates with respect to the fleet;

(5) the safety record of various categories of use and aircraft types with respect to the fleet,

1 through a review of the database of the National
2 Transportation Safety Board;

3 (6) the sales revenues of the fleet; and

4 (7) the number of passengers and airports
5 served by the fleet.

(c) REPORT TO CONGRESS.—Not later than 18 months after the date of enactment of this Act, the Administrator shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report on the results of the study conducted under subsection (a).

13 SEC. 410. USE OF CELL PHONES ON PASSENGER AIRCRAFT.

(a) CELL PHONE STUDY.—Not later than 120 days after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall conduct a study on the impact of the use of cell phones for voice communications in an aircraft during a flight in scheduled passenger air transportation where currently permitted by foreign governments in foreign air transportation.

21 (b) CONTENTS.—The study shall include—

(1) a review of foreign government and air carrier policies on the use of cell phones during flight;

(2) a review of the extent to which passengers use cell phones for voice communications during flight; and

(3) a summary of any impacts of cell phone use during flight on safety, the quality of the flight experience of passengers, and flight attendants.

(c) COMMENT PERIOD.—Not later than 180 days after the date of enactment of this Act, the Administrator shall publish in the Federal Register the results of the study and allow 60 days for public comment.

(d) CELL PHONE REPORT.—Not later than 270 days after the date of enactment of this Act, the Administrator shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report on the results of the study.

17 SEC. 411. ESTABLISHMENT OF ADVISORY COMMITTEE FOR
18 AVIATION CONSUMER PROTECTION.

(a) IN GENERAL.—The Secretary of Transportation shall establish an advisory committee for aviation consumer protection to advise the Secretary in carrying out activities relating to airline customer service improvements.

(b) MEMBERSHIP.—The Secretary shall appoint the members of the advisory committee, which shall be comprised of one representative each of—

4 (1) air carriers;

5 (2) airport operators;

6 (3) State or local governments with expertise in
7 consumer protection matters; and

8 (4) nonprofit public interest groups with exper-
9 tise in consumer protection matters.

10 (c) VACANCIES.—A vacancy in the advisory com-
11 mittee shall be filled in the manner in which the original
12 appointment was made.

(d) TRAVEL EXPENSES.—Members of the advisory committee shall serve without pay but shall receive travel expenses, including per diem in lieu of subsistence, in accordance with subchapter I of chapter 57 of title 5, United States Code.

(e) CHAIRPERSON.—The Secretary shall designate, from among the individuals appointed under subsection (b), an individual to serve as chairperson of the advisory committee.

22 (f) DUTIES.—The duties of the advisory committee
23 shall include—

(1) evaluating existing aviation consumer protection programs and providing recommendations for the improvement of such programs, if needed; and

4 (2) providing recommendations for establishing
5 additional aviation consumer protection programs, if
6 needed.

(g) REPORT TO CONGRESS.—Not later than February 1 of each of the first 2 calendar years beginning after the date of enactment of this Act, the Secretary shall transmit to Congress a report containing—

11 (1) the recommendations made by the advisory
12 committee during the preceding calendar year; and

(2) an explanation of how the Secretary has implemented each recommendation and, for each recommendation not implemented, the Secretary's reason for not implementing the recommendation.

(h) **TERMINATION.**—The advisory committee established under this section shall terminate on September 30, 2015.

20 SEC. 412. DISCLOSURE OF SEAT DIMENSIONS TO FACILI-
21 TATE THE USE OF CHILD SAFETY SEATS ON
22 AIRCRAFT.

Not later than 1 year after the date of enactment
of this Act, the Administrator of the Federal Aviation Ad-
ministration shall initiate a rulemaking to require each air

1 carrier operating under part 121 of title 14, Code of Fed-
2 eral Regulations, to post on the Internet Web site of the
3 air carrier the maximum dimensions of a child safety seat
4 that can be used on each aircraft operated by the air car-
5 rier to enable passengers to determine which child safety
6 seats can be used on those aircraft.

7 SEC. 413. SCHEDULE REDUCTION.

8 (a) IN GENERAL.—If the Administrator of the Fed-
9 eral Aviation Administration determines that—

(1) the aircraft operations of air carriers during any hour at an airport exceed the hourly maximum departure and arrival rate established by the Administrator for such operations; and

(2) the operations in excess of the maximum departure and arrival rate for such hour at such airport are likely to have a significant adverse effect on the safe and efficient use of navigable airspace,

18 the Administrator shall convene a meeting of such carriers
19 to reduce pursuant to section 41722 of title 49, United
20 States Code, on a voluntary basis, the number of such op-
21 erations so as not to exceed the maximum departure and
22 arrival rate.

(b) NO AGREEMENT.—If the air carriers partici-

pating in a meeting with respect to an airport under sub-

section (a) are not able to agree to a reduction in the num-

1 ber of flights to and from the airport so as not to exceed
2 the maximum departure and arrival rate, the Adminis-
3 trator shall take such action as is necessary to ensure such
4 reduction is implemented.

(c) SUBSEQUENT SCHEDULE INCREASES.—Subsequent to any reduction in operations under subsection (a) or (b) at an airport, if the Administrator determines that the hourly number of aircraft operations at that airport is less than the amount that can be handled safely and efficiently, the Administrator shall ensure that priority is given to United States air carriers in permitting additional aircraft operations with respect to that hour.

13 SEC. 414. RONALD REAGAN WASHINGTON NATIONAL AIR-
14 PORT SLOT EXEMPTIONS.

15 (a) INCREASE IN NUMBER OF SLOT EXEMPTIONS.—
16 Section 41718 is amended by adding at the end the fol-
17 lowing:

18 “(g) ADDITIONAL SLOT EXEMPTIONS.—

19 “(1) INCREASE IN SLOT EXEMPTIONS.—Not
20 later than 90 days after the date of enactment of
21 the FAA Modernization and Reform Act of 2012,
22 the Secretary shall grant, by order 16 exemptions
23 from—

24 “(A) the application of sections
25 49104(a)(5), 49109, and 41714 to air carriers

to operate limited frequencies and aircraft on routes between Ronald Reagan Washington National Airport and airports located beyond the perimeter described in section 49109; and

5 “(B) the requirements of subparts K and
6 S of part 93, Code of Federal Regulations.

“(2) NEW ENTRANTS AND LIMITED INCUMBENTS.—Of the slot exemptions made available under paragraph (1), the Secretary shall make 8 available to limited incumbent air carriers or new entrant air carriers (as such terms are defined in section 41714(h)). Such exemptions shall be allocated pursuant to the application process established by the Secretary under subsection (d). The Secretary shall consider the extent to which the exemptions will—

“(A) provide air transportation with domestic network benefits in areas beyond the perimeter described in section 49109;

20 “(B) increase competition in multiple mar-
21 kets;

“(C) not reduce travel options for commu-
nities served by small hub airports and medium
hub airports within the perimeter described in
section 49109;

1 perimeter destination to be served and the slots the
2 carrier shall discontinue using to serve a large hub
3 airport located within the perimeter.

“(5) CONDITIONS.—Beyond-perimeter flight operations carried out by an air carrier using an exemption granted under this subsection shall be subject to the following conditions:

8 “(A) An air carrier may not operate a
9 multi-aisle or widebody aircraft in conducting
10 such operations.

“(B) An air carrier granted an exemption
under this subsection is prohibited from trans-
ferring the rights to its beyond-perimeter ex-
emptions pursuant to section 41714(j).

15 “(h) SCHEDULING PRIORITY.—In administering this
16 section, the Secretary shall—

“(1) afford a scheduling priority to operations conducted by new entrant air carriers and limited incumbent air carriers over operations conducted by other air carriers granted additional slot exemptions under subsection (g) for service to airports located beyond the perimeter described in section 49109;

“ (2) afford a scheduling priority to slot exemp-
 tions currently held by new entrant air carriers and
 limited incumbent air carriers for service to airports

located beyond the perimeter described in section
49109, to the extent necessary to protect viability of
such service; and

“(3) consider applications from foreign air carriers that are certificated by the government of Canada if such consideration is required by the bilateral aviation agreement between the United States and Canada and so long as the conditions and limitations under this section apply to such foreign air carriers.”.

11 (b) HOURLY LIMITATION.—Section 41718(c)(2) is
12 amended to read as follows:

13 “(2) GENERAL EXEMPTIONS.—

14 “(A) HOURLY LIMITATION.—The exemp-
15 tions granted—

16 “(i) under subsections (a) and (b) and
17 departures authorized under subsection
18 (g)(2) may not be for operations between
19 the hours of 10:00 p.m. and 7:00 a.m.; and

“(ii) under subsections (a), (b), and (g) may not increase the number of operations at Ronald Reagan Washington National Airport in any 1-hour period during the hours between 7:00 a.m. and 9:59 p.m. by more than 5 operations.

“(B) USE OF EXISTING SLOTS.—A non-limited incumbent air carrier utilizing an exemption authorized under subsection (g)(3) for an arrival permitted between the hours of 10:01 p.m. and 11:00 p.m. under this section shall discontinue use of an existing slot during the same time period the arrival exemption is operated.”.

9 (c) LIMITED INCUMBENT DEFINITION.—Section
10 41714(h)(5) is amended—

11 (1) in subparagraph (A) by striking “20” and
12 inserting “40”;

13 (2) by amending subparagraph (B) to read as
14 follows:

15 “(B) for purposes of such sections, the
16 term ‘slot’ shall not include—

17 “(i) ‘slot exemptions’;

“(ii) slots operated by an air carrier under a fee-for-service arrangement for another air carrier, if the air carrier operating such slots does not sell flights in its own name, and is under common ownership with an air carrier that seeks to qualify as a limited incumbent and that sells flights in its own name; or

“(iii) slots held under a sale and license-back financing arrangement with another air carrier, where the slots are under the marketing control of the other air carrier; and”.

(d) TRANSFER OF EXEMPTIONS.—Section 41714(j)
is amended by striking the period at the end and inserting
“, except through an air carrier merger or acquisition.”.

9 (e) DEFINITION OF AIRPORT PURPOSES.—Section
10 49104(a)(2)(A) is amended—

11 (1) in clause (ii) by striking “or” at the end;

12 (2) in clause (iii) by striking the period at the
13 end and inserting “; or”; and

14 (3) by adding at the end the following:

“(iv) a business or activity not inconsistent with the needs of aviation that has been approved by the Secretary.”.

18 SEC. 415. PASSENGER AIR SERVICE IMPROVEMENTS.

19 (a) IN GENERAL.—Subtitle VII is amended by insert-
20 ing after chapter 421 the following:

21 **“CHAPTER 423—PASSENGER AIR SERVICE**
22 **IMPROVEMENTS**

“(C) Notwithstanding the requirements described in subparagraphs (A) and (B), a passenger shall not have an option to deplane an aircraft and return to the airport terminal in the case of an excessive tarmac delay if—

6 “(i) an air traffic controller with au-
7 thority over the aircraft advises the pilot in
8 command that permitting a passenger to
9 deplane would significantly disrupt airport
10 operations; or

11 “(ii) the pilot in command determines
12 that permitting a passenger to deplane
13 would jeopardize passenger safety or secu-
14 rity.

15 “(c) AIRPORT PLANS.—An emergency contingency
16 plan submitted by an airport operator under subsection
17 (a) shall contain a description of how the operator, to the
18 maximum extent practicable, will—

19 “(1) provide for the deplanement of passengers
20 following excessive tarmac delays;

21 “(2) provide for the sharing of facilities and
22 make gates available at the airport in an emergency;
23 and

24 “(3) provide a sterile area following excessive
25 tarmac delays for passengers who have not yet

1 cleared United States Customs and Border Protec-
2 tion.

3 “(d) UPDATES.—

“(1) AIR CARRIERS.—An air carrier shall update each emergency contingency plan submitted by the carrier under subsection (a) every 3 years and submit the update to the Secretary for review and approval.

9 “(2) AIRPORTS.—An airport operator shall up-
10 date each emergency contingency plan submitted by
11 the operator under subsection (a) every 5 years and
12 submit the update to the Secretary for review and
13 approval.

14 “(e) APPROVAL.—

“(1) IN GENERAL.—Not later than 60 days after the date of the receipt of an emergency contingency plan submitted under subsection (a) or an update submitted under subsection (d), the Secretary shall review and approve or, if necessary, require modifications to the plan or update to ensure that the plan or update will effectively address emergencies and provide for the health and safety of passengers.

24 “(2) FAILURE TO APPROVE OR REQUIRE MODI-
25 FICATIONS.—If the Secretary fails to approve or re-

1 quire modifications to a plan or update under para-
2 graph (1) within the timeframe specified in that
3 paragraph, the plan or update shall be deemed to be
4 approved.

“(3) ADHERENCE REQUIRED.—An air carrier or airport operator shall adhere to an emergency contingency plan of the carrier or operator approved under this section.

9 “(f) MINIMUM STANDARDS.—The Secretary shall es-
10 tablish, as necessary or desirable, minimum standards for
11 elements in an emergency contingency plan required to be
12 submitted under this section.

“(g) PUBLIC ACCESS.—An air carrier or airport operator required to submit an emergency contingency plan under this section shall ensure public access to the plan after its approval under this section on the Internet Web site of the carrier or operator or by such other means as determined by the Secretary.

19 “(h) REPORTS.—Not later than 30 days after any
20 flight experiences an excessive tarmac delay, the air car-
21 rier responsible for such flight shall submit a written de-
22 scription of the incident and its resolution to the Aviation
23 Consumer Protection Division of the Department of
24 Transportation.

1 **“§ 42302. Consumer complaints**

“(a) IN GENERAL.—The Secretary of Transportation shall establish a consumer complaints toll-free hotline telephone number for the use of passengers in air transportation and shall take actions to notify the public of—

6 “(1) that telephone number; and

7 “(2) the Internet Web site of the Aviation Con-
8 sumer Protection Division of the Department of
9 Transportation.

10 “(b) NOTICE TO PASSENGERS ON THE INTERNET.—
11 An air carrier or foreign air carrier providing scheduled
12 air transportation using any aircraft that as originally de-
13 signed has a passenger capacity of 30 or more passenger
14 seats shall include on the Internet Web site of the car-
15 rier—

16 “(1) the hotline telephone number established
17 under subsection (a);

18 “(2) the e-mail address, telephone number, and
19 mailing address of the air carrier for the submission
20 of complaints by passengers about air travel service
21 problems; and

“(3) the Internet Web site and mailing address
of the Aviation Consumer Protection Division of the
Department of Transportation for the submission of
complaints by passengers about air travel service
problems.

1 to a country listed on the Internet Web site established
2 under subsection (a) shall refer the purchaser of the ticket
3 to the Internet Web site established under subsection (a)
4 for additional information.”.

(b) PENALTIES.—Section 46301 is amended in sub-
sections (a)(1)(A) and (c)(1)(A) by inserting “chapter
423,” after “chapter 421,”.

8 (c) APPLICABILITY OF REQUIREMENTS.—Except as
9 otherwise provided, the requirements of chapter 423 of
10 title 49, United States Code, as added by this section,
11 shall begin to apply 60 days after the date of enactment
12 of this Act.

(d) CLERICAL AMENDMENT.—The analysis for sub-
title VII is amended by inserting after the item relating
to chapter 421 the following:

“423. Passenger Air Service Improvements 42301”.

16 **Subtitle B—Essential Air Service**

SEC. 421. LIMITATION ON ESSENTIAL AIR SERVICE TO LO-
CATIONS THAT AVERAGE FEWER THAN 10
ENPLANEMENTS PER DAY.

20 Section 41731 is amended—

(1) in subsection (a)(1) by amending subparagraph (B) to read as follows:

“(B) had an average of 10
enplanements per service day or more, as
determined by the Secretary, during the

1 passengers enplaning, at an eligible place, on flights oper-
2 ated by the subsidized essential air service carrier.”.

3 SEC. 422. ESSENTIAL AIR SERVICE ELIGIBILITY.

4 Section 41731(a)(1) is further amended—

5 (1) in subparagraph (C) by striking the period
6 at the end and inserting “; and”; and

7 (2) by adding at the end the following:

8 “(D) is a community that, at any time
9 during the period between September 30, 2010,
10 and September 30, 2011, inclusive—

“(i) received essential air service for
which compensation was provided to an air
carrier under this subchapter; or

“(ii) received a 90-day notice of intent to terminate essential air service and the Secretary required the air carrier to continue to provide such service to the community.”.

19 SEC. 423. ESSENTIAL AIR SERVICE MARKETING.

20 Section 41733(c)(1) is amended—

21 (1) by redesignating subparagraph (E) as sub-
22 paragraph (F);

(2) by striking “and” at the end of subpara-
graph (D); and

1 (3) by inserting after subparagraph (D) the fol-
2 lowing:

3 “(E) whether the air carrier has included a
4 plan in its proposal to market its services to the
5 community; and”.

6 SEC. 424. NOTICE TO COMMUNITIES PRIOR TO TERMI-
7 NATION OF ELIGIBILITY FOR SUBSIDIZED ES-
8 SENTIAL AIR SERVICE.

9 Section 41733 is amended by adding at the end the
10 following:

11 “(f) NOTICE TO COMMUNITIES PRIOR TO TERMI-
12 NATION OF ELIGIBILITY.—

“(1) IN GENERAL.—The Secretary shall notify each community receiving basic essential air service for which compensation is being paid under this subchapter on or before the 45th day before issuing any final decision to end the payment of such compensation due to a determination by the Secretary that providing such service requires a rate of subsidy per passenger in excess of the subsidy cap.

“(2) PROCEDURES TO AVOID TERMINATION.—
The Secretary shall establish, by order, procedures
by which each community notified of an impending
loss of subsidy under paragraph (1) may work di-
rectly with an air carrier to ensure that the air car-

1 rier is able to submit a proposal to the Secretary to
2 provide essential air service to such community for
3 an amount of compensation that would not exceed
4 the subsidy cap.

“(3) ASSISTANCE PROVIDED.—The Secretary shall provide, by order, information to each community notified under paragraph (1) regarding—

8 “(A) the procedures established pursuant
9 to paragraph (2); and

“(B) the maximum amount of compensa-
tion that could be provided under this sub-
chapter to an air carrier serving such commu-
nity that would comply with basic essential air
service and the subsidy cap.”.

15 SEC. 425. RESTORATION OF ELIGIBILITY TO A PLACE DE-
16 TERMINED TO BE INELIGIBLE FOR SUB-
17 SIDIZED ESSENTIAL AIR SERVICE.

18 Section 41733 is further amended by adding at the
19 end the following:

20 “(g) PROPOSALS OF STATE AND LOCAL GOVERN-
21 MENTS TO RESTORE ELIGIBILITY.—

22 “(1) IN GENERAL.—If the Secretary, after the
23 date of enactment of this subsection, ends payment
24 of compensation to an air carrier for providing basic
25 essential air service to an eligible place because the

1 Secretary has determined that providing such service
2 requires a rate of subsidy per passenger in excess of
3 the subsidy cap or that the place is no longer an eli-
4 gible place pursuant to section 41731(a)(1)(B), a
5 State or local government may submit to the Sec-
6 retary a proposal for restoring compensation for
7 such service. Such proposal shall be a joint proposal
8 of the State or local government and an air carrier.

9 “(2) DETERMINATION BY SECRETARY.—The
10 Secretary shall issue an order restoring the eligibility
11 of the otherwise eligible place to receive basic essen-
12 tial air service by an air carrier for compensation
13 under subsection (c) if—

14 “(A) a State or local government submits
15 to the Secretary a proposal under paragraph
16 (1); and

17 “(B) the Secretary determines that—

“(i) the rate of subsidy per passenger
under the proposal does not exceed the
subsidy cap;

“(ii) the proposal is likely to result in
an average number of enplanements per
day that will satisfy the requirement in
section 41731(a)(1)(B); and

1 this subchapter by incorporating financial incentives
2 in an essential air service contract based on specified
3 performance goals, including goals related to improv-
4 ing on-time performance, reducing the number of
5 flight cancellations, establishing reasonable fares (in-
6 cluding joint fares beyond the hub airport), estab-
7 lishing convenient connections to flights providing
8 service beyond hub airports, and increasing mar-
9 keting efforts; and

“(E) include provisions under which the Secretary may execute a long-term essential air service contract to encourage an air carrier to provide air service to an eligible place if it would be in the public interest to do so.”.

(b) DEADLINE FOR ISSUANCE OF REVISED GUID-
ANCE.—Not later than 1 year after the date of enactment
of this Act, the Secretary of Transportation shall issue re-
vised guidelines governing the rate of compensation pay-
able under subchapter II of chapter 417 that incorporate
the amendments made by this section.

(c) UPDATE.—Not later than 2 years after the date of issuance of revised guidelines pursuant to subsection (b), the Secretary shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science,

1 and Transportation of the Senate an update of the extent
2 to which the revised guidelines have been implemented and
3 the impact, if any, such implementation has had on air
4 carrier performance and community satisfaction with air
5 service for which compensation is being paid under sub-
6 chapter II of chapter 417.

7 SEC. 428. ESSENTIAL AIR SERVICE REFORM.

8 (a) AUTHORIZATION OF APPROPRIATIONS.—Section
9 41742(a) is amended—

10 (1) in paragraph (1)—

11 (A) by inserting “for each fiscal year” be-
12 fore “is authorized”; and

(B) by striking “under this subchapter for
each fiscal year” and inserting “under this sub-
chapter”; and

(2) in paragraph (2) by striking “and \$54,699,454 for the period beginning on October 1, 2011, and ending on February 17, 2012,” and inserting “, \$143,000,000 for fiscal year 2012, \$118,000,000 for fiscal year 2013, \$107,000,000 for fiscal year 2014, and \$93,000,000 for fiscal year 2015”.

23 (b) DISTRIBUTION OF ADDITIONAL FUNDS.—Section
24 41742(b) is amended to read as follows:

(b) EXTENSION OF AUTHORIZATION.—Section 41743(e)(2) is amended to read as follows:

“(2) AUTHORIZATION OF APPROPRIATIONS.—

There is authorized to be appropriated to the Secretary \$6,000,000 for each of fiscal years 2012 through 2015 to carry out this section. Such sums shall remain available until expended.”.

8 SEC. 430. REPEAL OF ESSENTIAL AIR SERVICE LOCAL PAR-
9 TICIPATION PROGRAM.

Section 41747, and the item relating to section
41747 in the analysis for chapter 417, are repealed.

12 SEC. 431. EXTENSION OF FINAL ORDER ESTABLISHING
13 MILEAGE ADJUSTMENT ELIGIBILITY.

Section 409(d) of the Vision 100—Century of Aviation Reauthorization Act (49 U.S.C. 41731 note) is amended by striking “February 17, 2012.” and inserting “September 30, 2015.”.

18 **TITLE V—ENVIRONMENTAL**
19 **STREAMLINING**

20 SEC. 501. OVERFLIGHTS OF NATIONAL PARKS.

(a) GENERAL REQUIREMENTS.—Section 40128(a)(1)(C) is amended by inserting “or voluntary agreement under subsection (b)(7)” before “for the park”.

(b) EXEMPTION FOR NATIONAL PARKS WITH 50 OR
FEWER FLIGHTS EACH YEAR.—Section 40128(a) is
amended by adding at the end the following:

4 “(5) EXEMPTION FOR NATIONAL PARKS WITH
5 50 OR FEWER FLIGHTS EACH YEAR.—

6 “(A) IN GENERAL.—Notwithstanding para-
7 graph (1), a national park that has 50 or fewer
8 commercial air tour operations over the park
9 each year shall be exempt from the require-
10 ments of this section, except as provided in sub-
11 paragraph (B).

“(B) WITHDRAWAL OF EXEMPTION.—If the Director determines that an air tour management plan or voluntary agreement is necessary to protect park resources and values or park visitor use and enjoyment, the Director shall withdraw the exemption of a park under subparagraph (A).

19 “(C) LIST OF PARKS.—

20 “(i) IN GENERAL.—The Director and
21 Administrator shall jointly publish a list
22 each year of national parks that are cov-
23 ered by the exemption provided under this
24 paragraph.

“(ii) NOTIFICATION OF WITHDRAWAL
OF EXEMPTION.—The Director shall in-
form the Administrator, in writing, of each
determination to withdraw an exemption
under subparagraph (B).

6 “(D) ANNUAL REPORT.—A commercial air
7 tour operator conducting commercial air tour
8 operations over a national park that is exempt
9 from the requirements of this section shall sub-
10 mit to the Administrator and the Director a re-
11 port each year that includes the number of
12 commercial air tour operations the operator
13 conducted during the preceding 1-year period
14 over such park.”.

15 (c) AIR TOUR MANAGEMENT PLANS.—Section
16 40128(b) is amended—

(1) in paragraph (1) by adding at the end the following:

“(C) EXCEPTION.—An application to begin commercial air tour operations at Crater Lake National Park may be denied without the establishment of an air tour management plan by the Director of the National Park Service if the Director determines that such operations would

“(ii) include provisions to ensure the stability of, and compliance with, the voluntary agreement; and

4 “(iii) provide for fees for such oper-
5 ations.

“(C) PUBLIC REVIEW.—The Director and the Administrator shall provide an opportunity for public review of a proposed voluntary agreement under this paragraph and shall consult with any Indian tribe whose tribal lands are, or may be, flown over by a commercial air tour operator under a voluntary agreement under this paragraph. After such opportunity for public review and consultation, the voluntary agreement may be implemented without further administrative or environmental process beyond that described in this subsection.

18 “(D) TERMINATION.—

19 “(i) IN GENERAL.—A voluntary agree-
20 ment under this paragraph may be termi-
21 nated at any time at the discretion of—

22 “(I) the Director, if the Director
23 determines that the agreement is not
24 adequately protecting park resources
25 or visitor experiences; or

“(II) the Administrator, if the Administrator determines that the agreement is adversely affecting aviation safety or the national aviation system.

6 “(ii) EFFECT OF TERMINATION.—If a
7 voluntary agreement with respect to a na-
8 tional park is terminated under this sub-
9 paragraph, the operators shall conform to
10 the requirements for interim operating au-
11 thority under subsection (c) until an air
12 tour management plan for the park is in
13 effect.”.

14 (d) INTERIM OPERATING AUTHORITY.—Section
15 40128(c) is amended—

16 (1) by striking paragraph (2)(I) and inserting
17 the following:

18 “(I) may allow for modifications of the in-
19 terim operating authority without further envi-
20 ronmental review beyond that described in this
21 subsection, if—

22 “(i) adequate information regarding
23 the existing and proposed operations of the
24 operator under the interim operating au-

1 thority is provided to the Administrator
2 and the Director;

3 “(ii) the Administrator determines
4 that there would be no adverse impact on
5 aviation safety or the air traffic control
6 system; and

7 “(iii) the Director agrees with the
8 modification, based on the professional ex-
9 pertise of the Director regarding the pro-
10 tection of the resources, values, and visitor
11 use and enjoyment of the park.”; and

(2) in paragraph (3)(A) by striking “if the Administrator determines” and all that follows through the period at the end and inserting “without further environmental process beyond that described in this paragraph, if—

“(i) adequate information on the proposed operations of the operator is provided to the Administrator and the Director by the operator making the request;

21 “(ii) the Administrator agrees that
22 there would be no adverse impact on avia-
23 tion safety or the air traffic control sys-
24 tem; and

1 “(iii) the Director agrees, based on
2 the Director’s professional expertise re-
3 garding the protection of park resources
4 and values and visitor use and enjoy-
5 ment.”.

6 (e) OPERATOR REPORTS.—Section 40128 is amend-
7 ed—

(1) by redesignating subsections (d), (e), and (f) as subsections (e), (f), and (g), respectively; and

(2) by inserting after subsection (c) the following:

12 “(d) COMMERCIAL AIR TOUR OPERATOR RE-
13 PORTS.—

“(1) REPORT.—Each commercial air tour operator conducting a commercial air tour operation over a national park under interim operating authority granted under subsection (c) or in accordance with an air tour management plan or voluntary agreement under subsection (b) shall submit to the Administrator and the Director a report regarding the number of commercial air tour operations over each national park that are conducted by the operator and such other information as the Administrator and Director may request in order to facilitate administering the provisions of this section.

“(2) REPORT SUBMISSION.—Not later than 90 days after the date of enactment of the FAA Modernization and Reform Act of 2012, the Administrator and the Director shall jointly issue an initial request for reports under this subsection. The reports shall be submitted to the Administrator and the Director with a frequency and in a format prescribed by the Administrator and the Director.”.

9 SEC. 502. STATE BLOCK GRANT PROGRAM.

10 (a) GENERAL REQUIREMENTS.—Section 47128(a) is
11 amended—

(1) in the first sentence by striking “prescribe
regulations” and inserting “issue guidance”; and

14 (2) in the second sentence by striking “regula-
15 tions” and inserting “guidance”.

(b) APPLICATIONS AND SELECTION.—Section 47128(b)(4) is amended by inserting before the semicolon the following: “, including the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.), State and local environmental policy acts, Executive orders, agency regulations and guidance, and other Federal environmental requirements”.

(c) ENVIRONMENTAL ANALYSIS AND COORDINATION
REQUIREMENTS.—Section 47128 is amended by adding at
the end the following:

1 “(2) to conduct special environmental studies
2 related to an airport project funded with Federal
3 funds;

“(3) to conduct special studies or reviews to support approved noise compatibility measures described in part 150 of title 14, Code of Federal Regulations;

“(4) to conduct special studies or reviews to support environmental mitigation in a record of decision or finding of no significant impact by the Federal Aviation Administration; and

“(5) to facilitate the timely processing, review, and completion of environmental activities associated with new or amended flight procedures, including performance-based navigation procedures, such as required navigation performance procedures and area navigation procedures.”.

SEC. 504. GRANT ELIGIBILITY FOR ASSESSMENT OF FLIGHT PROCEDURES.

Section 47504 is amended by adding at the end the following:

“(e) GRANTS FOR ASSESSMENT OF FLIGHT PROCEDURES.—

“(1) IN GENERAL.—In accordance with subsection (c)(1), the Secretary may make a grant to an

1 airport operator to assist in completing environ-
2 mental review and assessment activities for pro-
3 posals to implement flight procedures at such airport
4 that have been approved as part of an airport noise
5 compatibility program under subsection (b).

“(2) ADDITIONAL STAFF.—The Administrator may accept funds from an airport operator, including funds provided to the operator under paragraph (1), to hire additional staff or obtain the services of consultants in order to facilitate the timely processing, review, and completion of environmental activities associated with proposals to implement flight procedures at such airport that have been approved as part of an airport noise compatibility program under subsection (b).

16 “(3) RECEIPTS CREDITED AS OFFSETTING COL-
17 LECTIONS.—Notwithstanding section 3302 of title
18 31, any funds accepted under this section—

“(A) shall be credited as offsetting collec-
tions to the account that finances the activities
and services for which the funds are accepted;

22 “(B) shall be available for expenditure only
23 to pay the costs of activities and services for
24 which the funds are accepted; and

“(4) To perform scheduled heavy maintenance or significant modifications on the aircraft at a maintenance facility located in the contiguous 48 States.

5 “(5) To deliver the aircraft to an operator leas-
6 ing the aircraft from the owner or return the air-
7 craft to the lessor.

8 “(6) To prepare, park, or store the aircraft in
9 anticipation of any of the activities described in
10 paragraphs (1) through (5).

11 “(7) To provide transport of persons and goods
12 in the relief of an emergency situation.

“(8) To divert the aircraft to an alternative air-
port in the 48 contiguous States on account of
weather, mechanical, fuel, air traffic control, or
other safety reasons while conducting a flight in
order to perform any of the activities described in
paragraphs (1) through (7).

19 “(d) REGULATIONS.—The Secretary may prescribe
20 such regulations or other guidance as may be necessary
21 for the implementation of this section.

22 “(e) STATUTORY CONSTRUCTION.—

23 “(1) AIP GRANT ASSURANCES.—Noncompliance
24 with subsection (a) shall not be construed as a viola-

“47534. Prohibition on operating certain aircraft weighing 75,000 pounds or less not complying with stage 3 noise levels.”.

1 SEC. 507. AIRCRAFT DEPARTURE QUEUE MANAGEMENT
2 PILOT PROGRAM.

(a) IN GENERAL.—The Secretary of Transportation shall carry out a pilot program at not more than 5 public-use airports under which the Federal Aviation Administration shall use funds made available under section 48101(a) to test air traffic flow management tools, methodologies, and procedures that will allow air traffic controllers of the Administration to better manage the flow of aircraft on the ground and reduce the length of ground holds and idling time for aircraft.

(b) SELECTION CRITERIA.—In selecting from among airports at which to conduct the pilot program, the Secretary shall give priority consideration to airports at which improvements in ground control efficiencies are likely to achieve the greatest fuel savings or air quality or other environmental benefits, as measured by the amount of reduced fuel, reduced emissions, or other environmental benefits per dollar of funds expended under the pilot program.

(c) MAXIMUM AMOUNT.—Not more than a total of \$2,500,000 may be expended under the pilot program at any single public-use airport.

1 **SEC. 508. HIGH PERFORMANCE, SUSTAINABLE, AND COST-**
2 **EFFECTIVE AIR TRAFFIC CONTROL FACILI-**
3 **TIES.**

The Administrator of the Federal Aviation Administration may implement, to the extent practicable, sustainable practices for the incorporation of energy-efficient design, equipment, systems, and other measures in the construction and major renovation of air traffic control facilities of the Administration in order to reduce energy consumption at, improve the environmental performance of, and reduce the cost of maintenance for such facilities.

12 SEC. 509. SENSE OF CONGRESS.

13 It is the sense of Congress that—

(1) the European Union directive extending the European Union’s emissions trading proposal to international civil aviation without working through the International Civil Aviation Organization (in this section referred to as the “ICAO”) in a consensus-based fashion is inconsistent with the Convention on International Civil Aviation, completed in Chicago on December 7, 1944 (TIAS 1591; commonly known as the “Chicago Convention”), and other relevant air services agreements and antithetical to building international cooperation to address effectively the problem of greenhouse gas emissions by aircraft engaged in international civil aviation;

(2) the European Union and its member states should instead work with other contracting states of ICAO to develop a consensual approach to addressing aircraft greenhouse gas emissions through ICAO; and

(3) officials of the United States Government, and particularly the Secretary of Transportation and the Administrator of the Federal Aviation Administration, should use all political, diplomatic, and legal tools at the disposal of the United States to ensure that the European Union's emissions trading scheme is not applied to aircraft registered by the United States or the operators of those aircraft, including the mandates that United States carriers provide emissions data to and purchase emissions allowances from or surrender emissions allowances to the European Union Member States.

18 SEC. 510. AVIATION NOISE COMPLAINTS.

Not later than 90 days after the date of enactment of this Act, each owner or operator of a large hub airport (as defined in section 40102(a) of title 49, United States Code) shall publish on an Internet Web site of the airport a telephone number to receive aviation noise complaints related to the airport.

1 SEC. 511. PILOT PROGRAM FOR ZERO-EMISSION AIRPORT
2 VEHICLES.

3 (a) IN GENERAL.—Chapter 471 is amended by in-
4 serting after section 47136 the following:

5 **“§ 47136a. Zero-emission airport vehicles and infra-**
6 **structure**

7 “(a) IN GENERAL.—The Secretary of Transportation
8 may establish a pilot program under which the sponsor
9 of a public-use airport may use funds made available
10 under section 47117 or section 48103 for use at such air-
11 port to carry out activities associated with the acquisition
12 and operation of zero-emission vehicles (as defined in sec-
13 tion 88.102–94 of title 40, Code of Federal Regulations),
14 including the construction or modification of infrastruc-
15 ture to facilitate the delivery of fuel and services necessary
16 for the use of such vehicles.

17 “(b) LOCATION IN AIR QUALITY NONATTAINMENT
18 AREAS.—

19 “(1) IN GENERAL.—A public-use airport may
20 be eligible for participation in the program only if
21 the airport is located in a nonattainment area (as
22 defined in section 171 of the Clean Air Act (42
23 U.S.C. 7501)).

24 “(2) SHORTAGE OF APPLICANTS.—If the Sec-
25 retary receives an insufficient number of applications
26 from public-use airports located in such areas, the

1 Secretary may permit public-use airports that are
2 not located in such areas to participate in the pro-
3 gram.

“(c) SELECTION CRITERIA.—In selecting from among applicants for participation in the program, the Secretary shall give priority consideration to applicants that will achieve the greatest air quality benefits measured by the amount of emissions reduced per dollar of funds expended under the program.

10 “(d) FEDERAL SHARE.—Notwithstanding any other
11 provision of this subchapter, the Federal share of the costs
12 of a project carried out under the program shall be 50
13 percent.

14 “(e) TECHNICAL ASSISTANCE.—

“(1) IN GENERAL.—The sponsor of a public-use airport carrying out activities funded under the program may not use more than 10 percent of the amounts made available under the program in any fiscal year for technical assistance in carrying out such activities.

21 “(2) USE OF UNIVERSITY TRANSPORTATION
22 CENTER.—Participants in the program may use a
23 university transportation center receiving grants
24 under section 5506 in the region of the airport to

1 receive the technical assistance described in para-
2 graph (1).

3 “(f) MATERIALS IDENTIFYING BEST PRACTICES.—
4 The Secretary may develop and make available materials
5 identifying best practices for carrying out activities funded
6 under the program based on projects carried out under
7 section 47136 and other sources.”.

(b) REPORT ON EFFECTIVENESS OF PROGRAM.—Not later than 18 months after the date of enactment of this Act, the Secretary of Transportation shall submit to the Committee on Science, Space, and Technology and the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report containing—

(1) an evaluation of the effectiveness of the program established by section 47136a of title 49, United States Code (as added by this section);

(2) the performance measures used to measure such effectiveness, such as the goals for the projects implemented and the amount of emissions reduction achieved through these projects;

(3) an assessment of the sufficiency of the data collected during the program to make a decision on whether or not to implement the program;

1 (4) an identification of all public-use airports
2 that expressed an interest in participating in the
3 program; and

(5) a description of the mechanisms used by the Secretary to ensure that the information and expertise gained by participants in the program is transferred among the participants and to other interested parties, including other public-use airports.

9 (c) CONFORMING AMENDMENT.—The analysis for
10 such chapter is amended by inserting after the item relat-
11 ing to section 47136 the following:

“47136a. Zero-emission airport vehicles and infrastructure.”.

12 (d) TECHNICAL AMENDMENT.—Section 47136(f)(2)
13 is amended—

(1) in the paragraph heading by striking “ELIGIBLE CONSORTIUM” and inserting “UNIVERSITY TRANSPORTATION CENTER”; and

(2) by striking “an eligible consortium” and inserting “a university transportation center”.

19 SEC. 512. INCREASING THE ENERGY EFFICIENCY OF AIR-
20 PORT POWER SOURCES.

21 (a) IN GENERAL.—Chapter 471 is amended by in-
22 serting after section 47140 the following:

1 **“§ 47140a. Increasing the energy efficiency of airport**
2 **power sources**

“(a) IN GENERAL.—The Secretary of Transportation shall establish a program under which the Secretary shall encourage the sponsor of each public-use airport to assess the airport’s energy requirements, including heating and cooling, base load, back-up power, and power for on-road airport vehicles and ground support equipment, in order to identify opportunities to increase energy efficiency at the airport.

11 “(b) GRANTS.—

“(1) IN GENERAL.—The Secretary may make grants from amounts made available under section 48103 to assist airport sponsors that have completed the assessment described in subsection (a) to acquire or construct equipment, including hydrogen equipment and related infrastructure, that will increase energy efficiency at the airport.

“(2) APPLICATION.—To be eligible for a grant under paragraph (1), the sponsor of a public-use airport shall submit an application to the Secretary at such time, in such manner, and containing such information as the Secretary may require.”.

(b) CONFORMING AMENDMENT.—The analysis for such chapter is amended by inserting after the item relating to section 47140 the following:

“47140a. Increasing the energy efficiency of airport power sources.”.

4 **TITLE VI—FAA EMPLOYEES AND**
5 **ORGANIZATION**

6 SEC. 601. FEDERAL AVIATION ADMINISTRATION PER-
7 SONNEL MANAGEMENT SYSTEM.

8 Section 40122(a) is amended—

9 (1) by redesignating paragraphs (3) and (4) as
10 paragraphs (4) and (5), respectively; and

11 (2) by striking paragraph (2) and inserting the
12 following:

13 “(2) DISPUTE RESOLUTION.—

14 “(A) MEDIATION.—If the Administrator
15 does not reach an agreement under paragraph
16 (1) or the provisions referred to in subsection
17 (g)(2)(C) with the exclusive bargaining rep-
18 resentative of the employees, the Administrator
19 and the bargaining representative—

“(i) shall use the services of the Federal Mediation and Conciliation Service to attempt to reach such agreement in accordance with part 1425 of title 29, Code of Federal Regulations (as in effect on the

1 date of enactment of the FAA Moderniza-
2 tion and Reform Act of 2012); or

3 “(ii) may by mutual agreement adopt
4 alternative procedures for the resolution of
5 disputes or impasses arising in the negotia-
6 tion of the collective-bargaining agreement.

“(B) MID-TERM BARGAINING.—If the serv-
ices of the Federal Mediation and Conciliation
Service under subparagraph (A)(i) do not lead
to the resolution of issues in controversy arising
from the negotiation of a mid-term collective-
bargaining agreement, the Federal Service Im-
passes Panel shall assist the parties in resolving
the impasse in accordance with section 7119 of
title 5.

16 “(C) BINDING ARBITRATION FOR TERM
17 BARGAINING.—

18 “(i) ASSISTANCE FROM FEDERAL
19 SERVICE IMPASSES PANEL.—If the services
20 of the Federal Mediation and Conciliation
21 Service under subparagraph (A)(i) do not
22 lead to the resolution of issues in con-
23 troversy arising from the negotiation of a
24 term collective-bargaining agreement, the
25 Administrator and the exclusive bargaining

representative of the employees (in this subparagraph referred to as the ‘parties’) shall submit their issues in controversy to the Federal Service Impasses Panel. The Panel shall assist the parties in resolving the impasse by asserting jurisdiction and ordering binding arbitration by a private arbitration board consisting of 3 members.

“(ii) APPOINTMENT OF ARBITRATION BOARD.—The Executive Director of the Panel shall provide for the appointment of the 3 members of a private arbitration board under clause (i) by requesting the Director of the Federal Mediation and Conciliation Service to prepare a list of not less than 15 names of arbitrators with Federal sector experience and by providing the list to the parties. Not later than 10 days after receiving the list, the parties shall each select one person from the list. The 2 arbitrators selected by the parties shall then select a third person from the list not later than 7 days after being selected. If either of the parties fails to select a person or if the 2 arbitrators are unable

to agree on the third person in 7 days, the parties shall make the selection by alternately striking names on the list until one arbitrator remains.

“(iii) FRAMING ISSUES IN CONTROVERSY.—If the parties do not agree on the framing of the issues to be submitted for arbitration, the arbitration board shall frame the issues.

“(iv) HEARINGS.—The arbitration board shall give the parties a full and fair hearing, including an opportunity to present evidence in support of their claims and an opportunity to present their case in person, by counsel, or by other representative as they may elect.

“(v) DECISIONS.—The arbitration board shall render its decision within 90 days after the date of its appointment. Decisions of the arbitration board shall be conclusive and binding upon the parties.

“(vi) MATTERS FOR CONSIDERATION.—The arbitration board shall take into consideration such factors as—

1 SEC. 602. PRESIDENTIAL RANK AWARD PROGRAM.

2 Section 40122(g)(2) is amended—

3 (1) in subparagraph (G) by striking “and”
4 after the semicolon;

5 (2) in subparagraph (H) by striking “Board.”
6 and inserting “Board; and”; and

7 (3) by adding at the end the following:

8 “(I) subsections (b), (c), and (d) of section
9 4507 (relating to Meritorious Executive or Dis-
10 tinguished Executive rank awards) and sub-
11 sections (b) and (c) of section 4507a (relating
12 to Meritorious Senior Professional or Distin-
13 guished Senior Professional rank awards), ex-
14 cept that—

15 “(i) for purposes of applying such
16 provisions to the personnel management
17 system—

18 “(I) the term ‘agency’ means the
19 Department of Transportation;

“(II) the term ‘senior executive’ means a Federal Aviation Administration executive;

23 “(III) the term ‘career appointee’
24 means a Federal Aviation Administra-
25 tion career executive; and

uates of the Collegiate Training Initiative program (in this
section referred to as “CTI” programs) conducted under
section 44506(c) of title 49, United States Code.

(b) CONTENTS.—The study shall analyze the impact of providing as an alternative to the current training provided at the Mike Monroney Aeronautical Center of the Federal Aviation Administration a new air traffic controller orientation session at such Center for graduates of CTI programs followed by on-the-job training for such new air traffic controllers who are graduates of CTI programs and shall include an analysis of—

(1) the cost effectiveness of such an alternative training approach; and

(2) the effect that such an alternative training approach would have on the overall quality of training received by graduates of CTI programs.

(c) REPORT.—Not later than 180 days after the date of enactment of this Act, the Comptroller General shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report on the results of the study.

23 SEC. 604. FRONTLINE MANAGER STAFFING.

24 (a) STUDY.—Not later than 45 days after the date
25 of enactment of this Act, the Administrator of the Federal

1 Aviation Administration shall commission an independent
2 study on frontline manager staffing requirements in air
3 traffic control facilities.

4 (b) CONSIDERATIONS.—In conducting the study, the
5 Administrator may take into consideration—

(1) the managerial tasks expected to be performed by frontline managers, including employee development, management, and counseling;

9 (2) the number of supervisory positions of oper-
10 ation requiring watch coverage in each air traffic
11 control facility;

(3) coverage requirements in relation to traffic demand;

14 (4) facility type;

15 (5) complexity of traffic and managerial respon-
16 sibilities;

17 (6) proficiency and training requirements; and

18 (7) such other factors as the Administrator con-
19 sider appropriate.

(c) PARTICIPATION.—The Administrator shall ensure the participation of frontline managers who currently work in safety-related operational areas of the Administration.

(d) DETERMINATIONS.—The Administrator shall transmit any determinations made as a result of the study to the heads of the appropriate lines of business within

(A) a review of the current technical training strategy and improvement plan for FAA systems specialists;

(B) recommendations to improve the technical training strategy and improvement plan needed by FAA systems specialists to be proficient in the maintenance of the latest technologies;

9 (C) a description of actions that the Ad-
10 ministration has undertaken to ensure that
11 FAA systems specialists receive up-to-date
12 training on the latest technologies; and

(D) a recommendation regarding the most cost-effective approach to provide training to FAA systems specialists.

(3) REPORT.—Not later than 1 year after the date of enactment of this Act, the Administrator shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report on the results of the study.

23 (b) WORKLOAD OF SYSTEMS SPECIALISTS.—

24 (1) STUDY BY NATIONAL ACADEMY OF
25 SCIENCES.—Not later than 90 days after the date of

1 enactment of this Act, the Administrator of the Fed-
2 eral Aviation Administration shall make appropriate
3 arrangements for the National Academy of Sciences
4 to conduct a study of the assumptions and methods
5 used by the Federal Aviation Administration to esti-
6 mate staffing needs for FAA systems specialists to
7 ensure proper maintenance and certification of the
8 national airspace system.

9 (2) CONSULTATION.—In conducting the study,
10 the National Academy of Sciences shall—

(A) consult with the exclusive bargaining representative certified under section 7111 of title 5, United States Code; and

(B) include recommendations for objective staffing standards that maintain the safety of the national airspace system.

(3) REPORT.—Not later than 1 year after the initiation of the arrangements under paragraph (1), the National Academy of Sciences shall submit to Congress a report on the results of the study.

21 SEC. 606. SAFETY CRITICAL STAFFING.

(a) IN GENERAL.—Not later than October 1, 2012, the Administrator of the Federal Aviation Administration shall implement, in as cost-effective a manner as possible, the staffing model for aviation safety inspectors developed

1 pursuant to the National Academy of Sciences study enti-
2 tled “Staffing Standards for Aviation Safety Inspectors”.
3 In doing so, the Administrator shall consult with inter-
4 ested persons, including the exclusive bargaining rep-
5 resentative for aviation safety inspectors certified under
6 section 7111 of title 5, United States Code.

(b) REPORT.—Not later than January 1 of each year beginning after September 30, 2012, the Administrator shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate, the staffing model described in subsection (a).

13 SEC. 607. AIR TRAFFIC CONTROL SPECIALIST QUALIFICA-
14 TION TRAINING.

15 Section 44506 is amended—

(1) by redesignating subsection (d) as sub-
section (e); and

(2) by inserting after subsection (c) the following:

20 “(d) AIR TRAFFIC CONTROL SPECIALIST QUALIFICA-
21 TION TRAINING.—

22 “(1) APPOINTMENT OF AIR TRAFFIC CONTROL
23 SPECIALISTS.—The Administrator is authorized to
24 appoint a qualified air traffic control specialist can-

1 didate for placement in an airport traffic control fa-
2 cility if the candidate has—

“(A) received a control tower operator cer-
tification (referred to in this subsection as a
‘CTO’ certificate); and

6 “(B) satisfied all other applicable qualifica-
7 tion requirements for an air traffic control spe-
8 cialist position, including successful completion
9 of orientation training at the Federal Aviation
10 Administration Academy.

“(2) COMPENSATION AND BENEFITS.—An individual appointed under paragraph (1) shall receive the same compensation and benefits, and be treated in the same manner as, any other individual appointed as a developmental air traffic controller.

“(3) REPORT.—Not later than 2 years after the date of enactment of the FAA Modernization and Reform Act of 2012, the Administrator shall submit to Congress a report that evaluates the effectiveness of the air traffic control specialist qualification training provided pursuant to this section, including the graduation rates of candidates who received a CTO certificate and are working in airport traffic control facilities.

“(4) ADDITIONAL APPOINTMENTS.—If the Administrator determines that air traffic control specialists appointed pursuant to this subsection are more successful in carrying out the duties of an air traffic controller than air traffic control specialists hired from the general public without any such certification, the Administrator shall increase, to the maximum extent practicable, the number of appointments of candidates who possess such certification.

10 “(5) REIMBURSEMENT FOR TRAVEL EXPENSES
11 ASSOCIATED WITH CERTIFICATIONS.—

“(A) IN GENERAL.—Subject to subparagraph (B), the Administrator may accept reimbursement from an educational entity that provides training to an air traffic control specialist candidate to cover reasonable travel expenses of the Administrator associated with issuing certifications to such candidates.

19 “(B) TREATMENT OF REIMBURSE-
20 MENTS.—Notwithstanding section 3302 of title
21 31, any reimbursement authorized to be col-
22 lected under subparagraph (A) shall—

23 “(i) be credited as offsetting collec-
24 tions to the account that finances the ac-

1 tivities and services for which the reim-
2 bursement is accepted;

“(ii) be available for expenditure only
to pay the costs of activities and services
for which the reimbursement is accepted,
including all costs associated with col-
lecting such reimbursement; and

8 “(iii) remain available until ex-
9 pended.”.

10 SEC. 608. FAA AIR TRAFFIC CONTROLLER STAFFING.

(a) STUDY BY NATIONAL ACADEMY OF SCIENCES.—

Not later than 90 days after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall enter into appropriate arrangements with the National Academy of Sciences to conduct a study of the air traffic controller standards used by the Federal Aviation Administration (in this section referred to as the “FAA”) to estimate staffing needs for FAA air traffic controllers to ensure the safe operation of the national airspace system in the most cost effective manner.

(b) CONSULTATION.—In conducting the study, the National Academy of Sciences shall consult with the exclusive bargaining representative of employees of the FAA certified under section 7111 of title 5, United States Code,

1 and other interested parties, including Government and in-
2 dustry representatives.

3 (c) CONTENTS.—The study shall include—

(1) an examination of representative information on productivity, human factors, traffic activity, and improved technology and equipment used in air traffic control;

(2) an examination of recent National Academy of Sciences reviews of the complexity model performed by MITRE Corporation that support the staffing standards models for the en route air traffic control environment; and

(3) consideration of the Administration's current and estimated budgets and the most cost-effective staffing model to best leverage available funding.

(d) REPORT.—Not later than 2 years after the date of enactment of this Act, the National Academy of Sciences shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report on the results of the study.

1 SEC. 609. AIR TRAFFIC CONTROLLER TRAINING AND
2 SCHEDULING.

(a) TRAINING STRATEGY AND IMPROVEMENT
PLAN.—The Administrator of the Federal Aviation Ad-
ministration shall conduct a study to assess the adequacy
of training programs for air traffic controllers, including
the Administrator's technical training strategy and im-
provement plan for air traffic controllers.

9 (1) CONTENTS.—The study shall include—

(A) a review of the current training system for air traffic controllers, including the technical training strategy and improvement plan;

(B) an analysis of the competencies required of air traffic controllers for successful performance in the current and future projected air traffic control environment;

(C) an analysis of the competencies projected to be required of air traffic controllers as the Federal Aviation Administration transitions to the Next Generation Air Transportation System;

(D) an analysis of various training approaches available to satisfy the air traffic controller competencies identified under subparagraphs (B) and (C);

(E) recommendations to improve the current training system for air traffic controllers, including the technical training strategy and improvement plan; and

5 (F) the most cost-effective approach to
6 provide training to air traffic controllers.

(2) REPORT.—Not later than 270 days after the date of enactment of this Act, the Administrator shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report on the results of the study.

(b) FACILITY TRAINING PROGRAM.—Not later than 1 year after the date of enactment of this Act, the Administrator shall conduct a comprehensive review and evaluation of its Academy and facility training efforts. The Administrator shall—

(1) clarify responsibility for oversight and direction of the Academy's facility training program at the national level;

(2) communicate information concerning that responsibility to facility managers; and

(D) an examination of how scheduling practices impact air traffic controller performance; and

(E) any recommendations the Inspector General may have related to air traffic controller scheduling practices.

(2) REPORT.—Not later than 120 days after the date of enactment of this Act, the Inspector General shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report on the results of the assessment conducted under this subsection.

15 SEC. 610. FAA FACILITY CONDITIONS.

16 (a) STUDY.—The Comptroller General of the United
17 States shall conduct a study of and review—

(1) the conditions of a sampling of Federal Aviation Administration facilities across the United States, including offices, towers, centers, and terminal radar air control;

(2) reports from employees of the Administration relating to respiratory ailments and other health conditions resulting from exposure to mold, asbestos,

1 poor air quality, radiation, and facility-related haz-
2 ards in facilities of the Administration;

(3) conditions of such facilities that could interfere with such employees' ability to effectively and safely perform their duties;

(4) the ability of managers and supervisors of such employees to promptly document and seek remediation for unsafe facility conditions;

9 (5) whether employees of the Administration
10 who report facility-related illnesses are treated ap-
11 propriately;

(6) utilization of scientifically approved remediation techniques to mitigate hazardous conditions in accordance with applicable State and local regulations and Occupational Safety and Health Administration practices by the Administration; and

17 (7) resources allocated to facility maintenance
18 and renovation by the Administration.

(b) FACILITY CONDITION INDICES.—The Comptroller General shall review the facility condition indices of the Administration for inclusion in the recommendations under subsection (c).

(c) RECOMMENDATIONS.—Based on the results of the study and review of facility condition indices under subsection (a), the Comptroller General shall make such rec-

1 ommendations as the Comptroller General considers nec-
2 essary—

(1) to prioritize those facilities needing the most immediate attention based on risks to employee health and safety;

(2) to ensure that the Administration is using scientifically approved remediation techniques in all facilities; and

9 (3) to assist the Administration in making pro-
10 grammatic changes so that aging facilities do not de-
11 teriorate to unsafe levels.

(d) REPORT.—Not later than 1 year after the date of enactment of this Act, the Comptroller General shall submit to the Administrator, the Committee on Commerce, Science, and Transportation of the Senate, and the Committee on Transportation and Infrastructure of the House of Representatives a report on results of the study, including the recommendations under subsection (c).

19 SEC. 611. TECHNICAL CORRECTION.

Section 40122(g)(3) is amended by adding at the end
the following: “Notwithstanding any other provision of
law, retroactive to April 1, 1996, the Board shall have the
same remedial authority over such employee appeals that
it had as of March 31, 1996.”.

TITLE VII—AVIATION INSURANCE

3 SEC. 701. GENERAL AUTHORITY.

4 Section 44302(f)(1) is amended by striking “shall ex-
5 tend through” and all that follows through “the termi-
6 nation date” and inserting “shall extend through Sep-
7 tember 30, 2013, and may extend through December 31,
8 2013, the termination date”.

9 SEC. 702. EXTENSION OF AUTHORITY TO LIMIT THIRD-
10 PARTY LIABILITY OF AIR CARRIERS ARISING
11 OUT OF ACTS OF TERRORISM.

12 The first sentence of section 44303(b) is amended by
13 striking “ending on” and all that follows through “the
14 Secretary may certify” and inserting “ending on Decem-
15 ber 31, 2013, the Secretary may certify”.

16 **SEC. 703. CLARIFICATION OF REINSURANCE AUTHORITY.**

The second sentence of section 44304 is amended by striking “the carrier” and inserting “any insurance carrier”.

20 **SEC. 704. USE OF INDEPENDENT CLAIMS ADJUSTERS.**

21 The second sentence of section 44308(c)(1) is amend-
22 ed by striking “agent” and inserting “agent, or a claims
23 adjuster who is independent of the underwriting agent.”.

1 background check of an airman in the criminal
2 repositories of the Federal Bureau of Investiga-
3 tion and States by submitting positive identi-
4 fication of the airman to a fingerprint-based re-
5 pository in compliance with section 217 of the
6 National Crime Prevention and Privacy Com-
7 pact Act of 1998 (42 U.S.C. 14616); and

8 “(B) to receive relevant criminal history
9 record information regarding the airman
10 checked.

“(2) RELEASE OF INFORMATION.—In accessing a repository referred to in paragraph (1), the Administrator shall be subject to the conditions and procedures established by the Department of Justice or the State, as appropriate, for other governmental agencies conducting background checks for non-criminal justice purposes.

18 “(3) LIMITATION.—The Administrator may not
19 use the authority under paragraph (1) to conduct
20 criminal investigations.

21 “(4) REIMBURSEMENT.—The Administrator
22 may collect reimbursement to process the finger-
23 print-based checks under this subsection, to be used
24 for expenses incurred, including Federal Bureau of
25 Investigation fees, in providing these services.

1 “(b) DESIGNATED EMPLOYEES.—The Administrator
2 shall designate, by order, employees of the Administration
3 who may carry out the authority described in subsection
4 (a).”.

5 (b) CLERICAL AMENDMENT.—The analysis for chap-
6 ter 401 is amended by adding at the end the following:

“40130. FAA authority to conduct criminal history record checks.”.

7 SEC. 803. CIVIL PENALTIES TECHNICAL AMENDMENTS.

8 Section 46301 of title 49, United States Code, is
9 amended—

10 (1) in subsection (a)(1)(A) by inserting “chap-
11 ter 451,” before “section 47107(b)”;

12 (2) in subsection (a)(5)(A)(i)—

(A) by striking “or chapter 449” and inserting “chapter 449”; and

15 (B) by inserting after “44909)” the fol-
16 lowing: “, or chapter 451”;

17 (3) in subsection (d)(2)—

18 (A) in the first sentence—

(i) by striking “44723) or” and inserting the following: “44723), chapter 451,”;

(ii) by striking “46302” and inserting
“section 46302”; and

1 (iii) by striking “46318, or 47107(b)”

2 and inserting “section 46318, section

3 46319, or section 47107(b)”; and

4 (B) in the second sentence—

5 (i) by striking “46302” and inserting

6 “section 46302”;

7 (ii) by striking “46303,” and insert-

8 ing “or section 46303 of this title”; and

9 (iii) by striking “such chapter 449”

10 and inserting “any of those provisions”;

11 and

12 (4) in subsection (f)(1)(A)(i)—

13 (A) by striking “or chapter 449” and in-

14 serting “chapter 449”; and

15 (B) by inserting after “44909)” the fol-

16 lowing: “, or chapter 451”.

17 SEC. 804. CONSOLIDATION AND REALIGNMENT OF FAA

18 **SERVICES AND FACILITIES.**

19 (a) NATIONAL FACILITIES REALIGNMENT AND CON-

20 SOLIDATION REPORT.—

21 (1) IN GENERAL.—The Administrator of the

22 Federal Aviation Administration shall develop a re-

23 port, to be known as the National Facilities Realign-

24 ment and Consolidation Report, in accordance with

25 the requirements of this subsection.

1 (2) PURPOSE.—The purpose of the report shall
2 be—

3 (A) to support the transition to the Next
4 Generation Air Transportation System; and

(B) to reduce capital, operating, maintenance, and administrative costs of the FAA where such cost reductions can be implemented without adversely affecting safety.

9 (3) CONTENTS.—The report shall include—

(A) recommendations of the Administrator
on realignment and consolidation of services
and facilities (including regional offices) of the
FAA; and

14 (B) for each of the recommendations, a de-
15 scription of—

16 (i) the Administrator's justification;

17 (ii) the projected costs and savings;

18 and

(iii) the proposed timing for implementation.

(4) INPUT.—The report shall be developed by the Administrator (or the Administrator's designee)—

24 (A) in coordination with the Chief
25 NextGen Officer and the Chief Operating Offi-

1 cer of the Air Traffic Organization of the FAA;
2 and

3 (B) with the participation of—

(i) representatives of labor organizations representing operations and maintenance employees of the air traffic control system; and

8 (ii) industry stakeholders.

(5) SUBMISSION TO CONGRESS.—Not later than 120 days after the date of enactment of this Act, the Administrator shall submit the report to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate.

(6) PUBLIC NOTICE AND COMMENT.—The Administrator shall publish the report in the Federal Register and allow 45 days for the submission of public comments.

(b) REPORT TO CONGRESS CONTAINING RECOMMENDATIONS OF ADMINISTRATOR.—Not later than 60 days after the last day of the period for public comment under subsection (a)(6), the Administrator shall submit to the committees specified in subsection (a)(5)—

(1) a report containing the recommendations of the Administrator on realignment and consolidation of services and facilities (including regional offices) of the FAA; and

5 (2) copies of any public comments received by
6 the Administrator under subsection (a)(6).

(c) REALIGNMENT AND CONSOLIDATION OF FAA SERVICES AND FACILITIES.—Except as provided in subsection (d), the Administrator shall realign and consolidate the services and facilities of the FAA in accordance with the recommendations included in the report submitted under subsection (b).

13 (d) CONGRESSIONAL DISAPPROVAL.—

(1) IN GENERAL.—The Administrator may not carry out a recommendation for realignment or consolidation of services or facilities of the FAA that is included in the report submitted under subsection (b) if a joint resolution of disapproval is enacted disapproving such recommendation before the earlier of—

(A) the last day of the 30-day period beginning on the date of submission of the report;

or

1 (B) the adjournment of Congress sine die
2 for the session during which the report is trans-
3 mitted.

(2) COMPUTATION OF 30-DAY PERIOD.—For purposes of paragraph (1)(A), the days on which either house of Congress is not in session because of an adjournment of more than 3 days to a day certain shall be excluded in computation of the 30-day period.

10 (e) DEFINITIONS.—In this section, the following defi-
11 nitions apply:

(1) FAA.—The term “FAA” means the Federal Aviation Administration.

14 (2) REALIGNMENT; CONSOLIDATION.—

15 (A) IN GENERAL.—The terms “realign-
16 ment” and “consolidation” include any action
17 that—

18 (i) relocates functions, services, or
19 personnel positions;

(ii) discontinues or severs existing facility functions or services; or

(iii) combines the results described in clauses (i) and (ii).

(B) EXCLUSION.—The terms do not include a reduction in personnel resulting from workload adjustments.

4 SEC. 805. LIMITING ACCESS TO FLIGHT DECKS OF ALL-
5 CARGO AIRCRAFT.

(a) STUDY.—Not later than 180 days after the date of enactment of this Act, the Administrator of the Federal Aviation Administration, in consultation with appropriate air carriers, aircraft manufacturers, and air carrier labor representatives, shall conduct a study to assess the feasibility of developing a physical means, or a combination of physical and procedural means, to prohibit individuals other than authorized flight crewmembers from accessing the flight deck of an all-cargo aircraft.

(b) REPORT.—Not later than 1 year after the date of enactment of this Act, the Administrator shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report on the results of the study.

1 **SEC. 806. CONSOLIDATION OR ELIMINATION OF OBSOLETE,**
2 **REDUNDANT, OR OTHERWISE UNNECESSARY**
3 **REPORTS; USE OF ELECTRONIC MEDIA FOR-**
4 **MAT.**

(a) CONSOLIDATION OR ELIMINATION OF RE-
PORTS.—Not later than 2 years after the date of enact-
ment of this Act, and every 2 years thereafter, the Admin-
istrator of the Federal Aviation Administration shall sub-
mit to the Committee on Commerce, Science, and Trans-
portation of the Senate and the Committee on Transpor-
tation and Infrastructure of the House of Representatives
a report containing—

(1) a list of obsolete, redundant, or otherwise unnecessary reports the Administration is required by law to submit to Congress or publish that the Administrator recommends eliminating or consolidating with other reports; and

(2) an estimate of the cost savings that would result from the elimination or consolidation of those reports.

21 (b) USE OF ELECTRONIC MEDIA FOR REPORTS.—

(1) IN GENERAL.—Notwithstanding any other provision of law, the Administration—

24 (A) may not publish any report required or
25 authorized by law in a printed format; and

(B) shall publish any such report by posting it on the Administration's Internet Web site in an easily accessible and downloadable electronic format.

(2) EXCEPTION.—Paragraph (1) does not apply to any report with respect to which the Administrator determines that—

8 (A) its publication in a printed format is
9 essential to the mission of the Administration;
10 or

11 (B) its publication in accordance with the
12 requirements of paragraph (1) would disclose
13 matter—

14 (i) described in section 552(b) of title
15 5, United States Code; or

(ii) the disclosure of which would have an adverse impact on aviation safety or security, as determined by the Administrator.

20 SEC. 807. PROHIBITION ON USE OF CERTAIN FUNDS.

21 The Secretary of Transportation may not use any
22 funds made available pursuant to this Act (including any
23 amendment made by this Act) to name, rename, designate,
24 or redesignate any project or program authorized by this
25 Act (including any amendment made by this Act) for an

1 individual then serving in Congress as a Member, Dele-
2 gate, Resident Commissioner, or Senator.

3 SEC. 808. STUDY ON AVIATION FUEL PRICES.

(a) IN GENERAL.—Not later than 180 days after the date of enactment of this Act, the Comptroller General of the United States shall conduct a study and report to Congress on the impact of increases in aviation fuel prices on the Airport and Airway Trust Fund and the aviation industry in general.

(b) CONTENTS.—The study shall include an assessment of the impact of increases in aviation fuel prices on—

- (1) general aviation;
- (2) commercial passenger aviation;
- (3) piston aircraft purchase and use;
- (4) the aviation services industry, including repair and maintenance services;
- (5) aviation manufacturing;
- (6) aviation exports; and
- (7) the use of small airport installations.

(c) ASSUMPTIONS ABOUT AVIATION FUEL PRICES.—

In conducting the study required by subsection (a), the Comptroller General shall use the average aviation fuel price for fiscal year 2010 as a baseline and measure the

1 impact of increases in aviation fuel prices that range from
2 5 percent to 200 percent over the 2010 baseline.

3 SEC. 809. WIND TURBINE LIGHTING.

(a) STUDY.—The Administrator of the Federal Aviation Administration shall conduct a study on wind turbine lighting systems.

(b) CONTENTS.—In conducting the study, the Administrator shall examine the following:

(1) The aviation safety issues associated with alternative lighting strategies, technologies, and regulations.

(2) The feasibility of implementing alternative lighting strategies or technologies to improve aviation safety.

15 (3) Any other issue relating to wind turbine
16 lighting.

(c) REPORT.—Not later than 1 year after the date of enactment of this Act, the Administrator shall submit to Congress a report on the results of the study, including information and recommendations concerning the issues examined under subsection (b).

22 SEC. 810. AIR-RAIL CODE SHARING STUDY.

23 (a) CODE SHARE STUDY.—Not later than 180 days
24 after the date of enactment of this Act, the Comptroller

(c) REPORT.—Not later than 1 year after initiating the study required by subsection (a), the Comptroller General shall submit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Transportation and Infrastructure of the House of Representatives a report on the results of the study, including any conclusions of the Comptroller General resulting from the study.

9 SEC. 811. D.C. METROPOLITAN AREA SPECIAL FLIGHT
10 RULES AREA.

(a) SUBMISSION OF PLAN TO CONGRESS.—Not later than 180 days after the date of enactment of this Act, the Administrator of the Federal Aviation Administration, in consultation with the Secretary of Homeland Security and the Secretary of Defense, shall submit to the Committee on Transportation and Infrastructure and the Committee on Homeland Security of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a plan for the D.C. Metropolitan Area Special Flight Rules Area.

(b) CONTENTS OF PLAN.—The plan shall outline specific changes to the D.C. Metropolitan Area Special Flight Rules Area that will decrease operational impacts and improve general aviation access to airports in the National Capital Region that are currently impacted by the zone.

(4) reforming and streamlining inefficient processes so that the activities of the Administration are completed in an expedited and efficient manner; and

(5) reforming or eliminating ineffectual or outdated policies.

(c) **AUTHORITY.**—Notwithstanding any other provision of law, the Administrator shall have the authority to undertake the actions required under subsection (b).

(d) REPORT TO CONGRESS.—Not later than 150 days after the date of enactment of this Act, the Administrator shall submit to Congress a report on the actions taken by the Administrator under this section, including any recommendations for legislative or administrative actions.

14 SEC. 813. USE OF MINERAL REVENUE AT CERTAIN AIR-
15 PORTS.

(a) IN GENERAL.—Notwithstanding any other provision of law, the Administrator of the Federal Aviation Administration may declare certain revenue derived from or generated by mineral extraction, production, lease, or other means at a general aviation airport to be revenue greater than the amount needed to carry out the 5-year projected maintenance needs of the airport in order to comply with the applicable design and safety standards of the Administration.

(b) USE OF REVENUE.—An airport sponsor that is in compliance with the conditions under subsection (c) may allocate revenue identified by the Administrator under subsection (a) for Federal, State, or local transportation infrastructure projects carried out by the airport sponsor or by a governing body within the geographical limits of the airport sponsor's jurisdiction.

8 (c) CONDITIONS.—An airport sponsor may not allo-
9 cate revenue identified by the Administrator under sub-
10 section (a) unless the airport sponsor—

(1) enters into a written agreement with the Administrator that sets forth a 5-year capital improvement program for the airport, which—

(A) includes the projected costs for the operation, maintenance, and capacity needs of the airport in order to comply with applicable design and safety standards of the Administration; and

19 (B) appropriately adjusts such costs to ac-
20 count for inflation;

21 (2) agrees in writing—

(A) to waive all rights to receive entitlement funds or discretionary funds to be used at the airport under section 47114 or 47115 of title 49, United States Code, during the 5-year

1 period of the capital improvement plan de-
2 scribed in paragraph (1);

(B) to perpetually comply with sections 47107(b) and 47133 of such title, unless granted specific exceptions by the Administrator in accordance with this section; and

7 (C) to operate the airport as a public-use
8 airport, unless the Administrator specifically
9 grants a request to allow the airport to close;
10 and

(3) complies with all grant assurance obligations in effect as of the date of the enactment of this Act during the 20-year period beginning on the date of enactment of this Act.

(d) COMPLETION OF DETERMINATION.—Not later than 90 days after receiving an airport sponsor's application and requisite supporting documentation to declare that certain mineral revenue is not needed to carry out the 5-year capital improvement program at such airport, the Administrator shall determine whether the airport sponsor's request should be granted. The Administrator may not unreasonably deny an application under this subsection.

(e) RULEMAKING.—Not later than 90 days after the date of enactment of this Act, the Administrator shall promulgate regulations to carry out this section.

(f) GENERAL AVIATION AIRPORT DEFINED.—In this section, the term “general aviation airport” has the meaning given that term in section 47102 of title 49, United States Code, as amended by this Act.

8 SEC. 814. CONTRACTING.

9 When drafting contract proposals for training faci-
10 ties under the general contracting authority of the Federal
11 Aviation Administration, the Administrator of the Federal
12 Aviation Administration shall ensure—

13 (1) the proposal is drafted so that all parties
14 can fairly compete; and

(2) the proposal takes into consideration the most cost-effective location, accessibility, and services options.

18 SEC. 815. FLOOD PLANNING.

(a) STUDY.—The Administrator of the Federal Aviation Administration, in consultation with the Administrator of the Federal Emergency Management Agency, shall conduct a review and submit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Transportation and Infrastructure of the House of Representatives a report on the state of pre-

paredness and response capability for airports located in flood plains to respond to and seek assistance in rebuilding after catastrophic flooding.

(b) ELIGIBILITY OF DEMOLITION AND REBUILDING
OF PROPERTIES.—Section 1366(e) of the National Flood
Insurance Act of 1968 (42 U.S.C. 4104c(e)) is amended
by adding at the end the following:

8 “(6) ELIGIBILITY OF DEMOLITION AND RE-
9 BUILDING OF PROPERTIES.—The Director shall con-
10 sider as an eligible activity the demolition and re-
11 building of properties to at least base flood levels or
12 higher, if required by the Director or if required by
13 any State or local ordinance, and in accordance with
14 project implementation criteria established by the
15 Director.”.

16 SEC. 816. HISTORICAL AIRCRAFT DOCUMENTS.

17 (a) PRESERVATION OF DOCUMENTS.—

(1) IN GENERAL.—The Administrator of the Federal Aviation Administration shall take such actions as the Administrator determines necessary to preserve original aircraft type certificate engineering and technical data in the possession of the Federal Aviation Administration related to—

(A) approved aircraft type certificate numbers ATC 1 through ATC 713; and

1 shall not apply to requests for documents to be made
2 available pursuant to paragraph (1).

3 (c) HOLDER OF TYPE CERTIFICATE.—

(1) RIGHTS OF HOLDER.—Nothing in this section shall affect the rights of a holder or owner of a type certificate identified in subsection (a)(1), nor require the holder or owner to provide, surrender, or preserve any original or duplicate engineering or technical data to or for the Federal Aviation Administration, a person, or the public.

(2) LIABILITY.—There shall be no liability on the part of, and no cause of action of any nature shall arise against, a holder of a type certificate, its authorized representative, its agents, or its employees, or any firm, person, corporation, or insurer related to the type certificate data and documents identified in subsection (a)(1).

(3) AIRWORTHINESS.—Notwithstanding any other provision of law, the holder of a type certificate identified in subsection (a)(1) shall only be responsible for Federal Aviation Administration regulation requirements related to type certificate data and documents identified in subsection (a)(1) for aircraft having a standard airworthiness certificate issued prior to the date the documents are released

1 to a person by the Federal Aviation Administration
2 under subsection (b)(1).

3 SEC. 817. RELEASE FROM RESTRICTIONS.

(a) IN GENERAL.—Subject to subsection (b), the Secretary of Transportation is authorized to grant to an airport, city, or county a release from any of the terms, conditions, reservations, or restrictions contained in a deed under which the United States conveyed to the airport, city, or county an interest in real property for airport purposes pursuant to section 16 of the Federal Airport Act (60 Stat. 179) or section 23 of the Airport and Airway Development Act of 1970 (84 Stat. 232).

(b) CONDITION.—Any release granted by the Secretary pursuant to subsection (a) shall be subject to the following conditions:

(1) The applicable airport, city, or county shall agree that in conveying any interest in the real property which the United States conveyed to the airport, city, or county, the airport, city, or county will receive consideration for such interest that is equal to its fair market value.

(2) Any consideration received by the airport, city, or county under paragraph (1) shall be used exclusively for the development, improvement, oper-

1 ation, or maintenance of a public airport by the air-
2 port, city, or county.

3 (3) Any other conditions required by the Sec-
4 retary.

5 SEC. 818. SENSE OF CONGRESS.

6 It is the sense of Congress that Los Angeles World
7 Airports, the operator of Los Angeles International Air-
8 port (LAX)—

9 (1) should consult on a regular basis with rep-
10 resentatives of the community surrounding the air-
11 port regarding—

12 (A) the ongoing operations of LAX; and

(B) plans to expand, modify, or realign
LAX facilities; and

(2) should include in such consultations any organization, the membership of which includes at least 100 individuals who reside within 10 miles of the airport, that notifies Los Angeles World Airports of its desire to be included in such consultations.

20 SEC. 819. HUMAN INTERVENTION MOTIVATION STUDY.

Not later than 180 days after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall develop a Human Intervention Motivation Study program for cabin crew members employed by commercial air carriers in the United States.

1 SEC. 820. STUDY OF AERONAUTICAL MOBILE TELEMETRY.

2 Not later than 180 days after the date of enactment
3 of this Act, the Administrator of the Federal Aviation Ad-
4 ministration, in consultation with other Federal agencies,
5 shall submit to the Committee on Commerce, Science, and
6 Transportation of the Senate and the Committee on
7 Science, Space, and Technology and the Committee on
8 Energy and Commerce of the House of Representatives
9 a report that identifies—

(1) the current and anticipated, with respect to the next decade, need by civil aviation, including equipment manufacturers, for aeronautical mobile telemetry services; and

(2) the potential impact to the aerospace industry of the introduction of a new radio service that operates in the same spectrum allocated to the aeronautical mobile telemetry service.

18 SEC. 821. CLARIFICATION OF REQUIREMENTS FOR VOLUN-
19 TEER PILOTS OPERATING CHARITABLE MED-
20 ICAL FLIGHTS.

(a) REIMBURSEMENT OF FUEL COSTS.—Notwithstanding any other law or regulation, in administering section 61.113(c) of title 14, Code of Federal Regulations (or any successor regulation), the Administrator of the Federal Aviation Administration shall allow an aircraft owner or operator to accept reimbursement from a volun-

1 teer pilot organization for the fuel costs associated with
2 a flight operation to provide transportation for an indi-
3 vidual or organ for medical purposes (and for other associ-
4 ated individuals), if the aircraft owner or operator has—

5 (1) volunteered to provide such transportation;

6 and

(2) notified any individual that will be on the flight, at the time of inquiry about the flight, that the flight operation is for charitable purposes and is not subject to the same requirements as a commercial flight.

(b) CONDITIONS TO ENSURE SAFETY.—The Administrator may impose minimum standards with respect to training and flight hours for single-engine, multi-engine, and turbine-engine operations conducted by an aircraft owner or operator that is being reimbursed for fuel costs by a volunteer pilot organization, including mandating that the pilot in command of such aircraft hold an instrument rating and be current and qualified for the aircraft being flown to ensure the safety of flight operations described in subsection (a).

(c) VOLUNTEER PILOT ORGANIZATION.—In this section, the term “volunteer pilot organization” means an organization that—

(1) is described in section 501(c)(3) of the Internal Revenue Code of 1986 and is exempt from taxation under section 501(a) of such Code; and

(2) is organized for the primary purpose of providing, arranging, or otherwise fostering charitable medical transportation.

7 SEC. 822. PILOT PROGRAM FOR REDEVELOPMENT OF AIR-
8 PORT PROPERTIES.

(a) IN GENERAL.—Not later than 1 year after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall establish a pilot program under which operators of up to 4 public-use airports may receive grants for activities related to the redevelopment of airport properties in accordance with the requirements of this section.

(b) GRANTS.—Under the pilot program, the Administrator may make a grant in a fiscal year, from funds made available for grants under section 47117(e)(1)(A) of title 49, United States Code, to an airport operator for a project—

(1) to support joint planning, engineering, design, and environmental permitting of projects, including the assembly and redevelopment of property purchased with noise mitigation funds made available under section 48103 of such title or passenger

1 facility revenue collected under section 40117 of
2 such title; and

(2) to encourage airport-compatible land uses and generate economic benefits to the local airport authority and adjacent community.

6 (c) ELIGIBILITY.—An airport operator shall be eligi-
7 ble to participate in the pilot program if—

8 (1) the operator has received approval for a
9 noise compatibility program under section 47504 of
10 such title; and

11 (2) the operator demonstrates, as determined
12 by the Administrator—

(A) a readiness to implement cooperative land use management and redevelopment plans with neighboring local jurisdictions; and

(B) the probability of a clear economic benefit to neighboring local jurisdictions and financial return to the airport through the implementation of those plans.

(d) DISTRIBUTION.—The Administrator shall seek to award grants under the pilot program to airport operators representing different geographic areas of the United States.

(e) PARTNERSHIP WITH NEIGHBORING LOCAL JURISDICTIONS.—An airport operator shall use grant funds

1 made available under the pilot program only in partner-
2 ship with neighboring local jurisdictions.

(f) GRANT REQUIREMENTS.—The Administrator may not make a grant to an airport operator under the pilot program unless the grant is—

(1) made to enable the airport operator and local jurisdictions undertaking community redevelopment efforts to expedite those efforts;

9 (2) subject to a requirement that the local juris-
10 diction governing the property interests subject to
11 the redevelopment efforts has adopted and will con-
12 tinue in effect zoning regulations that permit air-
13 port-compatible redevelopment; and

(3) subject to a requirement that, in determining the part of the proceeds from disposing of land that is subject to repayment and reinvestment requirements under section 47107(c)(2)(A) of such title, the total amount of a grant issued under the pilot program that is attributable to the redevelopment of such land shall be added to other amounts that must be repaid or reinvested under that section upon disposal of such land by the airport operator.

(g) EXCEPTIONS TO REPAYMENT AND REINVESTMENT REQUIREMENTS.—Amounts paid to the Secretary of Transportation under subsection (f)(3)—

(1) shall be available to the Secretary for, giving preference to the actions in descending order—

3 (A) reinvestment in an approved noise
4 compatibility project at the applicable airport;

(B) reinvestment in another approved project at the airport that is eligible for funding under section 47117(e) of such title;

(C) reinvestment in an approved airport development project at the airport that is eligible for funding under section 47114, 47115, or 47117 of such title;

(D) transfer to an operator of another public airport to be reinvested in an approved noise compatibility project at such airport; and

(E) deposit in the Airport and Airway Trust Fund established under section 9502 of the Internal Revenue Code of 1986 (26 U.S.C. 9502);

19 (2) shall be available in addition to amounts au-
20 thorized under section 48103 of such title;

(3) shall not be subject to any limitation on grant obligations for any fiscal year; and

23 (4) shall remain available until expended.

24 (h) FEDERAL SHARE.—

(1) IN GENERAL.—Notwithstanding any other provision of law, the Federal share of the allowable costs of a project carried out under the pilot program shall be 80 percent.

(2) ALLOWABLE COSTS.—In determining the allowable costs, the Administrator shall deduct from the total costs of the activities described in subsection (b) that portion of the costs which is equal to that portion of the total property to be redeveloped under this section that is not owned or to be acquired by the airport operator pursuant to the noise compatibility program or that is not owned by the affected neighboring local jurisdictions or other public entities.

(i) MAXIMUM AMOUNT.—Not more than \$5,000,000 of the funds made available for grants under section 47117(e)(1)(A) of such title may be expended under the pilot program for any single public-use airport.

(j) USE OF PASSENGER REVENUE.—An airport operator participating in the pilot program may use passenger facility revenue collected under section 40117 of such title to pay any project cost described in subsection (b) that is not financed by a grant under the pilot program.

24 (k) SUNSET.—This section shall not be in effect after
25 September 30, 2015.

1 SEC. 823. REPORT ON NEW YORK CITY AND NEWARK AIR
2 TRAFFIC CONTROL FACILITIES.

3 Under previous agreements, the Federal Aviation Ad-
4 ministration negotiated staffing levels at the air traffic
5 control facilities in the Newark and New York City areas.
6 Not later than 90 days after the date of enactment of this
7 Act, the Administrator of the Federal Aviation Adminis-
8 tration shall submit to the Committee on Commerce,
9 Science, and Transportation of the Senate and the Com-
10 mittee on Transportation and Infrastructure of the House
11 of Representatives a report on the Federal Aviation Ad-
12 ministration's staffing and scheduling plans for air traffic
13 control facilities in the New York City and Newark Region
14 for the 1-year period beginning on such date of enactment.

15 SEC. 824. CYLINDERS OF COMPRESSED OXYGEN OR OTHER
16 OXIDIZING GASES.

(a) IN GENERAL.—Subject to subsections (b) and (c), entities transporting, in the State of Alaska, cylinders of compressed oxygen or other oxidizing gases aboard aircraft shall be exempt from compliance with the regulations described in subsection (d), to the extent that the regulations require that oxidizing gases transported aboard aircraft be enclosed in outer packaging capable of passing the flame penetration resistance test and the thermal resistance test, without regard to the end use of the cylinders.

(b) APPLICABILITY OF EXEMPTION.—The exemption provided under subsection (a) shall apply only if—

(1) transportation of the cylinders by a ground-based or water-based mode of transportation is unavailable and transportation by aircraft is the only practical means for transporting the cylinders to their destination;

8 (2) each cylinder is fully covered with a fire- or
9 flame-resistant blanket that is secured in place; and

(3) the operator of the aircraft complies with the applicable notification procedures under section 175.33 of title 49, Code of Federal Regulations.

(c) AIRCRAFT RESTRICTION.—The exemption provided under subsection (a) shall apply only to the following types of aircraft:

(1) Cargo-only aircraft transporting the cylinders to a delivery destination that receives cargo-only service at least once a week.

(2) Passenger and cargo-only aircraft transporting the cylinders to a delivery destination that does not receive cargo-only service at least once a week.

(d) DESCRIPTION OF REGULATORY REQUIREMENTS.—The regulations described in this subsection are the regulations of the Pipeline and Hazardous Materials

1 Safety Administration contained in sections
2 173.302(f)(3), 173.302(f)(4), 173.302(f)(5),
3 173.304(f)(3), 173.304(f)(4), and 173.304(f)(5) of title
4 49, Code of Federal Regulations.

5 SEC. 825. ORPHAN AVIATION EARMARKS.

(a) EARMARK DEFINED.—In this section, the term “earmark” means a statutory provision or report language included primarily at the request of a Senator or a Member, Delegate, or Resident Commissioner of the House of Representatives providing, authorizing, or recommending a specific amount of discretionary budget authority, credit authority, or other spending authority for a contract, loan, loan guarantee, grant, or other expenditure with or to an entity or a specific State, locality, or Congressional district, other than through a statutory or administrative formula-driven or competitive award process.

(b) RESCISSION.—If any earmark relating to the Federal Aviation Administration has more than 90 per cent of applicable appropriated amounts remaining available for obligation at the end of the 9th fiscal year beginning after the fiscal year in which those amounts were appropriated, the unobligated portion of those amounts is rescinded effective at the end of that 9th fiscal year, except that the Administrator of the Federal Aviation Administration may delay any such rescission if the Adminis-

1 trator determines that an obligation with respect to those
2 amounts is likely to occur during the 12-month period be-
3 ginning on the last day of that 9th fiscal year.

4 (c) IDENTIFICATION AND REPORT.—

(1) AGENCY IDENTIFICATION.—At the end of each fiscal year, the Administrator shall identify and report to the Director of the Office of Management and Budget every earmark related to the Administration and with respect to which there is an unobligated balance of appropriated amounts.

(2) ANNUAL REPORT.—Not later than 1 year after the date of enactment of this Act, and annually thereafter, the Director shall submit to Congress and make available to the public on the Internet Web site of the Office a report that includes—

(A) a listing of each earmark related to the Administration and with respect to which there is an unobligated balance of appropriated amounts, which shall include the amount of the original earmark, the amount of the unobligated balance related to that earmark, and the date on which the funding expires, if applicable;

(B) the number of rescissions under sub-
section (b) and the savings resulting from those
rescissions for the previous fiscal year; and

(C) a listing of earmarks related to the Administration with amounts scheduled for rescission at the end of the current fiscal year.

4 SEC. 826. PRIVACY PROTECTIONS FOR AIR PASSENGER
5 SCREENING WITH ADVANCED IMAGING TECH-
6 NOLOGY.

7 Section 44901 is amended by adding at the end the
8 following:

9 “(1) LIMITATIONS ON USE OF ADVANCED IMAGING
10 TECHNOLOGY FOR SCREENING PASSENGERS.—

11 “(1) DEFINITIONS.—In this subsection, the fol-
12 lowing definitions apply:

13 “(A) ADVANCED IMAGING TECHNOLOGY.—
14 The term ‘advanced imaging technology’—

“(i) means a device used in the screening of passengers that creates a visual image of an individual showing the surface of the skin and revealing other objects on the body; and

“(ii) may include devices using
backscatter x-rays or millimeter waves and
devices referred to as ‘whole-body imaging
technology’ or ‘body scanning machines’.

“(B) complies with such other requirements as the Assistant Secretary determines necessary to address privacy considerations.

retary shall submit to the appropriate congressional committees a report on the implementation of this subsection.

4 “(B) ELEMENTS.—A report submitted
5 under subparagraph (A) shall include the fol-
6 lowing:

“(i) A description of all matters the Assistant Secretary considers relevant to the implementation of the requirements of this subsection.

11 “(ii) The status of compliance by the
12 Transportation Security Administration
13 with such requirements.

14 “(iii) If the Administration is not in
15 full compliance with such requirements—

16 “(I) the reasons for the non-
17 compliance; and

18 “(II) a timeline depicting when
19 the Assistant Secretary expects the
20 Administration to achieve full compli-
21 ance.

22 “(C) SECURITY CLASSIFICATION.—To the
23 greatest extent practicable, a report prepared
24 under subparagraph (A) shall be submitted in

1 an unclassified format. If necessary, the report
2 may include a classified annex.”.

3 SEC. 827. COMMERCIAL SPACE LAUNCH LICENSE REQUIRE-
4 MENTS.

5 Section 50905(c)(3) of title 51, United States Code,
6 is amended by striking “Beginning 8 years after the date
7 of enactment of the Commercial Space Launch Amend-
8 ments Act of 2004,” and inserting “Beginning on October
9 1, 2015,”.

10 SEC. 828. AIR TRANSPORTATION OF LITHIUM CELLS AND
11 BATTERIES.

(a) IN GENERAL.—The Secretary of Transportation, including a designee of the Secretary, may not issue or enforce any regulation or other requirement regarding the transportation by aircraft of lithium metal cells or batteries or lithium ion cells or batteries, whether transported separately or packed with or contained in equipment, if the requirement is more stringent than the requirements of the ICAO Technical Instructions.

20 (b) EXCEPTIONS.—

(1) PASSENGER CARRYING AIRCRAFT.—Notwithstanding subsection (a), the Secretary may enforce the prohibition on transporting primary (non-rechargeable) lithium batteries and cells aboard passenger carrying aircraft set forth in special provision

1 A100 under section 172.102(c)(2) of title 49, Code
2 of Federal Regulations (as in effect on the date of
3 enactment of this Act).

(2) CREDIBLE REPORTS.—Notwithstanding subsection (a), if the Secretary obtains a credible report with respect to a safety incident from a national or international governmental regulatory or investigating body that demonstrates that the presence of lithium metal cells or batteries or lithium ion cells or batteries on an aircraft, whether transported separately or packed with or contained in equipment, in accordance with the requirements of the ICAO Technical Instructions, has substantially contributed to the initiation or propagation of an onboard fire, the Secretary—

(A) may issue and enforce an emergency regulation, more stringent than the requirements of the ICAO Technical Instructions, that governs the transportation by aircraft of such cells or batteries, if that regulation—

(i) addresses solely deficiencies referenced in the report; and

(ii) is effective for not more than 1 year; and

1 SEC. 829. CLARIFICATION OF MEMORANDUM OF UNDER-
2 STANDING WITH OSHA.

3 Not later than 6 months after the date of enactment
4 of this Act, the Administrator of the Federal Aviation Ad-
5 ministration shall—

(1) establish milestones, in consultation with the Occupational Safety and Health Administration, in a report to Congress—

9 (A) for the completion of work begun
10 under the August 2000 memorandum of under-
11 standing between the Administrations; and

(B) to address issues that need further action, as set forth in the December 2000 joint report of the Administrations; and

(2) initiate development of a policy statement to set forth the circumstances in which requirements of the Occupational Safety and Health Administration may be applied to crewmembers while working in an aircraft.

20 SEC. 830. APPROVAL OF APPLICATIONS FOR THE AIRPORT
21 SECURITY SCREENING OPT-OUT PROGRAM.

22 (a) IN GENERAL.—Section 44920(b) is amended to
23 read as follows:

24 “(b) APPROVAL OF APPLICATIONS.—

25 “(1) IN GENERAL.—Not later than 120 days
26 after the date of receipt of an application submitted

by an airport operator under subsection (a), the
Under Secretary shall approve or deny the applica-
tion.

“(2) STANDARDS.—The Under Secretary shall approve an application submitted by an airport operator under subsection (a) if the Under Secretary determines that the approval would not compromise security or detrimentally affect the cost-efficiency or the effectiveness of the screening of passengers or property at the airport.

11 “(3) REPORTS ON DENIALS OF APPLICA-
12 TIONS.—

“(A) IN GENERAL.—If the Under Secretary denies an application submitted by an airport operator under subsection (a), the Under Secretary shall provide to the airport operator, not later than 60 days following the date of the denial, a written report that sets forth—

20 “(i) the findings that served as the
21 basis for the denial;

“(ii) the results of any cost or security analysis conducted in considering the application; and

“(iii) recommendations on how the airport operator can address the reasons for the denial.

“(B) SUBMISSION TO CONGRESS.—The Under Secretary shall submit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Homeland Security of the House of Representatives a copy of any report provided to an airport operator under subparagraph (A).”.

11 (b) **WAIVERS.**—Section 44920(d) is amended—

(1) by redesignating paragraphs (1) and (2) as subparagraphs (A) and (B), respectively, and moving the subparagraphs 2 ems to the right;

15 (2) by striking “The Under Secretary” and in-
16 serting the following:

17 “(1) IN GENERAL.—The Under Secretary”; and

18 (3) by adding at the end the following:

“(2) **WAIVERS.**—The Under Secretary may waive the requirement of paragraph (1)(B) for any company that is a United States subsidiary with a parent company that has implemented a foreign ownership, control, or influence mitigation plan that has been approved by the Defense Security Service of the Department of Defense prior to the submis-

1 sion of the application. The Under Secretary has
2 complete discretion to reject any application from a
3 private screening company to provide screening serv-
4 ices at an airport that requires a waiver under this
5 paragraph.”.

6 (c) RECOMMENDATIONS OF AIRPORT OPERATOR.—

7 Section 44920 is amended by adding at the end the fol-
8 lowing:

9 “(h) RECOMMENDATIONS OF AIRPORT OPERATOR.—

10 As part of any submission of an application for a private
11 screening company to provide screening services at an air-
12 port, the airport operator shall provide to the Under Sec-
13 retary a recommendation as to which company would best
14 serve the security screening and passenger needs of the
15 airport, along with a statement explaining the basis of the
16 operator's recommendation.”.

17 (d) RECONSIDERATION OF APPLICATIONS PENDING
18 AS OF JANUARY 1, 2011.—

(1) IN GENERAL.—Upon the request of an airport operator, the Secretary of Homeland Security shall reconsider any application for the screening of passengers and property that—

(A) was submitted by the operator of an airport pursuant to section 44920(a) of title 49, United States Code;

(B) was pending for final decision by the Secretary on any day between January 1, 2011, and February 3, 2011, and was resubmitted by the applicant in accordance with new guidelines provided by the Secretary after February 3, 2011; and

(C) has not been approved by the Secretary on or before the date of enactment of this Act.

(2) NOTICE TO AIRPORT OPERATORS.—In re-
considering an application submitted under para-
graph (1), the Secretary shall—

(A) notify the airport operator that sub-
mitted the application that the Secretary will
reconsider the application;

(B) if the application was initially denied,
advise the operator of the findings that served
as the basis for the denial; and

19 (C) request the operator to provide the
20 Secretary with such additional information as
21 the Secretary determines necessary to recon-
22 sider the application.

(3) DEADLINE; STANDARDS.—The Secretary shall approve or deny an application to be reconsidered under paragraph (1) not later than the 120th

1 day following the date of the request for reconsideration from the airport operator. The Secretary shall
2 apply the standards set forth in section 44920(b) of
3 title 49, United States Code (as amended by this
4 section), in approving and denying such application.
5

6 (4) REPORTS ON DENIALS OF APPLICATIONS.—

(A) IN GENERAL.—If the Secretary denies an application of an airport operator following reconsideration under this subsection, the Secretary shall provide to the airport operator a written report that sets forth—

12 (i) the findings that served as the
13 basis for the denial; and

(ii) the results of any cost or security analysis conducted in considering the application.

(B) SUBMISSION TO CONGRESS.—The Secretary shall submit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Homeland Security of the House of Representatives a copy of any report provided to an airport operator under subparagraph (A).

1 **TITLE IX—FEDERAL AVIATION**
2 **RESEARCH AND DEVELOPMENT**

3 SEC. 901. AUTHORIZATION OF APPROPRIATIONS.

4 (a) IN GENERAL.—Section 48102(a) is amended—

(1) in the matter before paragraph (1) by striking “of this title” and inserting “of this title and, for each of fiscal years 2012 through 2015, under subsection (g)”;

9 (2) by striking paragraphs (1) through (8);

(3) by redesignating paragraphs (9) through
(15) as paragraphs (1) through (7), respectively;

12 (4) in paragraph (3) (as so redesignated)—

13 (A) in subparagraph (K) by adding “and”
14 at the end; and

15 (B) in subparagraph (L) by striking “and”
16 at the end; and

(5) by striking paragraph (16) and inserting the following:

19 “(8) \$168,000,000 for each of fiscal years 2012
20 through 2015.”.

(b) SPECIFIC PROGRAM LIMITATIONS.—Section 48102 is amended by inserting after subsection (f) the following:

24 “(g) SPECIFIC AUTHORIZATIONS.—The following
25 programs described in the research, engineering, and de-

1 velopment account of the national aviation research plan
2 required under section 44501(c) are authorized:

3 “(1) Fire Research and Safety.

4 “(2) Propulsion and Fuel Systems.

5 “(3) Advanced Materials/Structural Safety.

6 “(4) Atmospheric Hazards—Aircraft Icing/Dig-
7 ital System Safety.

8 “(5) Continued Airworthiness.

9 “(6) Aircraft Catastrophic Failure Prevention
10 Research.

11 “(7) Flightdeck/Maintenance/System Integra-
12 tion Human Factors.

13 “(8) System Safety Management.

14 “(9) Air Traffic Control/Technical Operations
15 Human Factors.

16 “(10) Aeromedical Research.

17 “(11) Weather Program.

18 “(12) Unmanned Aircraft Systems Research.

19 “(13) NextGen—Alternative Fuels for General
20 Aviation.

21 “(14) Joint Planning and Development Office.

22 “(15) NextGen—Wake Turbulence Research.

23 “(16) NextGen—Air Ground Integration
24 Human Factors.

1 “(17) NextGen—Self Separation Human Fac-
2 tors.

3 “(18) NextGen—Weather Technology in the
4 Cockpit.

5 “(19) Environment and Energy Research.

6 “(20) NextGen Environmental Research—Air-
7 craft Technologies, Fuels, and Metrics.

8 “(21) System Planning and Resource Manage-
9 ment.

10 “(22) The William J. Hughes Technical Center
11 Laboratory Facility.”.

(c) PROGRAM AUTHORIZATIONS.—From the other accounts described in the national aviation research plan required under section 44501(c) of title 49, United States Code, the following research and development activities are authorized:

17 (1) Runway Incursion Reduction.

(2) System Capacity, Planning, and Improvement.

20 (3) Operations Concept Validation.

21 (4) NAS Weather Requirements.

22 (5) Airspace Management Program.

(6) NextGen—Air Traffic Control/Technical
Operations Human Factors.

(7) NextGen—Environment and Energy—Environmental Management System and Advanced Noise and Emissions Reduction.

4 (8) NextGen—New Air Traffic Management
5 Requirements.

(9) NextGen—Operations Concept Validation—
Validation Modeling.

(10) NextGen—System Safety Management Transformation.

(11) NextGen—Wake Turbulence—Recategorization.

12 (12) NextGen—Operational Assessments.

13 (13) NextGen—Staffed NextGen Towers.

14 (14) Center for Advanced Aviation System De-
15 velopment.

(15) Airports Technology Research Program—
Capacity.

18 (16) Airports Technology Research Program—
19 Safety.

20 (17) Airports Technology Research Program—
21 Environment.

22 (18) Airport Cooperative Research—Capacity.

(19) Airport Cooperative Research—Environment.

25 (20) Airport Cooperative Research—Safety.

1 SEC. 902. DEFINITIONS.

2 In this title, the following definitions apply:

3 (1) ADMINISTRATOR.—The term “Adminis-
4 trator” means the Administrator of the FAA.

(2) FAA.—The term “FAA” means the Federal Aviation Administration.

(3) INSTITUTION OF HIGHER EDUCATION.—The term “institution of higher education” has the same meaning given the term in section 101(a) of the Higher Education Act of 1965 (20 U.S.C. 1001(a)).

11 (4) NASA.—The term “NASA” means the Na-
12 tional Aeronautics and Space Administration.

(5) NOAA.—The term “NOAA” means the National Oceanic and Atmospheric Administration.

15 SEC. 903. UNMANNED AIRCRAFT SYSTEMS.

16 (a) RESEARCH INITIATIVE.—Section 44504(b) is
17 amended—

18 (1) in paragraph (6) by striking “and” after
19 the semicolon;

(2) in paragraph (7) by striking the period at the end and inserting “; and”; and

22 (3) by adding at the end the following:

23 “(8) in conjunction with other Federal agencies,
24 as appropriate, to develop technologies and methods
25 to assess the risk of and prevent defects, failures,
26 and malfunctions of products, parts, and processes

1 for use in all classes of unmanned aircraft systems
2 that could result in a catastrophic failure of the un-
3 manned aircraft that would endanger other aircraft
4 in the national airspace system.”.

5 (b) SYSTEMS, PROCEDURES, FACILITIES, AND DE-
6 VICES.—Section 44505(b) is amended—

7 (1) in paragraph (4) by striking “and” after
8 the semicolon;

9 (2) in paragraph (5)(C) by striking the period
10 at the end and inserting a semicolon; and

11 (3) by adding at the end the following:

“(6) to develop a better understanding of the relationship between human factors and unmanned aircraft system safety; and

“(7) to develop dynamic simulation models for integrating all classes of unmanned aircraft systems into the national airspace system without any degradation of existing levels of safety for all national airspace system users.”.

20 SEC. 904. RESEARCH PROGRAM ON RUNWAYS.

Using amounts made available under section 48102(a) of title 49, United States Code, the Administrator shall continue to carry out a research program under which the Administrator may make grants to and enter into cooperative agreements with institutions of

1 higher education and pavement research organizations for
2 research and technology demonstrations related to—

(1) the design, construction, rehabilitation, and repair of airfield pavements to aid in the development of safer, more cost effective, and more durable airfield pavements; and

(2) engineered material restraining systems for
runways at both general aviation airports and air-
ports with commercial air carrier operations.

10 SEC. 905. RESEARCH ON DESIGN FOR CERTIFICATION.

11 Section 44505 is amended—

(1) by redesignating subsection (d) as sub-
section (e); and

(2) by inserting after subsection (c) the following:

16 “(d) RESEARCH ON DESIGN FOR CERTIFICATION.—

“(1) RESEARCH.—Not later than 1 year after the date of enactment of the FAA Modernization and Reform Act of 2012, the Administrator shall conduct research on methods and procedures to improve both confidence in and the timeliness of certification of new technologies for their introduction into the national airspace system.

24 “(2) RESEARCH PLAN.—Not later than 6
25 months after the date of enactment of the FAA

1 Modernization and Reform Act of 2012, the Admin-
2 istrator shall develop a plan for the research under
3 paragraph (1) that contains objectives, proposed
4 tasks, milestones, and a 5-year budgetary profile.

5 “(3) REVIEW.—The Administrator shall enter
6 into an arrangement with the National Research
7 Council to conduct an independent review of the
8 plan developed under paragraph (2) and shall pro-
9 vide the results of that review to the Committee on
10 Science, Space, and Technology of the House of
11 Representatives and the Committee on Commerce,
12 Science, and Transportation of the Senate not later
13 than 18 months after the date of enactment of the
14 FAA Modernization and Reform Act of 2012.”.

15 SEC. 906. AIRPORT COOPERATIVE RESEARCH PROGRAM.

16 Section 44511(f) is amended—

17 (1) in paragraph (1) by striking “establish a 4-
18 year pilot” and inserting “maintain an”; and

19 (2) in paragraph (4)—

(A) by striking “Not later than 6 months after the expiration of the program under this subsection,” and inserting “Not later than September 30, 2012,”; and

(B) by striking “program, including rec-

ommendations as to the need for establishing a

1 permanent airport cooperative research pro-
2 gram” and inserting “program”.

3 SEC. 907. CENTERS OF EXCELLENCE.

4 (a) GOVERNMENT'S SHARE OF COSTS.—Section
5 44513(f) is amended to read as follows:

6 “(f) GOVERNMENT’S SHARE OF COSTS.—The United
7 States Government’s share of establishing and operating
8 a center and all related research activities that grant re-
9 cipients carry out shall not exceed 50 percent of the costs,
10 except that the Administrator may increase such share to
11 a maximum of 75 percent of the costs for a fiscal year
12 if the Administrator determines that a center would be
13 unable to carry out the authorized activities described in
14 this section without additional funds.”.

15 (b) ANNUAL REPORT.—Section 44513 is amended by
16 adding at the end the following:

17 “(h) ANNUAL REPORT.—The Administrator shall
18 transmit annually to the Committee on Science, Space,
19 and Technology of the House of Representatives and the
20 Committee on Commerce, Science, and Transportation of
21 the Senate at the time of the President’s budget request
22 a report that lists—

23 “(1) the research projects that have been initi-
24 ated by each center in the preceding year;

1 “(2) the amount of funding for each research
2 project and the funding source;

“(3) the institutions participating in each re-
search project and their shares of the overall fund-
ing for each research project; and

6 “(4) the level of cost-sharing for each research
7 project.”.

8 SEC. 908. CENTER OF EXCELLENCE FOR AVIATION HUMAN
9 RESOURCE RESEARCH.

(a) ESTABLISHMENT.—Using amounts made available under section 48102(a) of title 49, United States Code, the Administrator may establish a center of excellence to conduct research on—

(1) human performance in the air transportation environment, including among air transportation personnel such as air traffic controllers, pilots, and technicians; and

(2) any other aviation human resource issue
pertinent to developing and maintaining a safe and
efficient air transportation system.

(b) ACTIVITIES.—Activities conducted under this section may include the following:

(1) Research, development, and evaluation of training programs for air traffic controllers, aviation

1 safety inspectors, airway transportation safety spe-
2 cialists, and engineers.

(2) Research and development of best practices
for recruitment of individuals into the aviation field
for mission critical positions.

(3) Research, in consultation with other relevant Federal agencies, to develop a baseline of general aviation employment statistics and an analysis of future needs in the aviation field.

(4) Research and the development of a comprehensive assessment of the airframe and power plant technician certification process and its effect on employment trends.

(5) Evaluation of aviation maintenance technician school environments.

(6) Research and an assessment of the ability to develop training programs to allow for the transition of recently unemployed and highly skilled mechanics into the aviation field.

20 SEC. 909. INTERAGENCY RESEARCH ON AVIATION AND THE
21 ENVIRONMENT.

(a) IN GENERAL.—Using amounts made available under section 48102(a) of title 49, United States Code, the Administrator, in coordination with NASA and after consultation with other relevant agencies, may maintain

1 a research program to assess the potential effect of avia-
2 tion activities on the environment and, if warranted, to
3 evaluate approaches to address any such effect.

4 (b) RESEARCH PLAN.—

(1) IN GENERAL.—The Administrator, in coordination with NASA and after consultation with other relevant agencies, shall jointly develop a plan to carry out the research under subsection (a).

9 (2) CONTENTS.—The plan shall contain an in-
10 ventory of current interagency research being under-
11 taken in this area, future research objectives, pro-
12 posed tasks, milestones, and a 5-year budgetary pro-
13 file.

14 (3) REQUIREMENTS.—The plan—

15 (A) shall be completed not later than 1
16 year after the date of enactment of this Act;

17 (B) shall be submitted to Congress for re-
18 view; and

(C) shall be updated, as appropriate, every
3 years after the initial submission.

21 SEC. 910. AVIATION FUEL RESEARCH AND DEVELOPMENT
22 PROGRAM.

(a) IN GENERAL.—Using amounts made available under section 48102(a) of title 49, United States Code, the Administrator, in coordination with the Administrator

1 of NASA, shall continue research and development activi-
2 ties into the qualification of an unleaded aviation fuel and
3 safe transition to this fuel for the fleet of piston engine
4 aircraft.

(b) REQUIREMENTS.—In carrying out the program under subsection (a), the Administrator shall, at a minimum—

(1) not later than 120 days after the date of enactment of this Act, develop a research and development plan containing the specific research and development objectives, including consideration of aviation safety, technical feasibility, and other relevant factors, and the anticipated timetable for achieving the objectives;

(2) assess the methods and processes by which the FAA and industry may expeditiously certify and approve new aircraft and recertify existing aircraft with respect to unleaded aviation fuel;

(3) assess technologies that modify existing piston engine aircraft to enable safe operation of the aircraft using unleaded aviation fuel and determine the resources necessary to certify those technologies; and

(b) AUTHORITY TO MAKE GRANTS.—The Administrator shall carry out the program through the use of grants or other measures authorized under section 106(l)(6) of such title, including reimbursable agreements with other Federal agencies.

6 (c) PARTICIPATION IN PROGRAM.—

7 (1) PARTICIPATION OF EDUCATIONAL AND RE-
8 SEARCH INSTITUTIONS.—In carrying out the pro-
9 gram, the Administrator shall include participation
10 by—

(A) educational and research institutions that have existing facilities and leverage private sector partnerships; and

(B) consortia with experience across the supply chain, including with research, feedstock development and production, small-scale development, testing, and technology evaluation related to the creation, processing, production, and transportation of alternative aviation fuel.

(2) USE OF NASA FACILITIES.—In carrying out the program, the Administrator shall consider utilizing the existing capacity in aeronautics research at Langley Research Center, Glenn Research Center, and other appropriate facilities of NASA.

1 (d) DESIGNATION OF INSTITUTION AS A CENTER OF
2 EXCELLENCE.—

(1) IN GENERAL.—Not later than 180 days after the date of enactment of this Act, the Administrator may designate an institution described in subsection (c)(1)(A) as a Center of Excellence for Alternative Jet-Fuel Research in Civil Aircraft.

8 (2) EFFECT OF DESIGNATION.—The center des-
9 igned under paragraph (1) shall become, upon its
10 designation—

(A) a member of the Consortium for Continuous Low Energy, Emissions, and Noise of the FAA; and

(B) part of a Joint Center of Excellence
with the Partnership for Air Transportation
Noise and Emission Reduction FAA Center of
Excellence.

18 SEC. 912. REVIEW OF FAA'S ENERGY-RELATED AND ENVI-
19 RONMENT-RELATED RESEARCH PROGRAMS.

(a) REVIEW.—Using amounts made available under section 48102(a) of title 49, United States Code, the Administrator shall enter into an arrangement for an independent external review of FAA energy-related and environment-related research programs. The review shall assess whether—

1 (1) the programs have well-defined, prioritized,
2 and appropriate research objectives;

(2) the programs are properly coordinated with the energy-related and environment-related research programs at NASA, NOAA, and other relevant agencies;

(3) the programs have allocated appropriate resources to each of the research objectives; and

(4) there exist suitable mechanisms for transitioning the research results into the FAA's operational technologies and procedures and certification activities.

(b) REPORT.—Not later than 18 months after the date of enactment of this Act, the Administrator shall submit a report to the Committee on Science, Space, and Technology of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate containing the results of the review.

19 SEC. 913. REVIEW OF FAA'S AVIATION SAFETY-RELATED RE-
20 SEARCH PROGRAMS.

(a) REVIEW.—Using amounts made available under section 48102(a) of title 49, United States Code, the Administrator shall enter into an arrangement for an independent external review of the FAA’s aviation safety-re-

1 lated research programs. The review shall assess wheth-
2 er—

(1) the programs have well-defined, prioritized,
and appropriate research objectives;

(2) the programs are properly coordinated with the safety research programs of NASA and other relevant Federal agencies;

(3) the programs have allocated appropriate resources to each of the research objectives;

(4) the programs should include a determination about whether a survey of participants across the air transportation system is an appropriate way to study safety risks within such system; and

(5) there exist suitable mechanisms for transitioning the research results from the programs into the FAA's operational technologies and procedures and certification activities in a timely manner.

(b) AVIATION SAFETY-RELATED RESEARCH PROGRAMS TO BE ASSESSED.—The FAA aviation safety-related research programs to be assessed under the review shall include, at a minimum, the following:

(1) Air traffic control/technical operations
human factors.

24 (2) Runway incursion reduction.

1 (3) Flightdeck/maintenance system integration
2 human factors.

3 (4) Airports technology research—safety.

4 (5) Airport Cooperative Research Program—
5 safety.

6 (6) Weather Program.

7 (7) Atmospheric hazards/digital system safety.

8 (8) Fire research and safety.

9 (9) Propulsion and fuel systems.

10 (10) Advanced materials/structural safety.

11 (11) Aging aircraft.

(12) Aircraft catastrophic failure prevention re-
search.

14 (13) Aeromedical research.

15 (14) Aviation safety risk analysis.

16 (15) Unmanned aircraft systems research.

(c) REPORT.—Not later than 14 months after the date of enactment of this Act, the Administrator shall submit to the Committee on Science, Space, and Technology of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report on the results of the review.

1 SEC. 914. PRODUCTION OF CLEAN COAL FUEL TECH-
2 NOLOGY FOR CIVILIAN AIRCRAFT.

(a) ESTABLISHMENT OF RESEARCH PROGRAM.—

Using amounts made available under section 48102(a) of title 49, United States Code, the Administrator shall establish a research program related to developing jet fuel from clean coal.

(b) AUTHORITY TO MAKE GRANTS.—The Administrator shall carry out the program through grants or other measures authorized under section 106(l)(6) of such title, including reimbursable agreements with other Federal agencies.

(c) PARTICIPATION IN PROGRAM.—In carrying out the program, the Administrator shall include participation by educational and research institutions that have existing facilities and experience in the development and deployment of technology that processes coal into aviation fuel.

(d) DESIGNATION OF INSTITUTION AS A CENTER OF EXCELLENCE.—Not later than 180 days after the date of enactment of this Act, the Administrator may designate an institution described in subsection (c) as a Center of Excellence for Coal-to-Jet-Fuel Research.

23 SEC. 915. WAKE TURBULENCE, VOLCANIC ASH, AND WEATH-
24 ER RESEARCH.

25 Not later than 60 days after the date of enactment
26 of this Act, the Administrator shall—

(1) initiate an evaluation of proposals related to research on the nature of wake vortexes that would increase national airspace system capacity by reducing existing spacing requirements between aircraft of all sizes;

(2) begin implementation of a system to improve volcanic ash avoidance options for aircraft, including the development of a volcanic ash warning and notification system for aviation; and

(3) coordinate with NOAA, NASA, and other appropriate Federal agencies to conduct research to reduce the hazards presented to commercial aviation related to—

(A) ground de-icing and anti-icing, ice pellets, and freezing drizzle;

1 **SEC. 916. REAUTHORIZATION OF CENTER OF EXCELLENCE**
2 **IN APPLIED RESEARCH AND TRAINING IN**
3 **THE USE OF ADVANCED MATERIALS IN**
4 **TRANSPORT AIRCRAFT.**

Section 708(b) of the Vision 100—Century of Aviation Reauthorization Act (49 U.S.C. 44504 note) is amended by striking “for fiscal year 2004” and inserting “for each of fiscal years 2012 through 2015”.

9 SEC. 917. RESEARCH AND DEVELOPMENT OF EQUIPMENT
10 TO CLEAN AND MONITOR THE ENGINE AND
11 APU BLEED AIR SUPPLIED ON PRESSURIZED
12 AIRCRAFT.

(a) IN GENERAL.—Not later than 60 days after the date of enactment of this Act, the Administrator, to the extent practicable, shall implement a research program for the identification or development of appropriate and effective air cleaning technology and sensor technology for the engine and auxiliary power unit bleed air supplied to the passenger cabin and flight deck of a pressurized aircraft.

(b) TECHNOLOGY REQUIREMENTS.—The technology referred to in subsection (a) shall have the capacity, at a minimum—

(1) to remove oil-based contaminants from the bleed air supplied to the passenger cabin and flight deck; and

(2) to detect and record oil-based contaminants in the portion of the total air supplied to the passenger cabin and flight deck from bleed air.

(c) REPORT.—Not later than 1 year after the date of enactment of this Act, the Administrator shall submit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Transportation and Infrastructure and the Committee on Science, Space, and Technology of the House of Representatives a report on the results of the research and development work carried out under this section.

12 SEC. 918. EXPERT REVIEW OF ENTERPRISE ARCHITECTURE
13 FOR NEXTGEN.

(a) REVIEW.—The Administrator shall enter into an arrangement for an independent external review of the enterprise architecture for the Next Generation Air Transportation System.

18 (b) CONTENTS.—At a minimum, the review to be
19 conducted under subsection (a) shall—

(1) highlight the technical activities, including human-system design, organizational design, and other safety and human factor aspects of the system, that will be necessary to successfully transition current and planned modernization programs to the fu-

1 tation Research Board for the purpose of initiating a
2 study under the Airport Cooperative Research Program
3 on airport sustainability practices.

4 (b) FUNCTIONS.—The purpose of the study shall
5 be—

(1) to examine and develop best airport practices and metrics for the sustainable design, construction, planning, maintenance, and operation of an airport;

(2) to examine potential standards for a rating system based on the best sustainable practices and metrics;

(3) to examine potential standards for a voluntary airport rating process based on the best sustainable practices, metrics, and ratings; and

(4) to examine and develop recommendations
for future actions with regard to sustainability.

(c) REPORT.—Not later than 18 months after the date of initiation of the study, a report on the study shall be submitted to the Administrator and the Committee on Science, Space, and Technology of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate.

1 election between the options receiving the largest and the
2 second largest number of votes.”.

3 SEC. 1003. BARGAINING REPRESENTATIVE CERTIFICATION.

4 Section 2 of the Railway Labor Act (45 U.S.C. 152)
5 is amended by adding at the end the following:

6 “Twelfth. Showing of interest for representation elec-
7 tions. The Mediation Board, upon receipt of an application
8 requesting that an organization or individual be certified
9 as the representative of any craft or class of employees,
10 shall not direct an election or use any other method to
11 determine who shall be the representative of such craft
12 or class unless the Mediation Board determines that the
13 application is supported by a showing of interest from not
14 less than 50 percent of the employees in the craft or
15 class.”.

16 SEC. 1004. OVERSIGHT.

17 Title I of the Railway Labor Act (45 U.S.C. 151 et
18 seq.) is amended by adding at the end the following:

19 **“SEC. 15. EVALUATION AND AUDIT OF MEDIATION BOARD.**

20 “(a) EVALUATION AND AUDIT OF MEDIATION
21 BOARD.—

“(1) IN GENERAL.—In order to promote economy, efficiency, and effectiveness in the administration of the programs, operations, and activities of the Mediation Board, the Comptroller General of the

United States shall evaluate and audit the programs and expenditures of the Mediation Board. Such an evaluation and audit shall be conducted not less frequently than every 2 years, but may be conducted as determined necessary by the Comptroller General or the appropriate congressional committees.

7 “(2) RESPONSIBILITY OF COMPTROLLER GEN-
8 ERAL.—In carrying out the evaluation and audit re-
9 quired under paragraph (1), the Comptroller Gen-
10 eral shall evaluate and audit the programs, oper-
11 ations, and activities of the Mediation Board, includ-
12 ing, at a minimum—

13 “(A) information management and secu-
14 rity, including privacy protection of personally
15 identifiable information;

16 “(B) resource management;

17 “(C) workforce development;

18 “(D) procurement and contracting plan-
19 ning, practices, and policies;

20 “(E) the extent to which the Mediation
21 Board follows leading practices in selected man-
22 agement areas; and

23 “(F) the processes the Mediation Board
24 follows to address challenges in—

(i) initial investigations of applications requesting that an organization or individual be certified as the representative of any craft or class of employees;

5 “(ii) determining and certifying rep-
6 representatives of employees; and

7 “(iii) ensuring that the process occurs
8 without interference, influence, or coercion.

9 “(b) IMMEDIATE REVIEW OF CERTIFICATION PROCE-
10 DURES.—Not later than 180 days after the date of enact-
11 ment of this section, the Comptroller General shall review
12 the processes applied by the Mediation Board to certify
13 or decertify representation of employees by a labor organi-
14 zation and make recommendations to the Board and ap-
15 propriate congressional committees regarding actions that
16 may be taken by the Board or Congress to ensure that
17 the processes are fair and reasonable for all parties. Such
18 review shall be conducted separately from any evaluation
19 and audit under subsection (a) and shall include, at a min-
20 imum—

21 “(1) an evaluation of the existing processes and
22 changes to such processes that have occurred since
23 the establishment of the Mediation Board and
24 whether those changes are consistent with congres-
25 sional intent; and

“(2) a description of the extent to which such processes are consistent with similar processes applied to other Federal or State agencies with jurisdiction over labor relations, and an evaluation of any justifications for any discrepancies between the processes of the Mediation Board and such similar Federal or State processes.

8 “(c) APPROPRIATE CONGRESSIONAL COMMITTEE
9 DEFINED.—In this section, the term ‘appropriate congres-
10 sional committees’ means the Committee on Transpor-
11 tation and Infrastructure of the House of Representatives,
12 the Committee on Commerce, Science, and Transportation
13 of the Senate, and the Committee on Health, Education,
14 Labor, and Pensions of the Senate.”.

15 **TITLE XI—AIRPORT AND AIRWAY**
16 **TRUST FUND PROVISIONS**
17 **AND RELATED TAXES**

18 SEC. 1100. AMENDMENT OF 1986 CODE.

19 Except as otherwise expressly provided, whenever in
20 this title an amendment or repeal is expressed in terms
21 of an amendment to, or repeal of, a section or other provi-
22 sion, the reference shall be considered to be made to a
23 section or other provision of the Internal Revenue Code
24 of 1986.

1 SEC. 1101. EXTENSION OF TAXES FUNDING AIRPORT AND
2 AIRWAY TRUST FUND.

(a) FUEL TAXES.—Subparagraph (B) of section 4081(d)(2) is amended by striking “February 17, 2012” and inserting “September 30, 2015”.

6 (b) TICKET TAXES.—

7 (1) PERSONS.—Clause (ii) of section
8 4261(j)(1)(A) is amended by striking “February 17,
9 2012” and inserting “September 30, 2015”.

(2) PROPERTY.—Clause (ii) of section 4271(d)(1)(A) is amended by striking “February 17, 2012” and inserting “September 30, 2015”.

(c) EFFECTIVE DATE.—The amendments made by this section shall take effect on February 18, 2012.

15 SEC. 1102. EXTENSION OF AIRPORT AND AIRWAY TRUST
16 FUND EXPENDITURE AUTHORITY.

17 (a) IN GENERAL.—Paragraph (1) of section 9502(d)
18 is amended—

(1) by striking “February 18, 2012” in the matter preceding subparagraph (A) and inserting “October 1, 2015”, and

(2) by striking the semicolon at the end of subparagraph (A) and inserting “or the FAA Modernization and Reform Act of 2012;”.

(b) CONFORMING AMENDMENT.—Paragraph (2) of section 9502(e) is amended by striking “February 18, 2012” and inserting “October 1, 2015”.

(c) EFFECTIVE DATE.—The amendments made by this section shall take effect on February 18, 2012.

6 SEC. 1103. TREATMENT OF FRACTIONAL AIRCRAFT OWNER-
7 SHIP PROGRAMS.

8 (a) FUEL SURTAX.—

9 (1) IN GENERAL.—Subchapter B of chapter 31
10 is amended by adding at the end the following new
11 section:

12 "SEC. 4043. SURTAX ON FUEL USED IN AIRCRAFT PART OF
13 A FRACTIONAL OWNERSHIP PROGRAM.

14 “(a) IN GENERAL.—There is hereby imposed a tax
15 on any liquid used (during any calendar quarter by any
16 person) in a fractional program aircraft as fuel—

“(1) for the transportation of a qualified fractional owner with respect to the fractional ownership aircraft program of which such aircraft is a part, or

20 “(2) with respect to the use of such aircraft on
21 account of such a qualified fractional owner, includ-
22 ing use in deadhead service.

23 “(b) AMOUNT OF TAX.—The rate of tax imposed by
24 subsection (a) is 14.1 cents per gallon.

1 “(c) DEFINITIONS AND SPECIAL RULES.—For pur-
2 poses of this section—

“(1) FRACTIONAL PROGRAM AIRCRAFT.—The term ‘fractional program aircraft’ means, with respect to any fractional ownership aircraft program, any aircraft which—

“(A) is listed as a fractional program air-
craft in the management specifications issued to
the manager of such program by the Federal
Aviation Administration under subpart K of
part 91 of title 14, Code of Federal Regula-
tions, and

13 “(B) is registered in the United States.

14 “(2) FRACTIONAL OWNERSHIP AIRCRAFT PRO-
15 GRAM.—The term ‘fractional ownership aircraft pro-
16 gram’ means a program under which—

“(A) a single fractional ownership program
manager provides fractional ownership program
management services on behalf of the fractional
owners,

21 “(B) there are 1 or more fractional owners
22 per fractional program aircraft, with at least 1
23 fractional program aircraft having more than 1
24 owner,

“(C) with respect to at least 2 fractional
program aircraft, none of the ownership inter-
ests in such aircraft are—

4 “(i) less than the minimum fractional
5 ownership interest, or

6 “(ii) held by the program manager re-
7 ferred to in subparagraph (A),

8 “(D) there exists a dry-lease aircraft ex-
9 change arrangement among all of the fractional
10 owners, and

“(E) there are multi-year program agree-
ments covering the fractional ownership, frac-
tional ownership program management services,
and dry-lease aircraft exchange aspects of the
program.

16 “(3) DEFINITIONS RELATED TO FRACTIONAL
17 OWNERSHIP INTERESTS.—

18 “(A) QUALIFIED FRACTIONAL OWNER.—

19 The term ‘qualified fractional owner’ means any
20 fractional owner which has a minimum frac-
21 tional ownership interest in at least one frac-
22 tional program aircraft.

23 “(B) MINIMUM FRACTIONAL OWNERSHIP
24 INTEREST.—The term ‘minimum fractional

ownership interest' means, with respect to each
type of aircraft—

3 “(i) a fractional ownership interest
4 equal to or greater than 1/16 of at least 1
5 subsonic, fixed wing, or powered lift air-
6 craft, or

7 “(ii) a fractional ownership interest
8 equal to or greater than 1/32 of at least 1
9 rotorcraft aircraft.

10 “(C) FRACTIONAL OWNERSHIP INTER-
11 EST.—The term ‘fractional ownership interest’
12 means—

13 “(i) the ownership of an interest in a
14 fractional program aircraft,

15 “(ii) the holding of a multi-year lease-
16 hold interest in a fractional program air-
17 craft, or

“(iii) the holding of a multi-year
leasehold interest which is convertible into
an ownership interest in a fractional pro-
gram aircraft.

“(D) FRACTIONAL OWNER.—The term
‘fractional owner’ means any person owning any
interest (including the entire interest) in a frac-
tional program aircraft.

“(4) DRY-LEASE AIRCRAFT EXCHANGE.—The term ‘dry-lease aircraft exchange’ means an agreement, documented by the written program agreements, under which the fractional program aircraft are available, on an as needed basis without crew, to each fractional owner.

“(5) SPECIAL RULE RELATING TO USE OF
FRACTIONAL PROGRAM AIRCRAFT FOR FLIGHT DEMONSTRATION, MAINTENANCE, OR TRAINING.—For purposes of subsection (a), a fractional program aircraft shall not be considered to be used for the transportation of a qualified fractional owner, or on account of such qualified fractional owner, when it is used for flight demonstration, maintenance, or crew training.

“(6) SPECIAL RULE RELATING TO DEADHEAD
SERVICE.—A fractional program aircraft shall not be
considered to be used on account of a qualified frac-
tional owner when it is used in deadhead service and
a person other than a qualified fractional owner is
separately charged for such service.

22 “(d) **TERMINATION.**—This section shall not apply to
23 liquids used as a fuel in an aircraft after September 30,
24 2021.”.

(2) CONFORMING AMENDMENT.—Subsection (e) of section 4082 is amended by inserting “(other than kerosene with respect to which tax is imposed under section 4043)” after “In the case of kerosene”.

6 (3) TRANSFER OF REVENUES TO AIRPORT AND
7 AIRWAY TRUST FUND.—Paragraph (1) of section
8 9502(b) is amended by redesignating subparagraphs
9 (B) and (C) as subparagraphs (C) and (D), respec-
10 tively, and by inserting after subparagraph (A) the
11 following new subparagraph:

“(B) section 4043 (relating to surtax on fuel used in aircraft part of a fractional ownership program),”.

(4) CLERICAL AMENDMENT.—The table of sections for subchapter B of chapter 31 is amended by adding at the end the following new item:

“Sec. 4043. Surtax on fuel used in aircraft part of a fractional ownership program.”

(b) FRACTIONAL OWNERSHIP PROGRAMS TREATED AS NON-COMMERCIAL AVIATION.—Subsection (b) of section 4083 is amended by adding at the end the following new sentence: “Such term shall not include the use of any aircraft before October 1, 2015, if tax is imposed under section 4043 with respect to the fuel consumed in such

1 use or if no tax is imposed on such use under section 4043
2 by reason of subsection (c)(5) thereof.”.

(c) EXEMPTION FROM TAX ON TRANSPORTATION OF PERSONS.—Section 4261, as amended by this Act, is amended by redesignating subsection (j) as subsection (k) and by inserting after subsection (i) the following new subsection:

8 “(j) EXEMPTION FOR AIRCRAFT IN FRACTIONAL
9 OWNERSHIP AIRCRAFT PROGRAMS.—No tax shall be im-
10 posed by this section or section 4271 on any air transpor-
11 tation if tax is imposed under section 4043 with respect
12 to the fuel used in such transportation. This subsection
13 shall not apply after September 30, 2015.”.

14 (d) **EFFECTIVE DATES.**—

(1) SUBSECTION (a).—The amendments made by subsection (a) shall apply to fuel used after March 31, 2012.

(2) SUBSECTION (b).—The amendment made by subsection (b) shall apply to uses of aircraft after March 31, 2012.

(3) SUBSECTION (c).—The amendments made by subsection (c) shall apply to taxable transportation provided after March 31, 2012.

1 SEC. 1104. TRANSPARENCY IN PASSENGER TAX DISCLO-
2 SURES.

3 (a) IN GENERAL.—Section 7275 is amended—

4 (1) by redesignating subsection (c) as sub-
5 section (d),

(2) by striking “subsection (a) or (b)” in subsection (d), as so redesignated, and inserting “subsection (a), (b), or (c)”, and

(3) by inserting after subsection (b) the following new subsection:

11 “(c) NON-TAX CHARGES.—

“(1) IN GENERAL.—In the case of transportation by air for which disclosure on the ticket or advertising for such transportation of the amounts paid for passenger taxes is required by subsection (a)(2) or (b)(1)(B), if such amounts are separately disclosed, it shall be unlawful for the disclosure of such amounts to include any amounts not attributable to such taxes.

20 “(2) INCLUSION IN TRANSPORTATION COST.—

Nothing in this subsection shall prohibit the inclusion of amounts not attributable to the taxes imposed by subsection (a), (b), or (c) of section 4261 in the disclosure of the amount paid for transportation as required by subsection (a)(1) or (b)(1)(A).

1 or in a separate disclosure of amounts not attrib-
2 utable to such taxes.”.

(b) **EFFECTIVE DATE.**—The amendments made by this section shall apply to taxable transportation provided after March 31, 2012.

6 SEC. 1105. TAX-EXEMPT BOND FINANCING FOR FIXED-WING
7 EMERGENCY MEDICAL AIRCRAFT.

(a) IN GENERAL.—Subsection (e) of section 147 is amended by adding at the end the following new sentence: “The preceding sentence shall not apply to any fixed-wing aircraft equipped for, and exclusively dedicated to providing, acute care emergency medical services (within the meaning of section 4261(g)(2)).”.

(b) **EFFECTIVE DATE.**—The amendment made by this section shall apply to obligations issued after the date of the enactment of this Act.

17 SEC. 1106. ROLLOVER OF AMOUNTS RECEIVED IN AIRLINE
18 CARRIER BANKRUPTCY.

19 (a) GENERAL RULES.—

(1) ROLLOVER OF AIRLINE PAYMENT AMOUNT.—If a qualified airline employee receives any airline payment amount and transfers any portion of such amount to a traditional IRA within 180 days of receipt of such amount (or, if later, within 180 days of the date of the enactment of this Act),

1 then such amount (to the extent so transferred)
2 shall be treated as a rollover contribution described
3 in section 402(c) of the Internal Revenue Code of
4 1986. A qualified airline employee making such a
5 transfer may exclude from gross income the amount
6 transferred, in the taxable year in which the airline
7 payment amount was paid to the qualified airline
8 employee by the commercial passenger airline car-
9 rier.

(2) TRANSFER OF AMOUNTS ATTRIBUTABLE TO AIRLINE PAYMENT AMOUNT FOLLOWING ROLLOVER TO ROTH IRA.—A qualified airline employee who has contributed an airline payment amount to a Roth IRA that is treated as a qualified rollover contribution pursuant to section 125 of the Worker, Retiree, and Employer Recovery Act of 2008, may transfer to a traditional IRA, in a trustee-to-trustee transfer, all or any part of the contribution (together with any net income allocable to such contribution), and the transfer to the traditional IRA will be deemed to have been made at the time of the rollover to the Roth IRA, if such transfer is made within 180 days of the date of the enactment of this Act. A qualified airline employee making such a transfer may exclude from gross income the airline payment amount pre-

1 viously rolled over to the Roth IRA, to the extent an
2 amount attributable to the previous rollover was
3 transferred to a traditional IRA, in the taxable year
4 in which the airline payment amount was paid to the
5 qualified airline employee by the commercial pas-
6 senger airline carrier. No amount so transferred to
7 a traditional IRA may be treated as a qualified roll-
8 over contribution with respect to a Roth IRA within
9 the 5-taxable year period beginning with the taxable
10 year in which such transfer was made.

(3) EXTENSION OF TIME TO FILE CLAIM FOR REFUND.—A qualified airline employee who excludes an amount from gross income in a prior taxable year under paragraph (1) or (2) may reflect such exclusion in a claim for refund filed within the period of limitation under section 6511(a) of such Code (or, if later, April 15, 2013).

(4) OVERALL LIMITATION ON AMOUNTS TRANS-
FERRED TO TRADITIONAL IRAS.—

(A) IN GENERAL.—The aggregate amount of airline payment amounts which may be transferred to 1 or more traditional IRAs under paragraphs (1) and (2) with respect to any qualified employee for any taxable year shall not exceed the excess (if any) of—

(i) 90 percent of the aggregate airline payment amounts received by the qualified airline employee during the taxable year and all preceding taxable years, over

(ii) the aggregate amount of such transfers to which paragraphs (1) and (2) applied for all preceding taxable years.

8 (B) SPECIAL RULES.—For purposes of ap-
9 plying the limitation under subparagraph (A)—

(i) any airline payment amount received by the surviving spouse of any qualified employee, and any amount transferred to a traditional IRA by such spouse under subsection (d), shall be treated as an amount received or transferred by the qualified employee, and

(ii) any amount transferred to a traditional IRA which is attributable to net income described in paragraph (2) shall not be taken into account.

(5) COVERED EXECUTIVES NOT ELIGIBLE TO
MAKE TRANSFERS.—Paragraphs (1) and (2) shall
not apply to any transfer by a qualified airline em-
ployee (or any transfer authorized under subsection
(d) by a surviving spouse of the qualified airline em-

1 employee) if at any time during the taxable year of the
2 transfer or any preceding taxable year the qualified
3 airline employee held a position described in sub-
4 paragraph (A) or (B) of section 162(m)(3) with the
5 commercial passenger airline carrier from whom the
6 airline payment amount was received.

(b) TREATMENT OF AIRLINE PAYMENT AMOUNTS AND TRANSFERS FOR EMPLOYMENT TAXES.—For purposes of chapter 21 of the Internal Revenue Code of 1986 and section 209 of the Social Security Act, an airline payment amount shall not fail to be treated as a payment of wages by the commercial passenger airline carrier to the qualified airline employee in the taxable year of payment because such amount is excluded from the qualified airline employee's gross income under subsection (a).

16 (c) DEFINITIONS AND SPECIAL RULES.—For pur-
17 poses of this section—

18 (1) AIRLINE PAYMENT AMOUNT.—

(A) IN GENERAL.—The term “airline payment amount” means any payment of any money or other property which is payable by a commercial passenger airline carrier to a qualified airline employee—

(i) under the approval of an order of
a Federal bankruptcy court in a case filed

1 after September 11, 2001, and before Jan-
2 uary 1, 2007, and

(ii) in respect of the qualified airline employee's interest in a bankruptcy claim against the carrier, any note of the carrier (or amount paid in lieu of a note being issued), or any other fixed obligation of the carrier to pay a lump sum amount.

9 The amount of such payment shall be deter-
10 mined without regard to any requirement to de-
11 duct and withhold tax from such payment
12 under sections 3102(a) of the Internal Revenue
13 Code of 1986 and 3402(a) of such Code.

(B) EXCEPTION.—An airline payment amount shall not include any amount payable on the basis of the carrier's future earnings or profits.

(2) QUALIFIED AIRLINE EMPLOYEE.—The term “qualified airline employee” means an employee or former employee of a commercial passenger airline carrier who was a participant in a defined benefit plan maintained by the carrier which—

(A) is a plan described in section 401(a) of the Internal Revenue Code of 1986 which in-

1 cludes a trust exempt from tax under section
2 501(a) of such Code, and

(B) was terminated or became subject to the restrictions contained in paragraphs (2) and (3) of section 402(b) of the Pension Protection Act of 2006.

(3) TRADITIONAL IRA.—The term “traditional IRA” means an individual retirement plan (as defined in section 7701(a)(37) of the Internal Revenue Code of 1986) which is not a Roth IRA.

(4) ROTH IRA.—The term “Roth IRA” has the meaning given such term by section 408A(b) of such Code.

(d) SURVIVING SPOUSE.—If a qualified airline employee died after receiving an airline payment amount, or if an airline payment amount was paid to the surviving spouse of a qualified airline employee in respect of the qualified airline employee, the surviving spouse of the qualified airline employee may take all actions permitted under section 125 of the Worker, Retiree and Employer Recovery Act of 2008, or under this section, to the same extent that the qualified airline employee could have done had the qualified airline employee survived.

24 (e) **EFFECTIVE DATE.**—This section shall apply to
25 transfers made after the date of the enactment of this Act

- 1 with respect to airline payment amounts paid before, on,
- 2 or after such date.

3 SEC. 1107. TERMINATION OF EXEMPTION FOR SMALL JET
4 AIRCRAFT ON NONESTABLISHED LINES.

(a) IN GENERAL.—The first sentence of section 4281 is amended by inserting “or when such aircraft is a jet aircraft” after “an established line”.

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to taxable transportation provided after March 31, 2012.

11 SEC. 1108. MODIFICATION OF CONTROL DEFINITION FOR
12 PURPOSES OF SECTION 249.

(a) IN GENERAL.—Section 249(a) is amended by striking “, or a corporation in control of, or controlled by,” and inserting “, or a corporation in the same parent-subsidiary controlled group (within the meaning of section 1563(a)(1) as”.

18 (b) CONFORMING AMENDMENT.—Section 249(b) is
19 amended—

(1) by striking all that precedes “is the issue
price” and inserting:

22 “(b) ADJUSTED ISSUE PRICE.—For purposes of sub-
23 section (a), the adjusted issue price”, and

24 (2) by striking paragraph (2).

(c) **EFFECTIVE DATE.**—The amendments made by this section shall apply to repurchases after the date of the enactment of this Act.

4 **TITLE XII—COMPLIANCE WITH**
5 **STATUTORY PAY-AS-YOU-GO-**
6 **ACT OF 2010**

7 SEC. 1201. COMPLIANCE PROVISION.

8 The budgetary effects of this Act, for the purpose of
9 complying with the Statutory Pay-As-You-Go-Act of 2010,
10 shall be determined by reference to the latest statement
11 titled “Budgetary Effects of PAYGO Legislation” for this
12 Act, jointly submitted for printing in the Congressional
13 Record by the Chairmen of the House and Senate Budget
14 Committees, provided that such statement has been sub-
15 mitted prior to the vote on passage in the House acting
16 first on this conference report or amendment between the
17 Houses.